



# Pension Insurance Data Book 2009



PENSION BENEFIT GUARANTY
CORPORATION



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#### **Overview**

The Pension Benefit Guaranty Corporation (PBGC) was established by the Employee Retirement Income Security Act of 1974 (ERISA) to ensure that participants in defined benefit pension plans receive their pensions if their plans terminate without sufficient assets to pay promised benefits. The PBGC administers separate insurance programs to protect participants in single-employer and multiemployer plans.

The PBGC has published the *Pension Insurance Data Book* annually since 1996 to present detailed statistics on PBGC program operations and benefit protections.

This edition of the *Pension Insurance Data Book* contains one short article describing the characteristics of PBGC's Multiemployer Insurance Program. The tables in this *Data Book* have been updated to reflect the most recent data available.

The Data Book is available on the PBGC's website at **www.pbgc.gov/publications/ databook**.

#### PBGC DATA BOOK AT A GLANCE Single-Employer Combined Multiemployer **Program Program Programs** (Dollars in millions) (Dollars in millions) (Dollars in millions) Fiscal Year 2009: Net Financial Position -\$869 -\$21,077 -\$21,946 Total Assets \$68.736 \$1,459 \$70,195 Total Liabilities \$89.813 \$2.328 \$92.141 Premium Revenue\* \$1,822 \$95 \$1,917 Number of Insured Plans 27,647 1,495 29,142 33.6 million 10.4 million 44.0 million Number of Insured Participants New Plans Trusteed or 144 144 n/a Pending Trusteeship Change in Gross Claims \$8,066 n/a \$8,066 Number of Payees\*\* 134 753,995 753,861 \*\*\* Total Benefits Paid \$4,478 \$4,478 Number of Plans Receiving 43 43 n/a Financial Assistance Amount of Financial Assistance Granted \$86 \$86 n/a Fiscal Years 1975-2009: Plans Trusteed or Pending Trusteeship 3.993 10 4,003 Amount of Claims \$42.918 \$31 \$42,949 Number of Plans Receiving 62 62 n/a Financial Assistance Total Amount of Financial \$503 \$503 n/a Assistance Granted

Sources: PBGC Pension Insurance Data Book Tables S-1, S-2, S-3, S-20, S-30, S-31, M-1, M-2, M-3, M-4, M-5, and M-6.

Due to rounding of individual items, numbers may not add up exactly across columns.

<sup>\*</sup> Beginning in FY 2009, PBGC started to reflect premium income net of bad debt expense for premium, interest, and penalties.

<sup>\*\*</sup>The number of payees includes those receiving a periodic pension benefit payment and those who received a lump-sum benefit payment from PBGC during FY 2009.

<sup>\*\*\*</sup>Less than \$500,000.

# PBGC's Multiemployer Insurance Program

#### Introduction

Under Title IV of the Employee Retirement Income Security Act of 1974 (ERISA), the Pension Benefit Guaranty Corporation (PBGC) administers two very different pension insurance programs—one covers single-employer plans and the other covers multiemployer plans. These programs are separately funded and maintained. This chapter describes the history and operation of PBGC's multiemployer insurance program.

In the single-employer program, the trigger for a claim is the termination of a covered plan with insufficient assets to pay all the benefits that participants have accrued under the plan. When this happens, PBGC trustees the plan—it takes over the plan's assets, determines the benefit to which each participant is entitled from PBGC under ERISA's provisions, and becomes responsible for paying benefits to retired plan participants and beneficiaries. Most participants receive all benefits they accrued under their plan, but some experience benefit reductions. Guaranteed benefits not covered by plan assets are paid for from other PBGC assets.

In the multiemployer program, the triggering event is plan insolvency—the inability to pay benefits when due. Insolvency usually occurs after all contributing employers have withdrawn from the plan, leaving the plan without a source of income.

PBGC provides insolvent multiemployer plans with financial assistance sufficient to pay guaranteed benefits and administrative expenses. The plans retain the responsibility for paying benefits to retired plan participants and beneficiaries. PBGC does not pay benefits directly to participants of insolvent multiemployer plans. Should a plan recover financially, it is required to repay the financial assistance with interest. To date, only one multiemployer plan has repaid PBGC for the financial assistance it received.

<sup>&</sup>lt;sup>1</sup> See "PBGC's Guarantee Limits—An Update," September 30, 2008, at www.pbgc.gov/docs/guaranteelimits.pdf.

#### What Is a Multiemployer Plan?

A multiemployer plan is a plan maintained pursuant to collective bargaining agreements between one or more unions that represent the plan's active participants and two or more unrelated employers that are required to contribute to the plan.<sup>2</sup> Multiemployer plans are common in industries such as construction, trucking, textiles, and coal mining. Benefit eligibility under a multiemployer plan is usually based on employment with any employer contributing to that plan. Workers accrue pension credits in the plan even when they change employment from one contributing employer to another.<sup>3</sup>

A multiemployer plan is governed by a Board of Trustees that has equal voting representation from labor and business. The Board operates the plan within the constraints imposed by ERISA. Under ERISA, the trustees have a fiduciary duty to act in the best interest of participants. Multiemployer plans are subject to the minimum funding requirements of ERISA. While bargaining parties will negotiate over plan contributions, they usually delegate the design of the plan to the plan's Board of Trustees.

Most collective bargaining agreements that cover multiemployer plans provide for contributions based on hours worked in a covered job. Some plans base contributions on a "units of production" basis, such as number of items produced, tons of coal mined, or gross sales achieved. Contributions are held in a trust fund that is managed and invested by the Board in accordance with ERISA's fiduciary standards. All plan assets in the trust are available to pay all benefit claims. Assets in the plan do not revert to contributing employers.

Benefits in most plans are based on a "Unit Benefit" formula that establishes a monthly benefit as a dollar amount times years of service. In some plans, benefits are a function of contributions made to the plan on the participant's behalf. There are two primary models for how benefits are set. In the first model, employers and unions bargain for benefits as a part of the bargaining over wages and working conditions. In these plans benefits are fixed as part of the labor contract. This model occurs most often in "national" plans. In the second model, benefits are set by the plan's trustees.

<sup>&</sup>lt;sup>2</sup> PBGC's single-employer program covers all plans that are not multiemployer plans. Single-employer plans can be collectively bargained if they are sponsored either by one employer or by a group of employers who are members of a controlled group of companies. They can also be sponsored by several unrelated employers but not pursuant to a collective bargaining agreement.

<sup>&</sup>lt;sup>3</sup> Some plans contain "reciprocity" provisions that allow the transfer of pension credits and assets to pay those benefits from one plan to a different but related plan or that recognize service for vesting and benefit eligibility for participants who transfer between plans.

Employers in multiemployer plans are required to remain in the plan unless they go out of business, "go non-union," or move their business out of the plan coverage area. If an employer withdraws from the plan, it may be assessed withdrawal liability. Any withdrawal liability that is assessed will be based on the plan's unfunded vested benefits and the employer's share of contributions to the plan made by all contributing employers. In some instances, the employer may be assessed a partial withdrawal liability.<sup>4</sup>

#### Multiemployer Insurance Program - Legislative Background

The language in ERISA as enacted in 1974 reflected Congressional uncertainty about the appropriate design of termination insurance for multiemployer plans and the impact termination rules might have on multiemployer plans. As a result, Congress provided that PBGC's coverage of multiemployer plans would not become mandatory until January 1, 1978. This mandatory coverage date was later extended to July 1, 1978, and then to August 1, 1980. In the interim, PBGC was authorized to guarantee benefits for terminated multiemployer plans on a discretionary basis, provided the terminating plans met certain conditions. PBGC subsequently trusteed 10 multiemployer plans.

In the late 1970s, PBGC studied the situation of multiemployer plans and advised Congress that potential liabilities from the termination of multiemployer plans could reach more than \$4 billion within 10 years. It also reported that the size of premiums needed to fund the program would be unacceptably high and could encourage additional multiemployer plan terminations. In 1979, PBGC submitted a number of recommendations to Congress for revising the program. These recommendations were designed to afford substantial benefit protection at reasonable premium levels. Congress acted on these recommendations and, on September 26, 1980, the Multiemployer Pension Plan Amendments Act of 1980 (MPPAA) became law. The MPPAA provisions were intended to financially strengthen multiemployer plans and changed the way PBGC's multiemployer insurance program worked.

The plan can assess a partial withdrawal liability against an employer if: (1) the employer experienced a 70 percent decline in contribution base units (usually hours worked) for three consecutive years; (2) the employer permanently ceases to have a contribution obligation at some, but not all, facilities covered by the collective bargaining agreements and continues to perform work at the facility of the type for which the obligation ceased; or (3) the employer permanently ceases to have an obligation to contribute to the plan under some, but not all, collective bargaining agreements and either continues to perform work in the jurisdiction of the collective bargaining agreement on a non-union basis or transfers that work to another location.

The Act's major provisions included:

- Withdrawal Liability—MPPAA obligated an employer withdrawing from an underfunded multiemployer plan to pay its share of the plan's unfunded vested liabilities. The Act contained specific rules and alternative methods for computing and allocating the plan's unfunded vested benefits. Special withdrawal liability rules were established for multiemployer plans in the construction, entertainment, and trucking industries. Withdrawal liability is intended to discourage employers from leaving multiemployer plans and to protect the plan and remaining employers from the impact of the withdrawals that do occur.
- Plan Funding and Reorganization—MPPAA shortened amortization periods for
  funding benefit increases and for amortizing experience gains and losses. The
  new law established a reorganization process to allow plans in financial difficulty
  to achieve a better balance between benefits on the one hand and plan assets and
  employer contributions on the other. The reorganization process allowed some
  flexibility for reducing or eliminating recent benefit increases and for tightening
  funding requirements.
- *Insolvency Insurance*—MPPAA changed the insurable event for PBGC's insurance protection from plan termination to plan insolvency. A plan is insolvent when it is unable to pay guaranteed benefits plus expenses. PBGC provides financial assistance to insolvent multiemployer plans through one or more loans that allow the plan to pay statutorily guaranteed benefits and reasonable administrative expenses. This requirement assures that PBGC provides funds only when there have been long-term financial declines among all the employers sponsoring the plan, and not when only one or two contributing employers are in financial distress. The requirement also means that a multiemployer plan does not need to terminate in order to qualify for financial assistance from PBGC.<sup>5</sup>

<sup>5</sup> Termination in a multiemployer plans occurs when (1) a plan amendment is adopted ending the accrual of service credits under the plan, (2) all employers withdraw from the plan or cease to have an obligation to contribute to the plan (a mass withdrawal), or (3) the plan becomes an individual account plan (a defined contribution plan). A multiemployer plan is "closed out" when all plan assets are distributed to satisfy statutorily guaranteed benefits. A closeout is equivalent to the standard termination of a single-employer pension plan.

• Benefit Guarantees—MPPAA limited the level of guaranteed benefits for participants in multiemployer plans. A plan in reorganization may eliminate benefit increases made during the previous five years. Benefits may be further reduced if the plan continues in financial difficulty. However, in no case may benefits be reduced below the statutory guarantee. As originally enacted in MPPAA, the statutory maximum monthly benefit guarantee equaled "Years of covered service under the plan, multiplied by the sum of 100 percent of the first \$5.00 in monthly accrual rate<sup>6</sup> plus 75 percent of the next \$15.00 in monthly accrual rate."

For a participant with 30 years of covered service, the maximum statutory guarantee under MPPAA was \$487.50 per month (\$5,850.00 per year), even if their monthly accrual rate was greater than \$20. If a participant's monthly accrual rate was less than \$20, his statutory guarantee would be lower. For example, a participant with 30 years of covered service but a monthly accrual rate of \$17 would have a statutory guarantee of \$420 per month.

The benefit guarantee limit was not indexed in MPPAA and remained unchanged until it was increased by the Consolidated Appropriations Act of 2001 (CAA) to "Years of covered service under the plan, multiplied by the sum of 100 percent of the first \$11.00 in monthly accrual rate plus 75 percent of the next \$33.00 in monthly accrual rate."

This change increased the maximum guaranteed benefit for a participant with 30 years of covered service to \$1,072.50 per month (\$12,870.00 per year). CAA also did not index this benefit guarantee limit, and it remains the current limit. This increased maximum guarantee limit only applies to multiemployer plans that did not receive PBGC financial assistance between December 22, 1999, and December 21, 2000.

• *Premiums*—Congress initially set the multiemployer plan premium rate at \$0.50 per participant per year. In 1979, the rate was increased to \$1.00 per participant per year. MPPAA increased the rate to \$2.60 per participant over a period of eight years. The rate remained at \$2.60 per participant until 2006, when the Deficit Reduction Act of 2005 (DRA) increased it to \$8.00 per participant and indexed the premium to the increase in the national average wage rate. For 2010, the premium rate is \$9.00 per participant. Unlike the single-employer program, the multiemployer program does not have a variable-rate premium or a plan termination premium.

<sup>&</sup>lt;sup>6</sup> The accrual rate is calculated by dividing the monthly benefit determined under the plan (not to exceed the monthly benefit commencing at normal retirement) by years of credited service. Any benefit increases in effect for less than 60 months prior to the date of insolvency are excluded from the monthly benefit used to determine the accrual rate.

The MPPAA provisions, and the subsequent relatively minor changes in the CAA and DRA discussed above, continue to define PBGC's multiemployer insurance program. The Pension Protection Act of 2006 (PPA) contained several provisions intended to improve the funding of underfunded multiemployer plans, provide more flexibility in the methods used to determine withdrawal liability, and expand the reporting obligations of multiemployer plans. However, PPA did not substantively modify the multiemployer insurance program itself.

Among other actions, PPA's multiemployer-related provisions:

- Defined the characteristics of those multiemployer plans whose funding is in endangered, seriously endangered, or critical status as opposed to a better funded status;
- Provided guidelines for elements (i.e., certain benefit reductions, contribution increases, etc.) that should be included in funding improvement plans (for endangered or seriously endangered plans) and rehabilitation plans (for critical plans);
- Established tighter time frames for improving plan funding; and
- Expanded the amount of information multiemployer plans must disclose to participants, contributing employers, and federal agencies.

#### PBGC's Multiemployer Insurance Program

PBGC's multiemployer program is the smaller of its two insurance programs. Because of its relatively small size, and the much larger deficit in the single-employer program, PBGC's multiemployer program often gets overlooked when PBGC is discussed. This small size has two aspects.

First, the multiemployer program has a smaller scope. It insures only 1,500 plans, about one-twentieth as many as the 27,600-plan single-employer program. It covers only about one-third as many participants (10.4 million versus 33.6 million). However, insured multiemployer plans are about six times as large, on average, as insured single-employer plans.

The number of plans insured by each program has been declining for decades but has fallen much faster in the single-employer program—a more than 70 percent decline since 1980 versus only a 33 percent decline in the multiemployer program. Plans that leave the multiemployer program are more likely to merge into another multiemployer plan than to close out. Single-employer plans, on the other hand, are much more likely to terminate than to merge into another plan. Merging helps maintain the number of participants whose benefits are insured by PBGC. In fact, even though the number of insured multiemployer plans has been shrinking, the number of covered participants in these plans has been steadily increasing. PBGC insured 1.8 million more participants in multiemployer plans in 2009 than in 1995.

Second, it is a fiscally smaller program. Program assets and booked liabilities are significantly smaller than those of the single-employer program. This reflects several design features of multiemployer plans and the multiemployer program. Most importantly, multiemployer plans have multiple contributing employers. Should one employer withdraw from the plan, the others continue to support the plan through their contributions. PBGC's multiemployer insurance program is the second line of support for these plans. This lowers the program's exposure to loss and allows lower premiums than under the single-employer program.<sup>7</sup>

Moreover, since PBGC does not trustee multiemployer plans, it does not acquire the plans' assets. All multiemployer program assets come solely from premiums. For these reasons, the multiemployer program's assets are only a fraction of those in the single-employer program (\$1.5 billion compared with \$68.7 billion, at the end of FY 2009).

As noted above, booked liabilities also are constrained relative to those for the single-employer program. One reason is that, because PBGC does not trustee multiemployer plans, it does not count as liabilities participant benefits that will be paid out of existing plan assets. A second reason is that the future financial assistance, which does count as a liability, is based on the much lower statutory benefit guarantee in the multiemployer program. Liabilities in the multiemployer program are \$2.3 billion compared with \$89.8 billion in the single-employer program.

#### Operation of the Multiemployer Insurance Program

Beyond financially assisting insolvent plans, the multiemployer program (in conjunction with other PBGC offices) provides a number of services to the multiemployer plan community. It approves or disapproves certain transactions such as mergers and other transfers of assets and liabilities between multiemployer plans. It works with financially distressed multiemployer plans to help them merge with financially stronger ones. PBGC issues opinion letters and regulations affecting multiemployer plans. Among these regulations are those that govern withdrawal liability. However, it is the plans' trustees, not the PBGC, who determine whether a withdrawal has occurred and the amount of any withdrawal liability, and who are responsible for collecting the withdrawal liability.

As part of its regular activities, the multiemployer program identifies multiemployer plans that pose a potential loss to the program. Some of these plans self-identify when they notify PBGC that they are: in endangered, seriously endangered, or critical status; terminating; insolvent; or requesting financial assistance. In addition, the program conducts annual reviews of the financial condition of all 1,500 covered multiemployer plans

<sup>&</sup>lt;sup>7</sup> Premium revenue in the multiemployer program was \$95 million in FY 2009 compared with \$1.8 billion in the single-employer program. The multiemployer program has only one source of premium income, the \$9.00 per-participant premium, whereas the single-employer program has three sources, a \$35 per-participant premium, a \$9-per-\$1,000-of-underfunding variable premium, and a \$1,250-per-participant-per-year (for three years) termination premium.

to identify additional individual plans that pose a potential loss to the program. Potential loss candidates are further analyzed to determine if they might become insolvent. This analysis involves projecting future cash flows and assessing the overall stability of the plans. It projects the date of insolvency, the future stream of required financial assistance, the stream of recoveries PBGC might obtain after financial assistance begins, and the present value of non-recoverable financial assistance, among other outputs. If this analysis determines that a plan is likely to become insolvent and require non-recoverable PBGC financial assistance, it will be classified as either a *Probable* plan or a *Reasonably Possible* plan.

There are three categories of *Probable* plans:

- Current probables those plans that are known to be insolvent as of the valuation date and either have been receiving, or are about to begin receiving, financial assistance payments from PBGC that the plans are not expected to repay. Most of these plans are terminated plans whose contributing employers have all withdrawn from the plan. Some of these terminated plans may be receiving withdrawal liability payments but not enough to pay all benefits when due. A few current probable plans are ongoing plans that are still receiving contributions and may be owed withdrawal liability payments. However, these contributions, withdrawal liability payments, and any other plan income or assets the plan may have are neither sufficient to pay the plans' current liability obligations (statutorily guaranteed benefit payments and administrative expenses) nor projected to be sufficient to repay PBGC's past and future financial assistance.
- Terminated future probables those terminated plans that may still have assets
  as of the valuation date but whose assets plus collectible withdrawal liability
  payments are expected to be insufficient to cover all future liability obligations.
  These plans operate as wasting trusts projected to run out of assets before all
  statutorily guaranteed benefits are paid.
- Ongoing future probables those ongoing plans with an estimated date of
  insolvency within ten years of the valuation date. These plans have assets and
  receive employer contributions and perhaps withdrawal liability payments, but
  the financial resources of the plans are expected to be insufficient to meet their
  benefit payment obligations within the next ten years.

*Reasonably Possible* plans are those ongoing multiemployer plans with an estimated date of insolvency lying between ten and twenty years from the valuation date.

PBGC normally recognizes the present value of non-recoverable future financial assistance payments as a liability on its financial statements at the time the plan's insolvency becomes *probable*. The present value of the non-recoverable future financial assistance for *reasonably possible* plans is reflected in the footnotes to PBGC's financial statement but is not recorded as a current liability.

#### PBGC's Financial Assistance Program

Under the multiemployer insurance program, PBGC generally provides financial assistance to an insolvent plan in the form of a loan or loans, although it occasionally provides lump-sum settlements in lieu of future financial assistance. Loans are usually made quarterly but sometimes monthly in an amount which, when combined with the plan's other income, covers both the plan's reasonable administrative expenses and its statutorily guaranteed benefits payments. If it recovers financially, the plan is obligated to repay this financial assistance in accordance with the terms and conditions specified by PBGC. Insolvent multiemployer plans seldom recover, and repayment of PBGC's financial assistance is rare.8 Therefore, PBGC has established an allowance on its books to cover the expected present value of non-recoverable future financial assistance.

Before 1999, PBGC did not make lump-sum payments to insolvent multiemployer plans or those expected to become insolvent in the future. It now does so in select cases to close out a plan or to facilitate a merger with another, financially stronger multiemployer plan. In a closeout, the plan either purchases annuities from the private insurance market to satisfy its obligations or pays participants lump sums in lieu of annuities. PBGC generally makes a lump-sum payment to allow a closeout when administrative expenses would otherwise absorb an unacceptably high proportion of future financial assistance. PBGC provides a lump-sum payment to facilitate a merger when it determines that the cost of merging the plan into a financially healthier one will be lower than paying periodic financial assistance over the expected lives of its participants and it can find a plan willing to complete the merger.

PBGC's financial assistance is not automatic. A plan must follow certain procedures to obtain financial assistance. First, it must notify PBGC and the plan's participants that it is insolvent. Second, it must inform participants of their statutorily guaranteed benefit levels. Next, it must apply for financial assistance with the PBGC. PBGC must then verify the insolvency and determine the level of financial assistance it will provide. This level depends on the amount of contributions and withdrawal liability payments the plan is receiving, if any. PBGC also reviews the plan's administrative costs to ensure they are reasonable. If the plan is demonstrably insolvent, PBGC prepares a promissory note for the plan's trustees to sign and arranges for the payment of financial assistance. If the plan is not demonstrably insolvent, PBGC does not grant the requested financial assistance payment and may seek to recover financial assistance already granted. Each payment requires a separate financial assistance request and review.

To date, only one plan has repaid the financial assistance it received from this program.

PBGC reviews the plan assets and plan funding for those plans that received financial assistance in the past but are neither currently receiving financial assistance nor repaying past financial assistance. If the review shows that the value of a terminated plan's assets exceeds the present value of the plan's liabilities (not including the amount owed PBGC) or that the value of an ongoing plan's assets plus anticipated plan income exceeds its anticipated liabilities by more than 20 percent for each of the next three years, then PBGC may seek repayment of all or part of the financial assistance previously provided, plus interest. Generally, the few plans that received financial assistance in the past but are no longer receiving it either received large withdrawal liability payments or settlements in court cases. The income from the withdrawal liability payment or settlement is sufficient for the plan to pay benefits for a short period of time, but not sufficient to pay all future guaranteed benefits. Financial assistance is suspended for these plans until they are again insolvent, and then it resumes.

#### PBGC's History of Providing Financial Assistance

Prior to the MPPAA changes of September 1980, PBGC trusteed 10 terminated multiemployer plans with more than 5,700 vested participants. These plans were only 22 percent funded for guaranteed benefits with \$8.9 million in assets to cover \$39.9 million in benefit liabilities. As it does under the single-employer program, PBGC took over the plans' assets and became responsible for paying benefits directly to the plans' participants and beneficiaries. As Table M-3 of this *Pension Insurance Data Book* shows, the number of PBGC payees from multiemployer plans has declined steadily; PBGC has not trusteed any multiemployer plans since 1980. At the end of FY 2009, PBGC was paying a total of about \$20,000 in monthly benefits to about 135 participants and beneficiaries from these 10 plans.

Table M-4 of this book shows PBGC's history of providing financial assistance to insolvent multiemployer plans. From FY 1981 through FY 2009, PBGC provided just over \$500 million in financial assistance to 62 insolvent multiemployer plans. The number of insolvent plans receiving financial assistance on a year-by-year basis has grown steadily from one plan receiving about \$300,000 in FY 1981 to 43 plans receiving nearly \$86 million in FY 2009.

Of the 62 plans that PBGC has assisted, 20 received lump-sum payments that allowed them to either merge with healthier multiemployer plans or close out the plan. Thirteen of these 20 plans also received periodic financial assistance payments. The other 42 plans that received financial assistance from PBGC received only periodic payments. Thirty-seven of these 42 plans received periodic payments during FY 2009. Of the remaining five plans, three merged with other multiemployer plans without receiving lump-sum financial assistance payments, one received sufficient income from other sources that its financial assistance payments were suspended for 2009, and one recovered and was able to repay PBGC.

Looking forward, at the end of FY 2009, PBGC had identified 104 probable multiemployer plans that either currently receive financial assistance or are expected to receive it in the future. These plans cover about 136,000 participants. The non-recoverable future financial assistance to these plans is estimated to be nearly \$2.3 billion.

- Thirty-nine of these 104 plans are current probables—currently insolvent plans that receive or are about to receive financial assistance payments from PBGC. The present value of non-recoverable future financial assistance payments for these 39 insolvent plans is estimated to be \$890 million.
- Fifty-two of these plans are terminated future probables that have not yet begun receiving financial assistance. These plans no longer have employers making contributions for covered work, although some plans continue to receive withdrawal liability payments from employers that withdrew from the plan. These plans are wasting trusts that currently have enough assets to pay benefits to retirees and beneficiaries of deceased plan participants. However, PBGC estimates that these plans will run out of assets before all benefits have been paid and will need financial assistance at some point in the future. The estimated present value of the non-recoverable future financial assistance to these plans is \$1.037 billion.
- The remaining 13 plans are ongoing future probables. These plans have not terminated and employers continue to make contributions for their active employees' covered work. However, PBGC estimates that the level of current assets, contributions, and other plan income (e.g., withdrawal liability payments) will be insufficient to pay all future statutorily guaranteed benefits and that the plans will need financial assistance within 10 years. The estimated present value of the nonrecoverable future financial assistance to these 13 ongoing plans is \$369 million.

In addition, PBGC estimates that another 8 ongoing multiemployer plans may require an additional \$326 million in future financial assistance. These reasonably possible plans are expected to remain solvent for at least the next ten years, so this estimated future financial assistance is reported in the footnotes of PBGC's financial statements but not included as a current liability.

#### Net Financial Position of the Multiemployer Insurance Program

Table M-1 and Figure 14 in this book show the net financial position of the multiemployer program from FY 1980 through FY 2009. That position was positive from FY 1982 through FY 2002. In FY 2003, the program added five new *probable* plans, substantially increasing the estimated present value of non-recoverable future financial assistance and moving the program's financial position from positive to negative. Several more plans with large expected assistance needs have been classified as *probable* since then, especially during FY 2006. At the end of FY 2009, PBGC's multiemployer insurance program had a negative net financial position of \$869 million with \$1.459 billion in assets and \$2,328 billion in liabilities.

In addition to its regular analysis of multiemployer plans that are potential loss candidates, PBGC has recently developed a stochastic simulation model of its multiemployer program (ME-PIMS). This model closely parallels the Pension Insurance Modeling System that has been used to model exposure in the single-employer insurance program (SE-PIMS). ME-PIMS was developed to model the different funding rules, nature of exposure, and possible future outcomes that distinguish the multiemployer program from the single-employer program. It uses information from a sample of multiemployer plans, weighted to represent the universe of such plans, to model the effect on the program of a wide range of scenarios. However, ME-PIMS does not model the financial condition of individual contributing employers or of industries that sponsor multiemployer plans.

ME-PIMS calculates a baseline scenario of future underfunding using current funding rules and a variety of economic parameters. The baseline underfunding is based on data from the Forms 5500 of the plans in the sample, the reports these plans file regarding their status under the funding rules (healthy, endangered, severely endangered, or critical), and the associated filings that detail how they intend to return to a "healthy" status. The model simulates the flows of claims (non-recoverable future financial assistance to plans assumed to move to one of the three probable categories and program expenses related to providing the financial assistance) that could develop over a limited time horizon (10-12 years) under 500 combinations of economic situations and anticipated responses by the plans. ME-PIMS uses this information along with simulated premiums and investment returns on program assets to project PBGC's net financial position over this time horizon.

ME-PIMS is not a predictive model. It produces outcomes under 500 different scenarios, and the probability of any particular outcome is determined by dividing the

number of simulations with that outcome by 500. The model is also used to measure the impact of proposed legislative changes affecting multiemployer plans and the multiemployer program by adjusting the model's parameters and comparing the model's results with the output from the baseline simulation.

This model estimates dates of insolvency and the present value of non-recoverable future financial assistance for the sample of plans insured by the multiemployer insurance program. It is designed to estimate the most likely net financial position of the program ten years in the future given alternative legislative and economic scenarios. The output from the baseline simulation indicates that there is about a 65 percent chance that PBGC's net financial position deficit will get worse over the next 10 years if there are no changes to plan funding rules or to PBGC's multiemployer program. The median result of the baseline scenario is a \$2.4 billion deficit in 2019. That is, half the 500 simulations result in a program deficit of \$2.4 billion or less and half the simulations result in a larger deficit. The mean outcome is higher, a deficit of \$4.0 billion. The mean is higher than the median because there is a chance under some simulations that the deficit could reach very large levels. For example, the model indicates there is a five percent chance that the deficit could be greater than \$14.5 billion in 10 years.

#### **Conclusions**

PBGC's multiemployer insurance program is the smaller of PBGC's two insurance programs. Its operations and manner of providing benefits are separate and distinct from the agency's larger single-employer program. Whereas the single-employer program settles claims by taking over a plan's assets and paying guaranteed benefits directly to the plan's participants, the multiemployer program provides financial assistance to the insolvent plans themselves. The plans, not PBGC, pay guaranteed benefits to plan participants.

The two programs also provide quite different benefit guarantees. Three guarantee limitations affect benefits in the single-employer program<sup>9</sup>, among them a maximum insurance limitation. This maximum limitation restricts the benefits PBGC can guarantee for a 65-year-old in 2010 to \$4,500 per month, or \$54,000 per year. 10 It is actuarially adjusted if benefits begin at an age other than age 65.

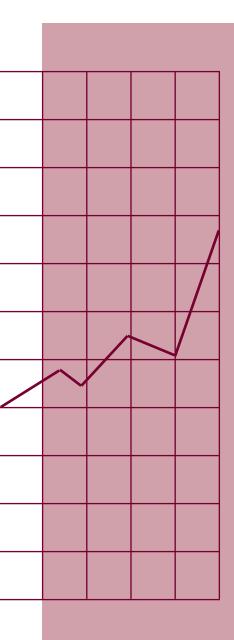
See "PBGC's Guarantee Limits-An Update," September 30, 2008, at www.pbgc.gov/docs/guaranteelimits.pdf.

<sup>&</sup>lt;sup>10</sup> The actual benefit could be greater if the participant's accrued benefit were higher and either the plan had assets sufficient to provide a greater benefit under PBGC's asset allocation priorities or the participant shared in recoveries from the plan's sponsor.

By contrast, the benefit guarantee under the multiemployer program is based not on age but on years of covered service in the plan. A participant with 30 years of covered service, for example, is eligible for a maximum guaranteed benefit of \$1,072.50 a month, or \$12,870 per year, regardless of age. In the single-employer program, the maximum insurance limitation amounts are indexed to changes in Social Security's Old-Law Contribution and Benefit Base. The multiemployer program guarantee is not indexed and can be changed only by an act of Congress.

In the thirty years the multiemployer program has been providing financial assistance to insolvent plans, it has helped 62 plans and paid out \$500 million in financial assistance. Thirty-nine plans are currently receiving or are about to receive financial assistance and are classified as *current probable plans*. Another 65 plans have been designated as *terminated future probable plans* or ongoing future probable plans and are expected to need financial assistance in the future. The estimated present value of non-recoverable future financial assistance to these 104 *probable plans* is \$2.3 billion. This \$2.3 billion was the major component of the program's liabilities at the end of FY 2009. At the same time, the program had less than \$1.5 billion in assets and a deficit of \$869 million.

PBGC's new ME-PIMS simulation model indicates that, under current rules, there is about a 65 percent probability that the program's deficit will grow over the next 10 years. The model's mean estimated deficit at that time is \$4 billion, nearly five times the current level. The model estimates there is only an 11 percent probability that the program will be in surplus in 2019.

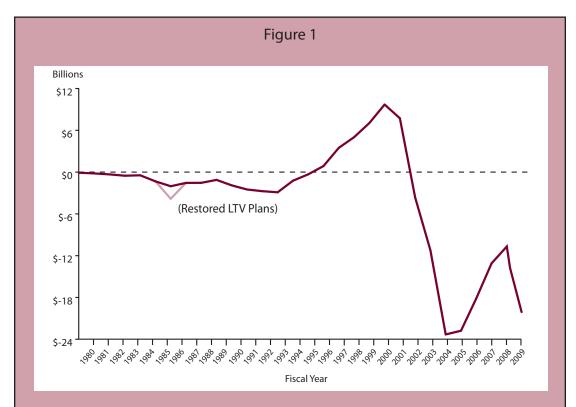


# PBGC DATA AND TRENDS

Single-Employer Program

#### Net Position of PBGC's Single-Employer Program (1980-2009)

- PBGC's single-employer program was in deficit from its inception until 1996.
- It then had a growing surplus that reached a historic high of \$9.7 billion in 2000.
- PBGC's financial position then fell to a deficit of \$23.3 billion in 2004 as the result of several very large losses (primarily from steel and airline industry plans), lower interest rates, and declining stock prices.
- Rising interest rates and improving financial markets reduced the deficit to \$10.7 billion at the end of FY 2008, but lower interest rates and new claims increased the deficit to \$21.1 billion at the end of FY 2009.



Reference Table S-1 of the PBGC Pension Insurance Data Book 2009.

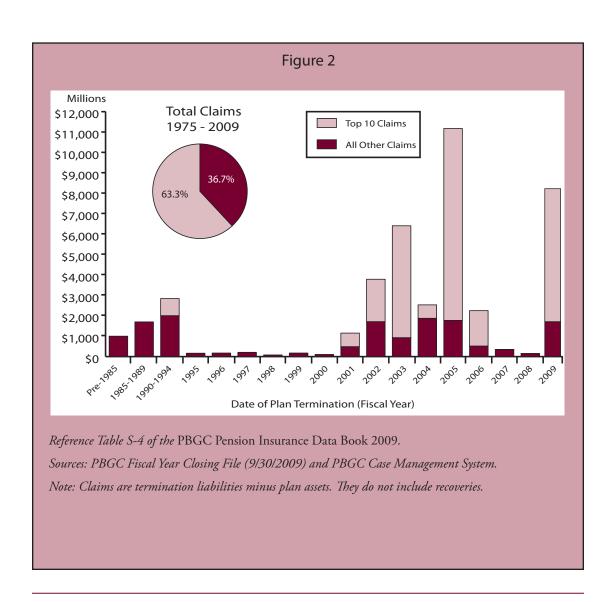
Source: PBGC Annual Reports (1980-2009).

PBGC's Net Position is the difference (with some adjustments) between the insurance program's total assets and total liabilities.

The originally reported \$3.8 billion deficit in 1986 decreased after a Supreme Court ruling restored three pension plans and returned their pension obligations of \$1.8 billion to LTV Corporation.

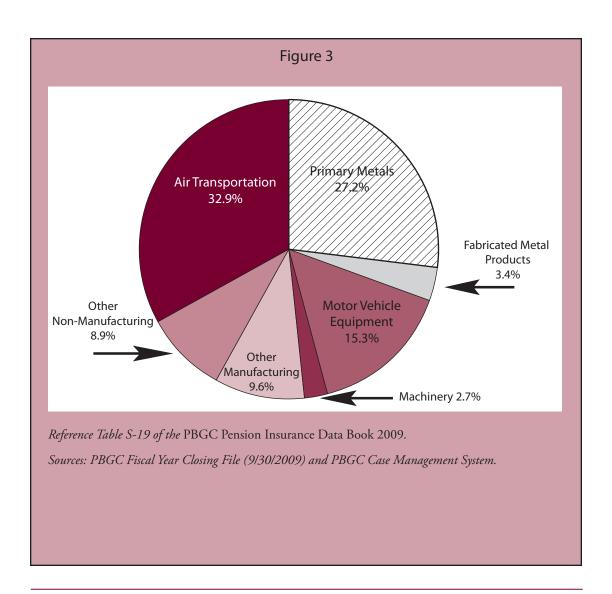
#### Concentration of PBGC Claims (1975-2009) Single-Employer Program

- Since 1975, 3,993 terminations of underfunded single-employer plans have resulted in total claims of \$42.9 billion.
- Total annual claims have varied widely, ranging from a low of \$28.6 million in 1984 to a high of more than \$11.2 billion in 2005.
- The firms presenting the ten largest claims have accounted for more than 63 percent of all claims against PBGC from 1975 to 2009.



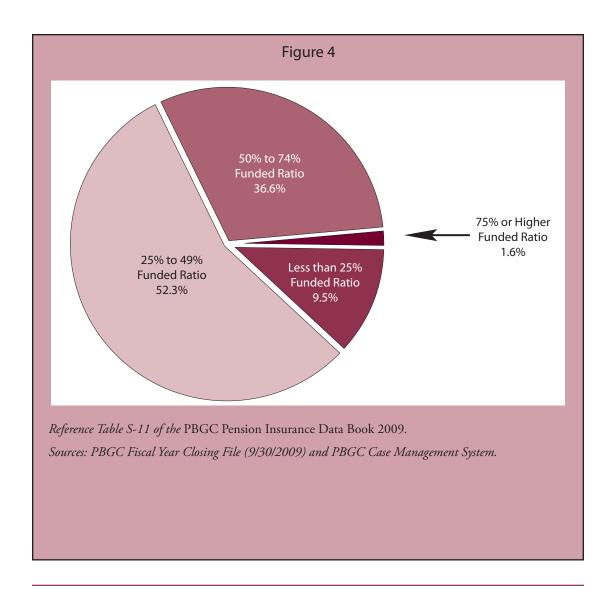
#### PBGC Claims by Industry (1975-2009) Single-Employer Program

- Plans terminated by firms in the Primary Metals and Air Transportation industries have accounted for 60 percent of PBGC's claims.
- Those sponsored by Motor Vehicle Equipment Manufacturers are responsible for another 15 percent of claims.
- An additional six percent of claims have come from plans sponsored by the Fabricated Metals and Machinery industries.



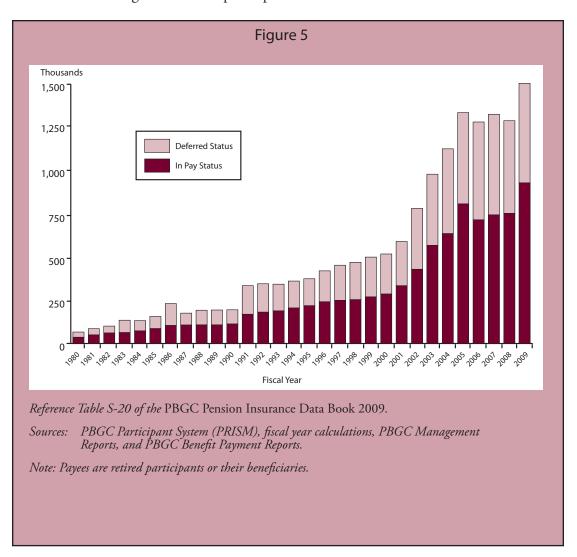
#### PBGC Claims by Funded Ratio (1975-2009) Single-Employer Program

- Sixty percent of pension claims came from plans that were less than 50 percent funded (using PBGC assumptions).
- Only \$678 million of the \$42.9 billion in total claims came from plans terminating with funded ratios of 75 percent or higher.



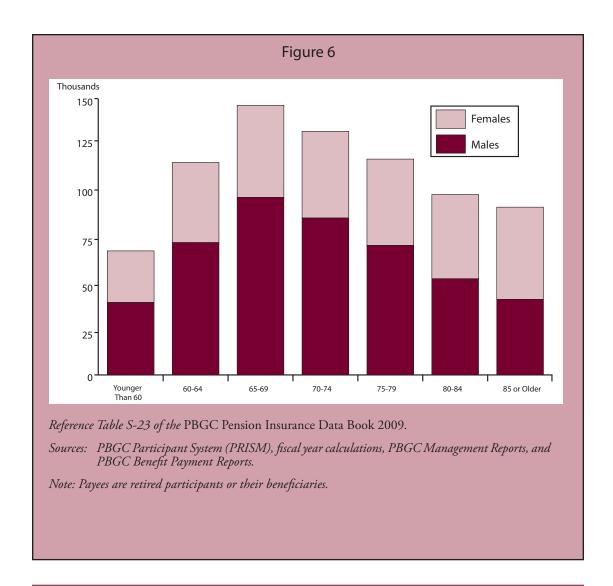
#### Participants and Beneficiaries Receiving PBGC Payments (1980-2009) Single-Employer Program

- PBGC's responsibility for paying pension benefits has increased substantially since 1980.
- In 2009, PBGC made periodic payments to nearly 750,000 payees and lump-sum payments to 12,000 participants.
- An additional 565,000 individuals are eligible for future PBGC benefit payments.
- The large increase since 2001 reflects PBGC's trusteeship of several large plans with large numbers of participants.



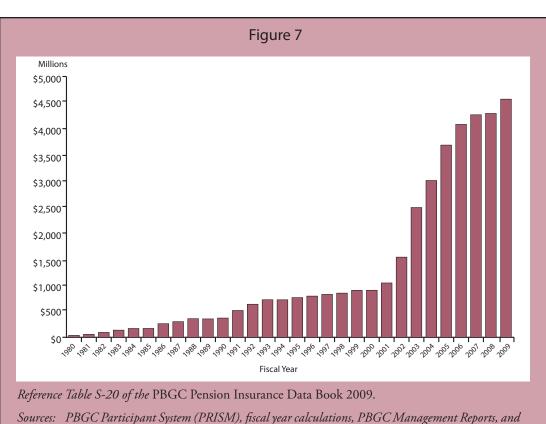
#### Participants and Beneficiaries Receiving PBGC Payments by Gender and Age (2009) Single-Employer Program

- Payees receiving PBGC payments are distributed across all retiree age groups.
- In all age groups except the oldest, male payees outnumber female payees.



### PBGC Benefit Payments (1980-2009) Single-Employer Program

- PBGC's important role in the private pension system is illustrated by the continuing increase in payments over its history.
- In 2009, PBGC disbursed nearly \$4.5 billion in monthly pension and lump-sum benefit payments to retired plan participants or their beneficiaries.

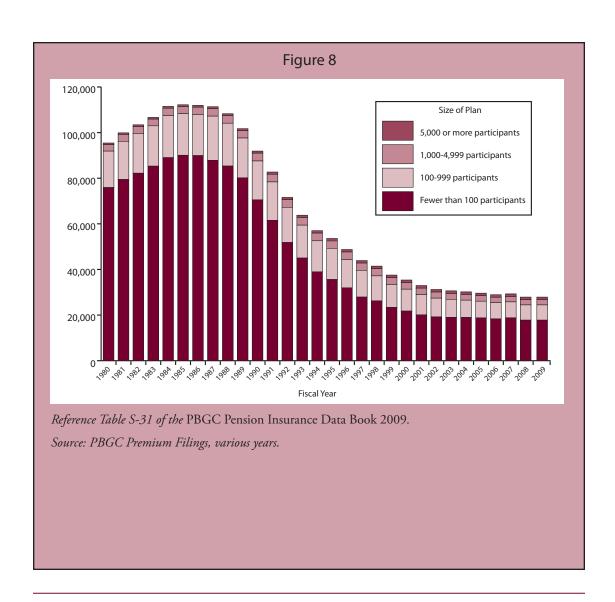


PBGC Benefit Payment Reports.

Note: Payment figures include periodic payments and lump-sum payments made in each year.

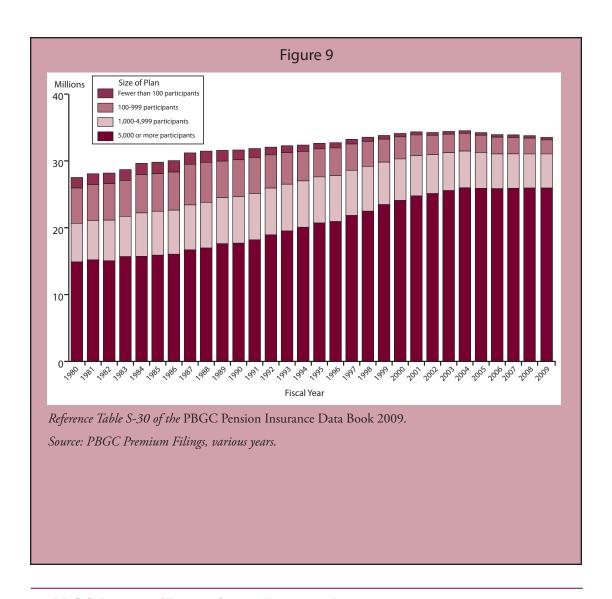
#### PBGC-Insured Plans (1980-2009) Single-Employer Program

- The total number of single-employer plans insured by PBGC has declined substantially in the past 24 years.
- In 2009, PBGC insured about 27,650 single-employer defined benefit plans, down from an all-time high of 112,000 plans in 1985.
- This decline primarily reflects a large number of terminations among small plans.



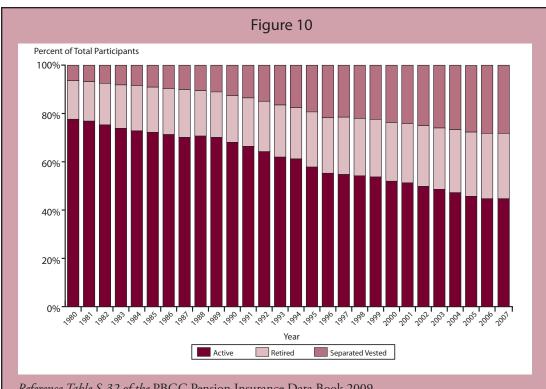
#### Participants in PBGC-Insured Plans (1980-2009) Single-Employer Program

- In 2009, PBGC provided pension insurance protection to about 33.6 million participants in single-employer plans.
- The total number of participants has been declining slowly since 2004.



#### PBGC-Insured Participants by Participant Status (1980-2007) Single-Employer Program

- The percentage of participants in insured single-employer plans who are active workers has declined from 78 percent in 1980 to 41 percent in 2007.
- The greatest participant growth since 1980 has occurred among separated vested participants.



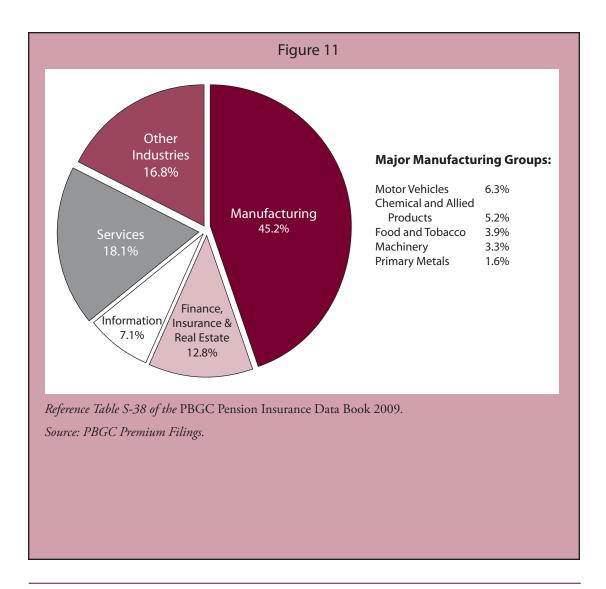
Reference Table S-32 of the PBGC Pension Insurance Data Book 2009.

Source: Internal Revenue Service Form 5500 Series filings for single-employer plans.

Data for plan years prior to 1999 include only plans with 100 or more participants.

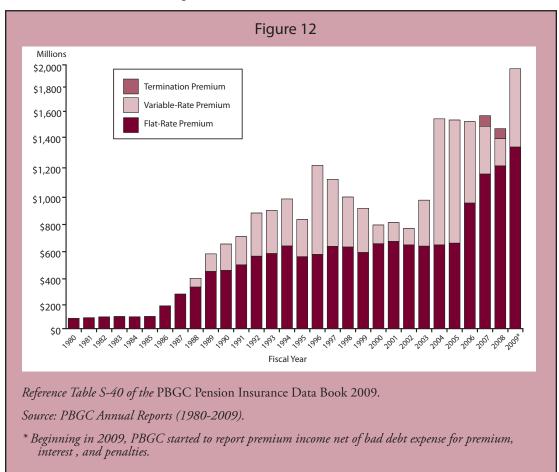
#### PBGC-Insured Participants by Industry (2008) Single-Employer Program

- While PBGC covers workers in all major industrial sectors, nearly
  half of all covered single-employer participants are in plans sponsored
  by manufacturing firms.
- Substantial numbers of participants can also be found in plans sponsored by firms in the Services sector and the Finance, Insurance, and Real Estate sector.



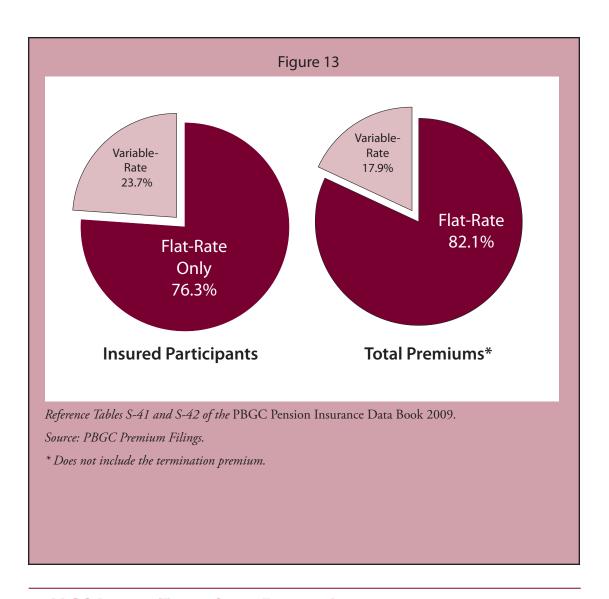
#### PBGC Premium Revenue (1980-2009) Single-Employer Program

- The increase in premium revenues from 1986 to 1996 resulted from increases in the flat-rate premium, the addition of the variable-rate premium based on plan underfunding levels after 1987, and the phasing-out of the cap on the variable-rate premium.
- The decline in premium revenue from 1996 to 2002 reflected somewhat improved plan funding and an increase in the number of underfunded plans qualifying for exemption from paying the variable-rate premium.
- The increase in premium revenues from 2002 to 2005 reflected deteriorating plan funding, which caused an increase in variable-rate premiums.
- The increase in the flat-rate premium after 2005 reflected an increase in the flat rate from \$19 to \$30 per participant effective for 2006, and indexing of this amount after 2006.
- The termination premium was added in 2007.



#### PBGC-Insured Participants and Premiums by Premiums Paid (2008) Single-Employer Program

- The PBGC variable-rate premium is based on the level of a plan's unfunded liabilities.
- About one in four participants were in plans paying the variable-rate premium in 2008.



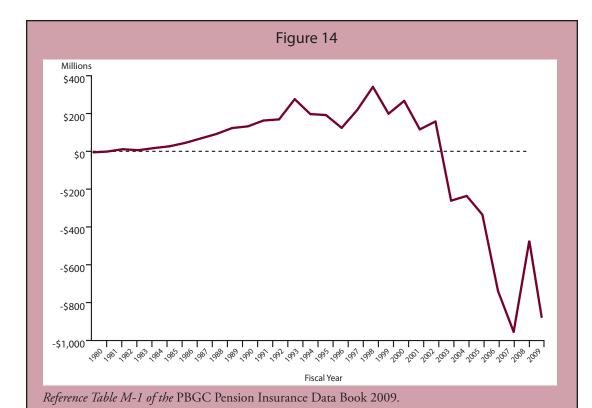


# PBGC DATA AND TRENDS

Multiemployer Program

### Net Position of PBGC's Multiemployer Program (1980-2009)

- PBGC's multiemployer program was in surplus from 1982 to 2002.
- The program reported a deficit of \$869 million in 2009.



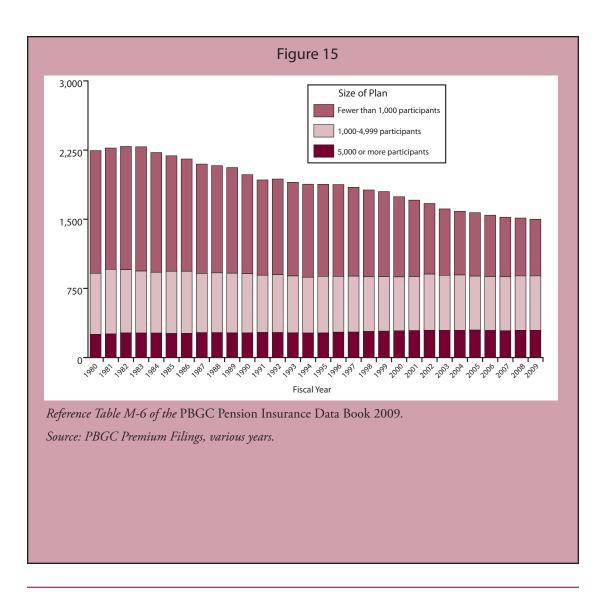
PBGC's net position is the difference (with some adjustments) between the insurance program's total assets

Source: PBGC Annual Reports (1980-2009).

and total liabilities.

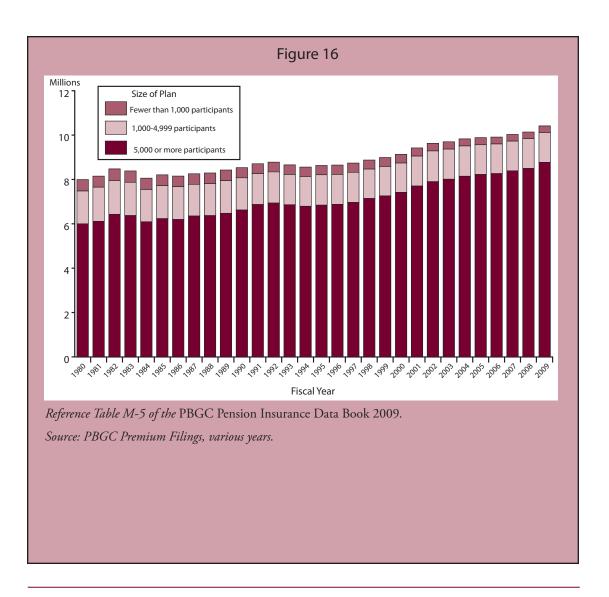
### PBGC-Insured Plans (1980-2009) Multiemployer Program

- The total number of multiemployer plans insured by PBGC has declined slowly in the past 27 years.
- This decline primarily reflects the loss of plans with fewer than 1,000 participants.
- This decline is primarily due to plan mergers.



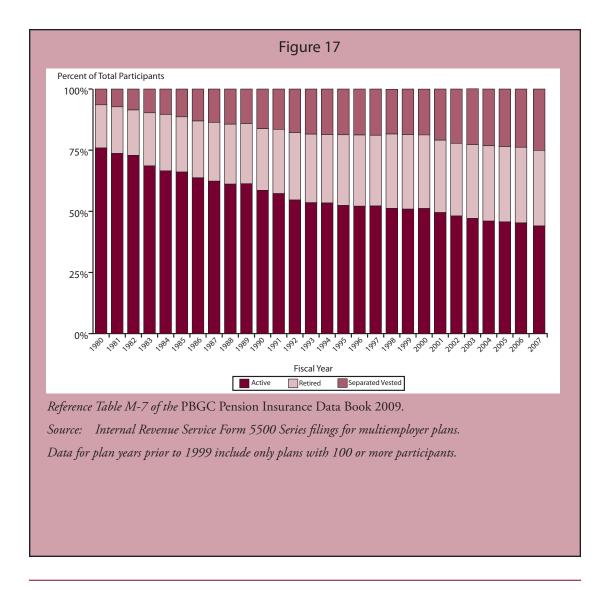
### Participants in PBGC-Insured Plans (1980-2009) Multiemployer Program

- In 2009, PBGC provided pension insurance protection to more than 10.4 million participants in multiemployer plans.
- This represents a 30 percent increase over the total number of participants covered in 1980.
- This increase occurred primarily in plans with 5,000 or more participants.



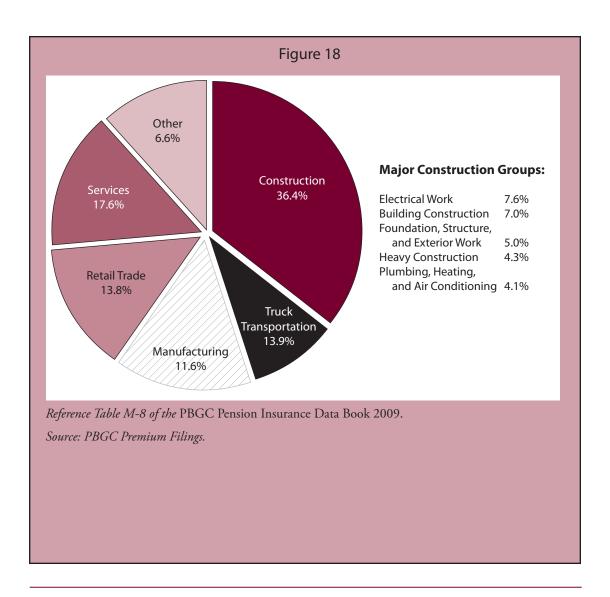
### PBGC-Insured Participants by Participant Status (1980-2007) Multiemployer Program

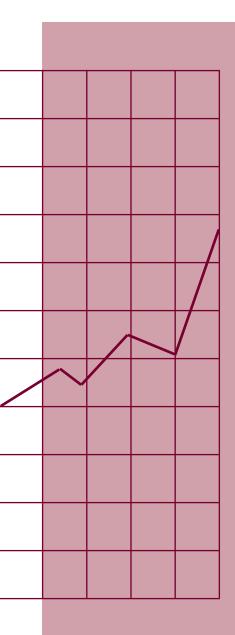
Although the total number of multiemployer plan participants that PBGC covers has grown, the percentage of these participants that are active workers fell from 76 percent in 1980 to 45 percent in 2007.



### PBGC-Insured Participants by Industry (2008) Multiemployer Program

While PBGC covers workers in all major industrial sectors, the construction trades account for more than one-third of all covered multiemployer plan participants.





## APPENDIX S

Single-Employer Data Tables

## **PBGC's Single-Employer Program**

Under its single-employer program, PBGC insures the pension benefits of participants in most private-sector, single-employer, defined benefit pension plans. A single-employer plan is a plan that was not established pursuant to a collective bargaining agreement between the plan's participants and two or more unrelated employers. A defined benefit plan is a pension plan other than an individual account plan. In a typical single-employer defined benefit plan, benefits are based on a formula that generally includes as inputs years of service and either a flat-dollar amount or the participant's average compensation.

An insured plan must pay PBGC a yearly premium of \$35 per participant for pension benefit insurance coverage in 2010. This per-participant premium rate is adjusted yearly based on changes in the national average wage index, rounded to the nearest whole dollar. Plans that are underfunded (based on a specified measure) must pay PBGC an additional premium of \$9 per \$1,000 of underfunding. This rate is not indexed. Some terminating plans have to pay a termination premium of \$1,250 per participant per year for three years if they undergo a distress or PBGC-initiated plan termination on or after January 1, 2006.

If a plan terminates with insufficient assets to pay all promised benefits, PBGC will usually become statutory trustee of the plan and become responsible for paying benefits to the plan's participants and their beneficiaries. PBGC pays benefits according to the provisions of each individual pension plan, subject to legal limits. The vast majority of the participants in PBGC-trusteed plans receive all the benefits they were promised by their plan. Benefits for some participants may be reduced if 1) their benefits exceed PBGC's maximum guarantee limit, 2) a benefit increase occurred (or a benefit became payable due to a plant shutdown or similar event) within five years of the plan's termination, or 3) a part of their benefit is a supplemental benefit. Additional guarantee restrictions apply if the plan's termination date occurred while the employer was in a bankruptcy proceeding that began on or after September 16, 2006, or if the plan is a commercial passenger airline plan or airline catering plan that elected the 17-year funding relief under the Pension Protection Act of 2006. In addition to paying guaranteed benefits, PBGC pays nonguaranteed benefits to the extent plan assets or recoveries from employers are available and allocated to nonguaranteed benefits under statutory allocation rules.

PBGC does not index benefit payments (i.e., once payments start, they are not increased). However, the maximum guarantee limit is indexed to reflect the increase in national wages. For a plan with a termination date in 2010, the limit is \$4,500.00 per month or \$54,000.00 per year for a single-life annuity beginning at age 65. If the plan's termination date occurred while the employer was in a bankruptcy proceeding that began on or after September 16, 2006, the applicable limit is the limit that applied during the year in which the employer filed for bankruptcy. The limit on the maximum guarantee is adjusted for retirement ages other than 65. The age-adjusted limit that will apply to a given participant is the limit for his or her age at plan termination if he or she has already retired, or the limit for the age at which he or she actually retires. The limit is reduced if the benefit is not paid as a straight-life annuity. For example, the limit is reduced if the benefit is paid as a joint-and-survivor annuity.

Net Financial Position of PBGC's Single-Employer Program (1980-2009)

| Fiscal Year | Assets (in millions) | Liabilities (in millions) | Net Position (in millions) |
|-------------|----------------------|---------------------------|----------------------------|
| 1980        | \$430                | \$524                     | -\$95                      |
| 1985        | 1,155                | 2,480                     | -1,325                     |
| 1990        | 2,797                | 4,710                     | -1,913                     |
| 1995        | 10,371               | 10,686                    | -315                       |
| 1996        | 12,043               | 11,174                    | 869                        |
| 1997        | 15,314               | 11,833                    | 3,481                      |
| 1998        | 17,631               | 12,619                    | 5,012                      |
| 1999        | 18,431               | 11,393                    | 7,038                      |
| 2000        | 20,830               | 11,126                    | 9,704                      |
| 2001        | 21,768               | 14,036                    | 7,732                      |
| 2002        | 25,430               | 29,068                    | -3,638                     |
| 2003        | 34,016               | 45,254                    | -11,238                    |
| 2004        | 38,993               | 62,298                    | -23,305                    |
| 2005        | 56,470               | 79,246                    | -22,776                    |
| 2006        | 59,972               | 78,114                    | -18,142                    |
| 2007        | 67,241               | 80,352                    | -13,111                    |
| 2008        | 64,612               | 75,290                    | -10,678                    |
| 2009        | 68,736               | 89,813                    | -21,077                    |

Source: PBGC Annual Reports (1980-2009).

Due to rounding of individual items, numbers may not add up across columns.

Data for 2008 were revised.

Table S-2

## PBGC Premium Revenue, Benefit Payments, and Expenses (1980-2009) Single-Employer Program

| Fiscal<br>Year | Total<br>Premium<br>Revenue<br>(in millions) | Benefit<br>Payments<br>(in millions) | Administrative & Investment Expenses (in millions) | Premiums Minus<br>Benefits Paid<br>and Expenses<br>(in millions) |
|----------------|--|--------------------------------------|--|--|
| 1980           | \$71   | \$37                                 | \$20   | \$14   |
| 1985           | 82   | 170                                  | 33   | -121   |
| 1990           | 659  | 369                                  | 63   | 227  |
| 1995           | 838  | 761                                  | 138  | -61  |
| 1996           | 1,146  | 790                                  | 150  | 206  |
| 1997           | 1,067  | 823                                  | 155  | 89   |
| 1998           | 966  | 847                                  | 158  | -39  |
| 1999           | 902  | 901                                  | 161  | -160   |
| 2000           | 807  | 902                                  | 167  | -262   |
| 2001           | 821  | 1,042                                | 184  | -405   |
| 2002           | 787  | 1,537                                | 225  | -975   |
| 2003           | 948  | 2,488                                | 290  | -1,830   |
| 2004           | 1,458  | 3,006                                | 288  | -1,836   |
| 2005           | 1,451  | 3,685                                | 342  | -2,576   |
| 2006           | 1,442  | 4,082                                | 405  | -3,045   |
| 2007           | 1,476  | 4,266                                | 378  | -3,168   |
| 2008           | 1,402  | 4,292                                | 400  | -3,290   |
| 2009*          | 1,822  | 4,478                                | 417  | -3,073   |

Source: PBGC Annual Reports (1980-2009).

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Beginning in 2009, PBGC started to report premium income net of bad debt expense for premium, interest, and penalties.

## PBGC Terminations and Claims (1975-2009) Single-Employer Program

| Fiscal<br>Year | Standard<br>Terminations | Trusteed<br>Terminations | Assets (in millions) | Liabilities (in millions) | Gross<br>Claims<br>(in millions) | Recoveries (in millions) | Net<br>Claims<br>(in millions) |
|----------------|--------------------------|--------------------------|----------------------|---------------------------|----------------------------------|--------------------------|--------------------------------|
| 1975-1979      | 28,572                   | 586                      | \$145.2              | \$397.4                   | \$252.2                          | \$56.4                   | \$195.8                        |
| 1980-1984      | 29,236                   | 621                      | 513.8                | 1,257.3                   | 743.5                            | 157.8                    | 585.7                          |
| 1985-1989      | 48,519                   | 537                      | 651.1                | 2,351.4                   | 1,700.3                          | 159.2                    | 1,541.0                        |
| 1990-1994      | 36,340                   | 694                      | 2,274.8              | 5,116.8                   | 2,841.9                          | 446.9                    | 2,395.1                        |
| 1995-1999      | 15,620                   | 443                      | 1,413.0              | 2,195.6                   | 782.6                            | 74.2                     | 708.4                          |
| 2000           | 1,882                    | 72                       | 266.0                | 366.2                     | 100.2                            | 15.3                     | 84.9                           |
| 2001           | 1,565                    | 117                      | 2,535.5              | 3,686.3                   | 1,150.8                          | 184.9                    | 966.0                          |
| 2002           | 1,214                    | 185                      | 4,515.0              | 8,303.7                   | 3,788.7                          | 282.8                    | 3,505.9                        |
| 2003           | 1,119                    | 166                      | 6,895.6              | 13,301.3                  | 6,405.7                          | 179.0                    | 6,226.7                        |
| 2004           | 1,189                    | 163                      | 2,848.1              | 6,004.9                   | 3,156.9                          | 513.0                    | 2,643.9                        |
| 2005           | 1,266                    | 125                      | 10,236.9             | 21,634.7                  | 11,397.8                         | 1,785.8                  | 9,612.0                        |
| 2006           | 1,248                    | 79                       | 2,339.3              | 4,506.4                   | 2,167.0                          | 1,264.6                  | 902.4                          |
| 2007           | 1,582                    | 70                       | 634.2                | 981.7                     | 347.5                            | 25.5                     | 322.0                          |
| 2008           | 1,590                    | 59                       | 473.7                | 754.5                     | 280.8                            | 17.5                     | 263.2                          |
| 2009           | 1,230                    | 76                       | 9,394.5              | 17,196.6                  | 7802.0                           | 111.1                    | 7,690.9                        |
| TOTAL          | 172,172                  | 3,993                    | \$45,136.6           | \$88,054.7                | \$42,918.1                       | \$5,274.1                | \$37,644.0                     |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Due to rounding of individual items, numbers may not add up across columns.

Trusteed terminations include plans pending trusteeship.

Claims figures shown in this table are calculated on a plan basis and identified with fiscal year of plan termination for each plan.

The annual numbers of trusteed terminations shown in this table may differ from those reported elsewhere as they reflect the fiscal year of plan termination rather than the fiscal year in which the loss was incurred. For example, PBGC became responsible for 144 underfunded terminated plans during FY 2009, but only 76 of these plans had termination dates during FY 2009. The rest had termination dates in earlier fiscal years and are allocated to those years.

Values are subject to change as PBGC completes reviews, establishes termination dates, and determines recoveries.

### PBGC Claims (1975-2009) Single-Employer Program

| Fiscal<br>Year    | Total Claims     | Claims of Top 10 l<br>Percent of Total Ani | Firms and<br>nual Claims | Other Claims<br>Percent of Total Ann |        |
|-------------------|------------------|--|--------------------------|--------------------------------------|--------|
| 1975-1979         | \$252,203,234    |  |                          | \$252,203,234                        | 100.0% |
| 1980-1984         | 743,533,499      |  |                          | 743,533,499                          | 100.0  |
| 1985-1989         | 1,700,270,448    |  |                          | 1,700,270,448                        | 100.0  |
| 1990-1994         | 2,841,943,690    | \$841,082,434                              | 29.6%                    | 2,000,861,257                        | 70.4   |
| 1995              | 162,127,462      |  |                          | 162,127,462                          | 100.0  |
| 1996              | 168,381,627      |  |                          | 168,381,627                          | 100.0  |
| 1997              | 207,994,972      |  |                          | 207,994,972                          | 100.0  |
| 1998              | 75,447,885       |  |                          | 75,447,855                           | 100.0  |
| 1999              | 168,647,559      |  |                          | 168,647,559                          | 100.0  |
| 2000              | 100,233,328      |  |                          | 100,233,328                          | 100.0  |
| 2001              | 1,150,842,855    | 668,377,106                                | 58.1                     | 482,465,750                          | 41.9   |
| 2002              | 3,788,726,499    | 2,081,361,845                              | 54.9                     | 1,707,364,654                        | 45.1   |
| 2003              | 6,405,723,575    | 5,486,008,838                              | 85.6                     | 919,714,737                          | 14.4   |
| 2004              | 3,156,871,716    | 692,584,383                                | 21.9                     | 2,464,287,333                        | 78.1   |
| 2005              | 11,397,797,550   | 9,638,505,355                              | 84.6                     | 1,759,292,194                        | 15.4   |
| 2006              | 2,167,031,740    | 1,641,083,525                              | 75.7                     | 525,948,215                          | 24.3   |
| 2007              | 347,476,436      |  |                          | 347,476,436                          | 100.0  |
| 2008              | 280,785,297      |  |                          | 280,785,297                          | 100.0  |
| 2009              | 7,802,036,676    | 6,108,491,551                              | 78.3                     | 1,693,545,125                        | 21.7   |
| TOTAL (1975-2009) | \$42,918,076,019 | \$27,157,495,038                           | 63.3%                    | \$15,760,580,981                     | 36.7%  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

Annual claims for top 10 firms are summations of all claims in that fiscal year associated with the top 10 firms. See Table S-5 for a list of the top 10 firms with the largest claim values.

Values are subject to change as PBGC completes reviews and establishes termination dates.

### Top 10 Firms Presenting Claims (1975-2009) Single-Employer Program

| Top 10 Firms            | Number<br>of<br>Plans | Fiscal Year(s)<br>of Plan<br>Termination(s) | Claims (by firm) | Vested<br>Participants | Average<br>Claim Per<br>Vested<br>Participant | Percent<br>of Total<br>Claims<br>(1975-2009) |
|-------------------------|-----------------------|---|------------------|------------------------|---|--|
| 1. United Airlines      | 4                     | 2005  | \$7,441,450,992  | 123,957                | \$60,033                                      | 17.3%  |
| 2. Delphi               | 6                     | 2009  | 6,108,491,551    | 69,042                 | 88,475  | 14.2   |
| 3. Bethlehem Steel      | 1                     | 2003  | 3,654,380,116    | 91,312                 | 40,021  | 8.5  |
| 4. US Airways           | 4                     | 2003, 2005                                  | 2,751,534,173    | 55,770                 | 49,337  | 6.4  |
| 5. LTV Steel*           | 6                     | 2002, 2003, 2004                            | 2,134,985,884    | 83,094                 | 25,694  | 5.0  |
| 6. Delta Air Lines      | 1                     | 2006  | 1,641,083,525    | 13,291                 | 123,473                                       | 3.8  |
| 7. National Steel       | 7                     | 2003  | 1,275,628,286    | 33,737                 | 37,811  | 3.0  |
| 8. Pan American Air     | 3                     | 1991, 1992                                  | 841,082,434      | 31,999                 | 26,285  | 2.0  |
| 9. Trans World Airlines | 2                     | 2001  | 668,377,106      | 32,263                 | 20,717  | 1.6  |
| 10. Weirton Steel       | 1                     | 2004  | 640,480,970      | 9,410                  | 68,064  | 1.5  |
| Top 10 Total            | 35                    |   | \$27,157,495,038 | 543,875                | \$49,933                                      | 63.3%  |
| All Other Total         | 3,958                 |   | 15,760,580,981   | 1,266,712              | 12,442  | 36.7   |
| TOTAL                   | 3,993                 |   | \$42,918,076,019 | 1,810,587              | \$23,704                                      | 100.0%                                       |

Sources: PBGC Fiscal Year Closing File (9/30/09), PBGC Case Management System, and PBGC Participant System (PRISM). Due to rounding of individual items, numbers and percentages may not add up to totals.

Data in this table have been calculated on a firm basis and, except as noted, include all trusteed plans of each firm.

Values and distributions are subject to change as PBGC completes its reviews and establishes termination dates.

<sup>\*</sup> Does not include 1986 termination of a Republic Steel plan sponsored by LTV.

Table S-6

## PBGC Trusteed Terminations by Fiscal Year and Size of Claim (1975-2009) Single-Employer Program

|                  |                       | SIZE OF CLAIM |                 |                   |                     |        |  |  |  |
|------------------|-----------------------|---------------|-----------------|-------------------|---------------------|--------|--|--|--|
| Fiscal Year      | Less than \$1 Million | \$1-9 Million | \$10-99 Million | \$100-999 Million | \$1 Billion or More | Total  |  |  |  |
| 1975-1979        | 545                   | 36            | 5               |                   |                     | 586    |  |  |  |
| 1980-1984        | 537                   | 66            | 18              |                   |                     | 621    |  |  |  |
| 1985-1989        | 451                   | 66            | 15              | 5                 |                     | 537    |  |  |  |
| 1990-1994        | 534                   | 137           | 17              | 6                 |                     | 694    |  |  |  |
| 1995-1999        | 309                   | 118           | 16              |                   |                     | 443    |  |  |  |
| 2000-2004        | 349                   | 246           | 84              | 22                | 2                   | 703    |  |  |  |
| 2005-2009        | 149                   | 180           | 63              | 10                | 7                   | 409    |  |  |  |
| TOTAL            | 2,874                 | 849           | 218             | 43                | 9                   | 3,993  |  |  |  |
| Percent of Total | 72.0%                 | 21.3%         | 5.5%            | 1.1%              | 0.2%                | 100.0% |  |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews and establishes termination dates.

Due to rounding of individual items, percentages may not add up to 100%.

## PBGC Claims by Fiscal Year and Size of Claim (1975-2009) Single-Employer Program

|                  |                       |                 | SIZE OF CLAIM   |                   |                     |                  |        |
|------------------|-----------------------|-----------------|-----------------|-------------------|---------------------|------------------|--------|
| Fiscal Year      | Less than \$1 Million | \$1-9 Million   | \$10-99 Million | \$100-999 Million | \$1 Billion or More | Total            |        |
| 1975-1979        | \$62,190,395          | \$89,626,004    | \$100,386,836   |                   |                     | \$252,203,234    | 0.6%   |
| 1980-1984        | 79,609,154            | 193,468,853     | 470,455,492     |                   |                     | 743,533,499      | 1.7    |
| 1985-1989        | 75,747,214            | 217,215,341     | 424,362,733     | \$982,945,158     |                     | 1,700,270,448    | 4.0    |
| 1990-1994        | 125,663,668           | 449,072,208     | 447,349,949     | 1,819,857,864     |                     | 2,841,943,690    | 6.6    |
| 1995-1999        | 94,256,495            | 307,763,071     | 380,579,909     |                   |                     | 782,599,475      | 1.8    |
| 2000-2004        | 114,865,994           | 812,347,738     | 2,445,392,437   | 5,881,406,167     | \$5,348,385,637     | 14,602,397,974   | 34.0   |
| 2005-2009        | 65,637,218            | 633,488,059     | 1,958,731,053   | 4,206,729,355     | 15,130,542,014      | 21,995,127,698   | 51.3   |
| TOTAL            | \$617,970,139         | \$2,702,981,275 | \$6,227,258,409 | \$12,890,938,545  | \$20,478,927,651    | \$42,918,076,019 | 100.0% |
| Percent of Total | 1.4%                  | 6.3%            | 14.5%           | 30.0%             | 47.7%               | 100.0%           |        |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews and establishes termination dates.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

Table S-8

### PBGC Trusteed Plans by Fiscal Year and Funded Ratio (1975-2009) Single-Employer Program

|                  |               | FUNDED RATIO |         |             |        |  |  |  |  |
|------------------|---------------|--------------|---------|-------------|--------|--|--|--|--|
| Fiscal Year      | Less than 25% | 25%-49%      | 50%-74% | 75% or More | Total  |  |  |  |  |
| 1975-1979        | 163           | 149          | 127     | 147         | 586    |  |  |  |  |
| 1980-1984        | 221           | 134          | 134     | 132         | 621    |  |  |  |  |
| 1985-1989        | 169           | 112          | 129     | 127         | 537    |  |  |  |  |
| 1990-1994        | 190           | 153          | 181     | 170         | 694    |  |  |  |  |
| 1995-1999        | 118           | 101          | 139     | 85          | 443    |  |  |  |  |
| 2000-2004        | 116           | 195          | 246     | 146         | 703    |  |  |  |  |
| 2005-2009        | 80            | 125          | 155     | 49          | 409    |  |  |  |  |
| TOTAL            | 1,057         | 969          | 1,111   | 856         | 3,993  |  |  |  |  |
| Percent of Total | 26.5%         | 24.3%        | 27.8%   | 21.4%       | 100.0% |  |  |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews and establishes termination dates. Due to rounding of individual items, percentages may not add up to 100%.

## PBGC Claims by Fiscal Year and Funded Ratio (1975-2009) Single-Employer Program

|                  |                 | FUNDED RATIO     |                  |               |                  |  |  |  |  |
|------------------|-----------------|------------------|------------------|---------------|------------------|--|--|--|--|
| Fiscal Year      | Less than 25%   | 25%-49%          | 50%-74%          | 75% or More   | Total            |  |  |  |  |
| 1975-1979        | \$170,654,434   | \$54,478,598     | \$21,092,607     | \$5,977,596   | \$252,203,234    |  |  |  |  |
| 1980-1984        | 304,502,421     | 308,867,603      | 119,301,161      | 10,862,314    | 743,533,499      |  |  |  |  |
| 1985-1989        | 874,619,561     | 676,479,120      | 142,113,170      | 7,058,596     | 1,700,270,448    |  |  |  |  |
| 1990-1994        | 1,664,059,812   | 326,486,171      | 767,438,473      | 83,959,235    | 2,841,943,690    |  |  |  |  |
| 1995-1999        | 103,140,393     | 184,382,060      | 339,689,576      | 155,387,446   | 782,599,475      |  |  |  |  |
| 2000-2004        | 713,545,786     | 7,407,670,661    | 6,278,869,957    | 202,311,570   | 14,602,397,974   |  |  |  |  |
| 2005-2009        | 248,264,656     | 13,498,348,731   | 8,036,444,225    | 212,070,086   | 21,995,127,698   |  |  |  |  |
| TOTAL            | \$4,078,787,062 | \$22,456,712,944 | \$15,704,949,170 | \$677,626,843 | \$42,918,076,019 |  |  |  |  |
| Percent of Total | 9.5%            | 52.3%            | 36.6%            | 1.6%          | 100.0%           |  |  |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews and establishes termination dates.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

## PBGC Trusteed Plans by Size of Claim and Funded Ratio (1975-2009) Single-Employer Program

|               |                       | SIZE OF CLAIM |                 |                   |                     |       |  |  |  |
|---------------|-----------------------|---------------|-----------------|-------------------|---------------------|-------|--|--|--|
| Funded Ratio  | Less than \$1 Million | \$1-9 Million | \$10-99 Million | \$100-999 Million | \$1 Billion or More | Total |  |  |  |
| Less than 25% | 815                   | 195           | 38              | 9                 |                     | 1,057 |  |  |  |
| 25%-49%       | 596                   | 268           | 84              | 16                | 5                   | 969   |  |  |  |
| 50%-74%       | 692                   | 313           | 84              | 18                | 4                   | 1,111 |  |  |  |
| 75% or more   | 771                   | 73            | 12              |                   |                     | 856   |  |  |  |
| TOTAL         | 2,874                 | 849           | 218             | 43                | 9                   | 3,993 |  |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System. Claim values and distributions are subject to change as PBGC completes reviews.

## PBGC Claims by Size of Claim and Funded Ratio (1975-2009) Single-Employer Program

|               |                          | SIZE OF CLAIM   |                 |                   |                     |                  |        |  |  |  |
|---------------|--------------------------|-----------------|-----------------|-------------------|---------------------|------------------|--------|--|--|--|
| Funded Ratio  | Less than<br>\$1 Million | \$1-9 Million   | \$10-99 Million | \$100-999 Million | \$1 Billion or More | Total            |        |  |  |  |
| Less than 25% | \$207,170,724            | \$554,181,044   | \$1,017,147,061 | \$2,300,288,233   |                     | \$4,078,787,062  | 9.5%   |  |  |  |
| 25%-49%       | 163,360,056              | 912,797,933     | 2,584,782,664   | 5,440,352,406     | \$13,355,419,884    | 22,456,712,944   | 52.3   |  |  |  |
| 50%-74%       | 174,190,454              | 1,021,656,448   | 2,235,296,595   | 5,150,297,906     | 7,123,507,767       | 15,704,949,170   | 36.6   |  |  |  |
| 75% or more   | 73,248,904               | 214,345,849     | 390,032,090     |                   |                     | 677,626,843      | 1.6    |  |  |  |
| TOTAL         | \$617,970,139            | \$2,702,981,275 | \$6,227,258,409 | \$12,890,938,545  | \$20,478,927,651    | \$42,918,076,019 | 100.0% |  |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

## Average Claim per Vested Participant by Plan Size (1975-2009) Single-Employer Program

| Number of Plan<br>Participants | Vested<br>Participants | Plans | Cla              | ims    | Average<br>Claim Per<br>Participant | <b>Claims</b><br>(2009 Dollars) |        | Average<br>Claim Per<br>Participant<br>(2009 Dollars) |
|--------------------------------|------------------------|-------|------------------|--------|-------------------------------------|---------------------------------|--------|---|
| Fewer than 100                 | 85,055                 | 2,496 | \$634,083,159    | 1.5%   | \$7,455                             | \$979,361,210                   | 1.9%   | \$11,514  |
| 100-999                        | 381,095                | 1,245 | 3,737,771,655    | 8.7    | 9,808                               | 5,350,103,724                   | 10.3   | 14,039  |
| 1,000-4,999                    | 364,808                | 189   | 5,962,840,328    | 13.9   | 16,345                              | 8,186,905,577                   | 15.7   | 22,442  |
| 5,000-9,999                    | 216,050                | 30    | 4,738,310,454    | 11.0   | 21,932                              | 6,096,676,775                   | 11.7   | 28,219  |
| 10,000 or more                 | 763,579                | 33    | 27,845,070,423   | 64.9   | 36,467                              | 31,445,988,726                  | 60.4   | 41,182  |
| TOTAL                          | 1,810,587              | 3,993 | \$42,918,076,019 | 100.0% | \$23,704                            | \$52,059,036,012                | 100.0% | \$28,753  |

Sources: PBGC Fiscal Year Closing File (9/30/09), PBGC Case Management System, and Bureau of Labor Statistics. Claim values and distributions are subject to change as PBGC completes reviews.

Claims calculations represent aggregated and average counts of plans, claims, and participants over the period 1975-2009.

The number of vested participants and claims values are calculated as of date of plan termination.

Claims in 2009 dollars are calculated using Consumer Price Index-Urban Consumers.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

## PBGC Trusteed Plans by Fiscal Year and Plan Size (1975-2009) Single-Employer Program

|                  |               |       | NUMBER OF PLA | AN PARTICIPANTS | }           |                |        |        |
|------------------|---------------|-------|---------------|-----------------|-------------|----------------|--------|--------|
| Fiscal Year      | Fewer than 25 | 25-99 | 100-999       | 1,000-4,999     | 5,000-9,999 | 10,000 or More | To     | otal   |
| 1975-1979        | 275           | 198   | 104           | 9               |             |                | 586    | 14.7%  |
| 1980-1984        | 225           | 231   | 146           | 19              |             |                | 621    | 15.6   |
| 1985-1989        | 178           | 205   | 136           | 13              | 4           | 1              | 537    | 13.4   |
| 1990-1994        | 170           | 259   | 243           | 18              | 1           | 3              | 694    | 17.4   |
| 1995-1999        | 110           | 155   | 150           | 24              | 4           |                | 443    | 11.1   |
| 2000-2004        | 118           | 192   | 306           | 59              | 16          | 12             | 703    | 17.6   |
| 2005-2009        | 64            | 116   | 160           | 47              | 5           | 17             | 409    | 10.2   |
| TOTAL            | 1,140         | 1,356 | 1,245         | 189             | 30          | 33             | 3,993  | 100.0% |
| Percent of Total | 28.6%         | 34.0% | 31.2%         | 4.7%            | 0.8%        | 0.8%           | 100.0% |        |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews and establishes termination dates.

Due to rounding of individual items, percentages may not add up to 100%.

## PBGC Claims by Fiscal Year and Plan Size (1975-2009) Single-Employer Program

|                  |               |               | NUMBER OF       | PLAN PARTICIPAN                                   | NTS             |                  |                  |        |  |  |
|------------------|---------------|---------------|-----------------|---|-----------------|------------------|------------------|--------|--|--|
| Fiscal Year      | Fewer than 25 | 25-99         | 100-999         | 00-999 1,000-4,999 5,000-9,999 10,000 or More Tot |                 |                  |                  |        |  |  |
| 1975-1979        | \$10,500,637  | \$26,432,730  | \$122,694,866   | \$92,575,001                                      |                 |                  | \$252,203,234    | 0.6%   |  |  |
| 1980-1984        | 14,651,987    | 43,592,513    | 241,346,258     | 443,942,741                                       |                 |                  | 743,533,499      | 1.7    |  |  |
| 1985-1989        | 10,390,368    | 48,353,193    | 304,005,743     | 354,575,985                                       | \$738,503,991   | \$244,441,168    | 1,700,270,448    | 4.0    |  |  |
| 1990-1994        | 18,130,109    | 80,283,598    | 565,528,731     | 870,001,122                                       | 62,798,864      | 1,245,201,265    | 2,841,943,690    | 6.6    |  |  |
| 1995-1999        | 16,544,894    | 63,346,092    | 317,889,581     | 253,389,484                                       | 131,429,424     |                  | 782,599,475      | 1.8    |  |  |
| 2000-2004        | 23,520,274    | 131,642,310   | 1,294,511,018   | 2,601,644,788                                     | 3,192,262,773   | 7,358,816,811    | 14,602,397,974   | 34.0   |  |  |
| 2005-2009        | 27,796,630    | 118,897,823   | 891,795,457     | 1,346,711,208                                     | 613,315,402     | 18,996,611,179   | 21,995,127,698   | 51.3   |  |  |
| TOTAL            | \$121,534,899 | \$512,548,260 | \$3,737,771,655 | \$5,962,840,328                                   | \$4,738,310,454 | \$27,845,070,423 | \$42,918,076,019 | 100.0% |  |  |
| Percent of Total | 0.3%          | 1.2%          | 8.7%            | 13.9%   | 11.0%           | 64.9%            | 100.0%           |        |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews and establishes termination dates.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

## PBGC Trusteed Plans by Size of Claim and Plan Size (1975-2009) Single-Employer Program

|                                |                       | SIZE OF CLAIM |                 |                   |                     |       |  |  |  |  |
|--------------------------------|-----------------------|---------------|-----------------|-------------------|---------------------|-------|--|--|--|--|
| Number of Plan<br>Participants | Less than \$1 Million | \$1-9 Million | \$10-99 Million | \$100-999 Million | \$1 Billion or More | Total |  |  |  |  |
| Fewer than 25                  | 1,132                 | 8             |                 |                   |                     | 1,140 |  |  |  |  |
| 25-99                          | 1,226                 | 130           |                 |                   |                     | 1,356 |  |  |  |  |
| 100-999                        | 508                   | 656           | 81              |                   |                     | 1,245 |  |  |  |  |
| 1,000-4,999                    | 7                     | 54            | 117             | 11                |                     | 189   |  |  |  |  |
| 5,000-9,999                    |                       | 1             | 14              | 15                |                     | 30    |  |  |  |  |
| 10,000 or more                 | 1                     |               | 6               | 17                | 9                   | 33    |  |  |  |  |
| TOTAL                          | 2,874                 | 849           | 218             | 43                | 9                   | 3,993 |  |  |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System. Claim values and distributions are subject to change as PBGC completes reviews.

## PBGC Claims by Size of Claim and Plan Size (1975-2009) Single-Employer Program

|                                |                       |                 | SIZE OF CLAIM   |                   |                     |                  |
|--------------------------------|-----------------------|-----------------|-----------------|-------------------|---------------------|------------------|
| Number of Plan<br>Participants | Less than \$1 Million | \$1-9 Million   | \$10-99 Million | \$100-999 Million | \$1 Billion or More | Total            |
| Fewer than 25                  | \$109,275,707         | \$12,259,192    |                 |                   |                     | \$121,534,899    |
| 25-99                          | 295,903,126           | 216,645,134     |                 |                   |                     | 512,548,260      |
| 100-999                        | 208,121,874           | 2,190,570,476   | \$1,339,079,305 |                   |                     | 3,737,771,655    |
| 1,000-4,999                    | 4,039,582             | 277,085,638     | 3,878,913,055   | \$1,802,802,054   |                     | 5,962,840,328    |
| 5,000-9,999                    |                       | 7,050,686       | 659,083,031     | 4,072,176,737     |                     | 4,738,310,454    |
| 10,000 or more                 | 629,850               |                 | 349,553,168     | 7,015,959,754     | \$20,478,927,651    | 27,845,070,423   |
| TOTAL                          | \$617,970,139         | \$2,703,611,125 | \$6,226,628,559 | \$12,890,938,545  | \$20,478,927,651    | \$42,918,076,019 |
| Percent of Total               | 1.4%                  | 6.3%            | 14.5%           | 30.0%             | 47.7%               | 100.0%           |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System.

Claim values and distributions are subject to change as PBGC completes reviews.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

## PBGC Trusteed Plans by Funded Ratio and Plan Size (1975-2009) Single-Employer Program

|                                |               | FUNDED RATIO |         |                     |       |  |  |  |  |
|--------------------------------|---------------|--------------|---------|---------------------|-------|--|--|--|--|
| Number of Plan<br>Participants | Less than 25% | 25%-49%      | 50%-74% | 75% or <b>M</b> ore | Total |  |  |  |  |
| Fewer than 25                  | 418           | 227          | 203     | 292                 | 1,140 |  |  |  |  |
| 25-99                          | 377           | 334          | 359     | 286                 | 1,356 |  |  |  |  |
| 100-999                        | 226           | 327          | 454     | 238                 | 1,245 |  |  |  |  |
| 1,000-4,999                    | 32            | 58           | 69      | 30                  | 189   |  |  |  |  |
| 5,000-9,999                    | 3             | 12           | 9       | 6                   | 30    |  |  |  |  |
| 10,000 or more                 | 1             | 11           | 17      | 4                   | 33    |  |  |  |  |
| TOTAL                          | 1,057         | 969          | 1,111   | 856                 | 3,993 |  |  |  |  |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System. Claim values and distributions are subject to change as PBGC completes reviews.

## PBGC Claims by Funded Ratio and Plan Size (1975-2009) Single-Employer Program

|                                |                 | FUNDI            | ED RATIO         |                     |                  |
|--------------------------------|-----------------|------------------|------------------|---------------------|------------------|
| Number of Plan<br>Participants | Less than 25%   | 25%-49%          | 50%-74%          | 75% or <b>M</b> ore | Total            |
| Fewer than 25                  | \$64,867,301    | \$34,908,652     | \$17,945,644     | \$3,813,302         | \$121,534,899    |
| 25-99                          | 202,513,809     | 166,690,979      | 122,780,007      | 20,563,465          | 512,548,260      |
| 100-999                        | 764,673,383     | 1,331,162,275    | 1,466,003,691    | 175,932,306         | 3,737,771,655    |
| 1,000-4,999                    | 1,683,169,339   | 2,173,681,450    | 1,966,892,222    | 139,097,318         | 5,962,840,328    |
| 5,000-9,999                    | 584,025,842     | 2,637,538,765    | 1,304,469,527    | 212,276,319         | 4,738,310,454    |
| 10,000 or more                 | 779,537,388     | 16,112,730,823   | 10,826,858,079   | 125,944,133         | 27,845,070,423   |
| TOTAL                          | \$4,078,787,062 | \$22,456,712,944 | \$15,704,949,170 | \$677,626,843       | \$42,918,076,019 |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System. Claim values and distributions are subject to change as PBGC completes reviews.

Due to rounding of individual items, numbers may not add up to totals.

Table S-19

### PBGC Claims by Industry (1975-2009) Single-Employer Program

| Industry                              | Total Cl         | aims   | Plans | Vested<br>Participants |
|---------------------------------------|------------------|--------|-------|------------------------|
| AGRICULTURE, MINING, AND CONSTRUCTION | \$617,172,764    | 1.4%   | 221   | 49,506                 |
| MANUFACTURING                         | 25,001,565,018   | 58.3   | 2,483 | 1,094,777              |
| Apparel and Textile Mill Products     | 981,292,801      | 2.3    | 190   | 149,997                |
| Fabricated Metal Products             | 1,460,283,044    | 3.4    | 577   | 108,063                |
| Food and Tobacco Products             | 318,574,805      | 0.7    | 171   | 38,416                 |
| Machinery Manufacturing               | 1,162,990,840    | 2.7    | 260   | 89,973                 |
| Motor Vehicle Equipment               | 6,582,454,889    | 15.3   | 110   | 120,334                |
| Primary Metals                        | 11,691,850,421   | 27.2   | 325   | 386,220                |
| Rubber and Miscellaneous Plastics     | 442,400,213      | 1.0    | 109   | 30,111                 |
| Other Manufacturing                   | 2,361,718,005    | 5.5    | 741   | 171,663                |
| TRANSPORTATION AND PUBLIC UTILITIES   | 14,467,736,910   | 33.7   | 172   | 338,413                |
| Air Transportation                    | 14,099,084,923   | 32.9   | 42    | 310,259                |
| Other Transportation and Utilities    | 368,651,987      | 0.9    | 130   | 28,154                 |
| INFORMATION                           | 51,103,136       | 0.1    | 46    | 5,971                  |
| WHOLESALE TRADE                       | 439,523,343      | 1.0    | 246   | 36,395                 |
| RETAIL TRADE                          | 550,391,870      | 1.3    | 291   | 123,400                |
| FINANCE, INSURANCE, AND REAL ESTATE   | 897,702,345      | 2.1    | 105   | 70,383                 |
| SERVICES                              | 892,880,633      | 2.1    | 429   | 91,742                 |
| TOTAL                                 | \$42,918,076,019 | 100.0% | 3,993 | 1,810,587              |

Sources: PBGC Fiscal Year Closing File (9/30/09) and PBGC Case Management System. Values and distributions are subject to change as PBGC completes reviews.

Industry classifications for PBGC claims are based on the principal business activity codes used in the North American Industry Classification System. Due to rounding of individual items, numbers and percentages may not add up to totals.

### PBGC Benefit Payments, Payees, and Deferred Payees (1980-2009) Single-Employer Program

|                | P                   | ERIODIC PEN                         |                               |                              | LUI                           | MP-SUM PAYI                         | MENTS              | ALL PA                 | AYMENTS                             |                                      |
|----------------|---------------------|-------------------------------------|-------------------------------|------------------------------|-------------------------------|-------------------------------------|--------------------|------------------------|-------------------------------------|--------------------------------------|
| Fiscal<br>Year | Total (in millions) | Payees<br>in Year<br>(in thousands) | Average<br>Monthly<br>Payment | Median<br>Monthly<br>Payment | <b>Total</b><br>(in millions) | Payees<br>in Year<br>(in thousands) | Average<br>Payment | Total<br>(in millions) | Payees<br>in Year<br>(in thousands) | Deferred<br>Payees<br>(in thousands) |
| 1980           | \$34                | 28                                  | \$124                         | \$91                         | \$3                           | 2                                   | \$1,623            | \$37                   | 30                                  | 25                                   |
| 1985           | 166                 | 75                                  | 226                           | 128                          | 4                             | 2                                   | 1,782              | 170                    | 77                                  | 92                                   |
| 1990           | 356                 | 110                                 | 262                           | 184                          | 13                            | 6                                   | 2,437              | 369                    | 116                                 | 85                                   |
| 1995           | 739                 | 182                                 | 344                           | 232                          | 22                            | 6                                   | 3,335              | 761                    | 187                                 | 163                                  |
| 1996           | 770                 | 199                                 | 328                           | 225                          | 20                            | 7                                   | 2,757              | 790                    | 206                                 | 182                                  |
| 1997           | 800                 | 204                                 | 316                           | 212                          | 23                            | 9                                   | 2,629              | 823                    | 213                                 | 202                                  |
| 1998           | 826                 | 208                                 | 313                           | 208                          | 21                            | 9                                   | 2,198              | 847                    | 216                                 | 213                                  |
| 1999           | 844                 | 214                                 | 311                           | 208                          | 56                            | 16                                  | 3,553              | 901                    | 229                                 | 225                                  |
| 2000           | 831                 | 226                                 | 309                           | 206                          | 71                            | 19                                  | 3,726              | 902                    | 243                                 | 226                                  |
| 2001           | 954                 | 266                                 | 325                           | 208                          | 88                            | 18                                  | 4,817              | 1,042                  | 283                                 | 246                                  |
| 2002           | 1,458               | 343                                 | 383                           | 242                          | 79                            | 21                                  | 3,757              | 1,537                  | 362                                 | 326                                  |
| 2003           | 2,401               | 457                                 | 453                           | 275                          | 87                            | 22                                  | 4,220              | 2,488                  | 477                                 | 375                                  |
| 2004           | 2,918               | 517                                 | 475                           | 281                          | 88                            | 21                                  | 4,229              | 3,006                  | 533                                 | 424                                  |
| 2005           | 3,607               | 683                                 | 487                           | 286                          | 78                            | 17                                  | 4,633              | 3,685                  | 698                                 | 489                                  |
| 2006           | 4,011               | 612                                 | 531                           | 296                          | 71                            | 13                                  | 5,145              | 4,082                  | 622                                 | 520                                  |
| 2007           | 4,179               | 630                                 | 539                           | 281                          | 87                            | 17                                  | 5,154              | 4,266                  | 645                                 | 534                                  |
| 2008           | 4,211               | 639                                 | 534                           | 289                          | 81                            | 17                                  | 4,828              | 4,292                  | 653                                 | 495                                  |
| 2009           | 4,409               | 743                                 | 598                           | 305                          | 69                            | 12                                  | 4,289              | 4,478                  | 754                                 | 565                                  |

Sources: PBGC Participant System (PRISM), fiscal year calculations, PBGC Management Reports, and PBGC Benefit Payment Reports.

Due to rounding of individual items, numbers may not add up across columns.

Lump-sum payments include cash-outs of pensions with de minimis present values and backpayments to current pensioners.

Since some payees received both pensions and lump-sum payments, total number of payees may be less than the sum of pensioners and lump-sum recipients.

Excludes participants in plans that are in probable termination status as of end of fiscal year.

## PBGC Payees and Benefit Payments by Date of Plan Termination (2009) Single-Employer Program

| Fiscal Year of<br>Plan Termination | Payee   | Payees in 2009 |           | Benefit Payments in 2009 (in millions) |       | Median<br>Monthly<br>Pension | Deferred<br>Payees in 2009 |
|------------------------------------|---------|----------------|-----------|--|-------|------------------------------|----------------------------|
| Prior to 1980                      | 7,105   | 0.9%           | \$10.0    | 0.2%                                   | \$120 | \$87                         | 1,244                      |
| 1980 to 1984                       | 27,748  | 3.7            | 72.5      | 1.6                                    | 222   | 167                          | 3,293                      |
| 1985 to 1989                       | 42,733  | 5.7            | 148.8     | 3.3                                    | 295   | 205                          | 7,769                      |
| 1990                               | 5,875   | 0.8            | 16.1      | 0.4                                    | 230   | 162                          | 2,334                      |
| 1991                               | 55,983  | 7.4            | 285.5     | 6.4                                    | 429   | 311                          | 17,129                     |
| 1992                               | 15,903  | 2.1            | 75.1      | 1.7                                    | 400   | 223                          | 4,808                      |
| 1993                               | 6,025   | 0.8            | 17.2      | 0.4                                    | 241   | 166                          | 3,435                      |
| 1994                               | 12,373  | 1.6            | 46.7      | 1.0                                    | 323   | 211                          | 4,347                      |
| 1995                               | 7,980   | 1.1            | 29.4      | 0.7                                    | 315   | 159                          | 4,582                      |
| 1996                               | 10,202  | 1.4            | 25.3      | 0.6                                    | 210   | 113                          | 5,637                      |
| 1997                               | 14,123  | 1.9            | 46.5      | 1.0                                    | 281   | 202                          | 8,302                      |
| 1998                               | 4,808   | 0.6            | 14.7      | 0.3                                    | 260   | 150                          | 4,436                      |
| 1999                               | 8,339   | 1.1            | 22.8      | 0.5                                    | 233   | 150                          | 14,123                     |
| 2000                               | 10,846  | 1.4            | 28.9      | 0.6                                    | 226   | 122                          | 4,354                      |
| 2001                               | 51,363  | 6.8            | 304.2     | 6.8                                    | 496   | 313                          | 28,804                     |
| 2002                               | 104,676 | 13.9           | 623.3     | 13.9                                   | 501   | 354                          | 46,921                     |
| 2003                               | 112,876 | 15.0           | 1,012.0   | 22.6                                   | 759   | 528                          | 52,825                     |
| 2004                               | 64,088  | 8.5            | 284.6     | 6.4                                    | 379   | 227                          | 57,318                     |
| 2005                               | 110,785 | 14.7           | 1,057.5   | 23.6                                   | 831   | 462                          | 139,049                    |
| 2006                               | 17,094  | 2.3            | 208.3     | 4.7                                    | 1,077 | 483                          | 20,866                     |
| 2007                               | 11,170  | 1.5            | 50.3      | 1.1                                    | 393   | 214                          | 23,838                     |
| 2008                               | 5,284   | 0.7            | 17.5      | 0.4                                    | 426   | 256                          | 8,833                      |
| 2009                               | 46,482  | 6.2            | 80.6      | 1.8                                    | 1,638 | 1,527                        | 101,180                    |
| TOTAL                              | 753,861 | 100.0%         | \$4,477.8 | 100.0%                                 | \$598 | \$305                        | 565,427                    |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

## PBGC Payees and Benefit Payments by Size of Trusteed Plan (2009) Single-Employer Program

| Number<br>of Plan<br>Participants | Payees  |        | 1         | Payments (in millions) |       | Median<br>Monthly<br>Pension Payment |
|-----------------------------------|---------|--------|-----------|------------------------|-------|--------------------------------------|
| Fewer than 100                    | 44,850  | 5.9%   | \$112.5   | 2.5%                   | \$216 | \$129                                |
| 100-499                           | 94,286  | 12.5   | 327.5     | 7.3                    | 303   | 190                                  |
| 500-999                           | 58,921  | 7.8    | 224.7     | 5.0                    | 337   | 212                                  |
| 1,000-4,999                       | 151,667 | 20.1   | 779.2     | 17.4                   | 447   | 250                                  |
| 5,000-9,999                       | 80,240  | 10.6   | 533.0     | 11.9                   | 568   | 304                                  |
| 10,000-24,999                     | 137,522 | 18.2   | 1,096.4   | 24.5                   | 796   | 386                                  |
| 25,000 or more                    | 186,375 | 24.7   | 1,404.6   | 31.4                   | 908   | 678                                  |
| TOTAL                             | 753,861 | 100.0% | \$4,477.8 | 100.0%                 | \$598 | \$305                                |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

## Total PBGC Payees and Average Benefit Payments by Gender and Age (2009) Single-Employer Program

|                 | TOTA    | L PERIODIC | PAYEES                        |         | MALE  |                               | FEMALE  |       |                               |
|-----------------|---------|------------|-------------------------------|---------|-------|-------------------------------|---------|-------|-------------------------------|
| Age             | Pay     | /ees       | Average<br>Monthly<br>Pension | Pay     | /ees  | Average<br>Monthly<br>Pension | Pay     | rees  | Average<br>Monthly<br>Pension |
| Younger than 60 | 71,121  | 100.0%     | \$908                         | 42,033  | 59.1% | \$1,069                       | 29,088  | 40.9% | \$676                         |
| 60-64           | 117,881 | 100.0      | 753                           | 72,860  | 61.8  | 868                           | 45,021  | 38.2  | 567                           |
| 65-69           | 144,352 | 100.0      | 643                           | 94,448  | 65.4  | 761                           | 49,904  | 34.6  | 420                           |
| 70-74           | 123,874 | 100.0      | 602                           | 79,428  | 64.1  | 766                           | 44,446  | 35.9  | 310                           |
| 75-79           | 108,455 | 100.0      | 525                           | 65,185  | 60.1  | 710                           | 43,270  | 39.9  | 246                           |
| 80-84           | 89,514  | 100.0      | 418                           | 47,817  | 53.4  | 597                           | 41,697  | 46.6  | 213                           |
| 85 and older    | 87,710  | 100.0      | 335                           | 39,115  | 44.6  | 523                           | 48,595  | 55.4  | 183                           |
| TOTAL           | 742,907 | 100.0%     | \$598                         | 440,886 | 59.3% | \$763                         | 302,021 | 40.7% | \$359                         |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%. Numbers in table include periodic payees only.

## PBGC Retired Payees and Average Benefit Payments by Gender and Age (2009) Single-Employer Program

|                 | TOTA                                 | L RETIRED F | PAYEES                               |         | MALE    |         |         | FEMALE                        |       |
|-----------------|--------------------------------------|-------------|--------------------------------------|---------|---------|---------|---------|-------------------------------|-------|
| Age             | Average<br>Monthly<br>Payees Pension |             | Average<br>Monthly<br>Payees Pension |         | Monthly | Payees  |         | Average<br>Monthly<br>Pension |       |
| Younger than 60 | 61,183                               | 100.0%      | \$992                                | 41,066  | 67.1%   | \$1,087 | 20,117  | 32.9%                         | \$798 |
| 60-64           | 106,883                              | 100.0       | 793                                  | 72,069  | 67.4    | 874     | 34,814  | 32.6                          | 625   |
| 65-69           | 128,683                              | 100.0       | 682                                  | 93,158  | 72.4    | 767     | 35,525  | 27.6                          | 460   |
| 70-74           | 103,969                              | 100.0       | 665                                  | 77,867  | 74.9    | 775     | 26,102  | 25.1                          | 339   |
| 75-79           | 84,854                               | 100.0       | 608                                  | 63,669  | 75.0    | 721     | 21,185  | 25.0                          | 269   |
| 80-84           | 64,487                               | 100.0       | 502                                  | 46,738  | 72.5    | 606     | 17,749  | 27.5                          | 230   |
| 85 and older    | 57,573                               | 100.0       | 415                                  | 38,067  | 66.1    | 533     | 19,506  | 33.9                          | 187   |
| TOTAL           | 607,632                              | 100.0%      | \$675                                | 432,634 | 71.2%   | \$772   | 174,998 | 28.8%                         | \$437 |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%. Numbers in table include periodic payees only.

## PBGC Beneficiary Payees and Average Benefit Payments by Gender and Age (2009) Single-Employer Program

|                 | TOTAL BENEFICIARY PAYEES |        |                               | MALE  |      |                               | FEMALE  |       |                               |
|-----------------|--------------------------|--------|-------------------------------|-------|------|-------------------------------|---------|-------|-------------------------------|
| Age             | Pa                       | yees   | Average<br>Monthly<br>Pension | Pay   | rees | Average<br>Monthly<br>Pension | Pa      | yees  | Average<br>Monthly<br>Pension |
| Younger than 60 | 9,938                    | 100.0% | \$393                         | 967   | 9.7% | \$316                         | 8,971   | 90.3% | \$401                         |
| 60-64           | 10,998                   | 100.0  | 367                           | 791   | 7.2  | 333                           | 10,207  | 92.8  | 370                           |
| 65-69           | 15,669                   | 100.0  | 321                           | 1,290 | 8.2  | 307                           | 14,379  | 91.8  | 322                           |
| 70-74           | 19,905                   | 100.0  | 274                           | 1,561 | 7.8  | 319                           | 18,344  | 92.2  | 270                           |
| 75-79           | 23,601                   | 100.0  | 229                           | 1,516 | 6.4  | 287                           | 22,085  | 93.6  | 225                           |
| 80-84           | 25,027                   | 100.0  | 201                           | 1,079 | 4.3  | 219                           | 23,948  | 95.7  | 200                           |
| 85 and older    | 30,137                   | 100.0  | 181                           | 1,048 | 3.5  | 191                           | 29,089  | 96.5  | 180                           |
| TOTAL           | 135,275                  | 100.0% | \$254                         | 8,252 | 6.1% | \$283                         | 127,023 | 93.9% | \$252                         |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%. Numbers in table include periodic payees only.

## Total PBGC Payees and Benefit Payments by Size of Monthly Payment (2009) Single-Employer Program

| <b>Monthly Payment</b> | Total Payees |        | Total Pension Payments |        |  |
|------------------------|--------------|--------|------------------------|--------|--|
| Less than \$50         | 41,779       | 5.6%   | \$15,488,453           | 0.4%   |  |
| \$50-\$99              | 102,274      | 13.8   | 89,136,661             | 2.0    |  |
| \$100-\$149            | 83,573       | 11.2   | 115,260,995            | 2.6    |  |
| \$150-\$199            | 56,612       | 7.6    | 111,057,241            | 2.5    |  |
| \$200-\$249            | 47,188       | 6.4    | 120,238,020            | 2.7    |  |
| \$250-\$299            | 36,073       | 4.9    | 112,689,237            | 2.6    |  |
| \$300-\$349            | 32,751       | 4.4    | 120,767,087            | 2.7    |  |
| \$350-\$399            | 25,945       | 3.5    | 111,280,239            | 2.5    |  |
| \$400-\$449            | 24,785       | 3.3    | 120,147,320            | 2.7    |  |
| \$450-\$499            | 21,286       | 2.9    | 115,487,263            | 2.6    |  |
| \$500-\$549            | 20,926       | 2.8    | 125,767,925            | 2.9    |  |
| \$550-\$599            | 18,866       | 2.5    | 124,063,998            | 2.8    |  |
| \$600-\$749            | 45,130       | 6.1    | 346,248,577            | 7.9    |  |
| \$750-\$999            | 48,098       | 6.5    | 470,570,889            | 10.7   |  |
| \$1,000-\$1,499        | 62,950       | 8.5    | 808,155,662            | 18.3   |  |
| \$1,500-\$1,999        | 31,162       | 4.2    | 537,543,286            | 12.2   |  |
| \$2,000-\$2,499        | 14,802       | 2.0    | 312,837,131            | 7.1    |  |
| \$2,500 or more        | 28,707       | 3.9    | 651,870,927            | 14.8   |  |
| TOTAL                  | 742,907      | 100.0% | \$4,408,610,912        | 100.0% |  |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%. Numbers in table include periodic payees only.

Table S-27

## PBGC Retired Payees and Benefit Payments by Size of Monthly Payment (2009) Single-Employer Program

| Monthly Payment | Retired Payees |        | Total Pension Payments |        |
|-----------------|----------------|--------|------------------------|--------|
| Less than \$50  | 32,215         | 5.3%   | \$12,249,182           | 0.3%   |
| \$50-\$99       | 63,061         | 10.4   | 53,303,088             | 1.3    |
| \$100-\$149     | 56,514         | 9.3    | 78,556,961             | 1.9    |
| \$150-\$199     | 44,264         | 7.3    | 86,931,860             | 2.2    |
| \$200-\$249     | 37,772         | 6.2    | 96,251,665             | 2.4    |
| \$250-\$299     | 28,961         | 4.8    | 90,562,376             | 2.2    |
| \$300-\$349     | 27,322         | 4.5    | 100,939,316            | 2.5    |
| \$350-\$399     | 22,236         | 3.7    | 95,563,232             | 2.4    |
| \$400-\$449     | 21,760         | 3.6    | 105,784,731            | 2.6    |
| \$450-\$499     | 18,850         | 3.1    | 102,740,879            | 2.5    |
| \$500-\$549     | 18,818         | 3.1    | 113,393,163            | 2.8    |
| \$550-\$599     | 17,065         | 2.8    | 112,643,807            | 2.8    |
| \$600-\$749     | 41,520         | 6.8    | 320,271,825            | 7.9    |
| \$750-\$999     | 44,750         | 7.4    | 442,455,199            | 11.0   |
| \$1,000-\$1,499 | 59,919         | 9.9    | 772,104,177            | 19.1   |
| \$1,500-\$1,999 | 30,170         | 5.0    | 519,755,431            | 12.9   |
| \$2,000-\$2,499 | 14,338         | 2.4    | 301,568,352            | 7.5    |
| \$2,500 or more | 28,097         | 4.6    | 628,416,017            | 15.6   |
| TOTAL           | 607,632        | 100.0% | \$4,033,491,262        | 100.0% |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%. Numbers in table include periodic payees only.

Table S-28

# PBGC Beneficiary Payees and Benefit Payments by Size of Monthly Payment (2009) Single-Employer Program

| Monthly Payment | Bene    | ficiary Payees | Total Pens    | ion Payments |
|-----------------|---------|----------------|---------------|--------------|
| Less than \$50  | 9,564   | 7.1%           | \$3,239,271   | 0.9%         |
| \$50-\$99       | 39,213  | 29.0           | 35,833,573    | 9.6          |
| \$100-\$149     | 27,059  | 20.0           | 36,704,034    | 9.8          |
| \$150-\$199     | 12,348  | 9.1            | 24,125,381    | 6.4          |
| \$200-\$249     | 9,416   | 7.0            | 23,986,355    | 6.4          |
| \$250-\$299     | 7,112   | 5.3            | 22,126,861    | 5.9          |
| \$300-\$349     | 5,429   | 4.0            | 19,827,771    | 5.3          |
| \$350-\$399     | 3,709   | 2.7            | 15,717,007    | 4.2          |
| \$400-\$449     | 3,025   | 2.2            | 14,362,589    | 3.8          |
| \$450-\$499     | 2,436   | 1.8            | 12,746,384    | 3.4          |
| \$500-\$549     | 2,108   | 1.6            | 12,374,762    | 3.3          |
| \$550-\$599     | 1,801   | 1.3            | 11,420,191    | 3.0          |
| \$600-\$749     | 3,610   | 2.7            | 25,976,752    | 6.9          |
| \$750-\$999     | 3,348   | 2.5            | 28,115,690    | 7.5          |
| \$1,000-\$1,499 | 3,031   | 2.2            | 36,051,485    | 9.6          |
| \$1,500-\$1,999 | 992     | 0.7            | 17,787,855    | 4.7          |
| \$2,000-\$2,499 | 464     | 0.3            | 11,268,779    | 3.0          |
| \$2,500 or more | 610     | 0.5            | 23,454,910    | 6.3          |
| TOTAL           | 135,275 | 100.0%         | \$375,119,650 | 100.0%       |

Sources: PBGC Participant System (PRISM), fiscal year calculations, and PBGC Management Reports. Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%. Numbers in table include periodic payees only.

# PBGC Payees and Benefit Payments by Industry (2009) Single-Employer Program

| Industry                              | Pay     | /ees   | Benefit Payı    | ments  | Mean<br>Monthly<br>Pension | Median<br>Monthly<br>Pension |
|---------------------------------------|---------|--------|-----------------|--------|----------------------------|------------------------------|
| AGRICULTURE, MINING, AND CONSTRUCTION | 15,947  | 2.1%   | \$85,104,695    | 1.9%   | \$455                      | \$269                        |
| MANUFACTURING                         | 500,879 | 66.4   | 2,454,542,707   | 54.8   | 555                        | 280                          |
| Apparel and Textile Mill Products     | 68,666  | 9.1    | 142,039,746     | 3.2    | 181                        | 97                           |
| Fabricated Metal Products             | 39,773  | 5.3    | 149,095,666     | 3.3    | 327                        | 226                          |
| Food and Tobacco Products             | 13,000  | 1.7    | 34,227,194      | 0.8    | 226                        | 165                          |
| Machinery and Computer Equipment      | 42,085  | 5.6    | 195,804,832     | 4.4    | 394                        | 226                          |
| Motor Vehicle Equipment               | 51,634  | 6.8    | 126,305,297     | 2.8    | 1,499                      | 1,395                        |
| Primary Metals                        | 222,741 | 29.5   | 1,597,676,206   | 35.7   | 606                        | 449                          |
| Rubber and Miscellaneous Plastics     | 9,733   | 1.3    | 30,086,615      | 0.7    | 269                        | 201                          |
| Other Manufacturing                   | 53,247  | 7.1    | 179,307,152     | 4.0    | 309                        | 189                          |
| TRANSPORTATION AND PUBLIC UTILITIES   | 155,615 | 20.6   | 1,642,333,025   | 36.7   | 893                        | 526                          |
| Air Transportation                    | 143,695 | 19.1   | 1,590,718,931   | 35.5   | 937                        | 567                          |
| Other Transportation                  | 11,859  | 1.6    | 51,491,289      | 1.1    | 368                        | 183                          |
| Public Utilities                      | 61      | *      | 122,805         | *      | 169                        | 144                          |
| INFORMATION                           | 2,711   | 0.4    | 7,343,657       | 0.2    | 232                        | 157                          |
| WHOLESALE TRADE                       | 11,926  | 1.6    | 47,077,307      | 1.1    | 343                        | 203                          |
| RETAIL TRADE                          | 30,771  | 4.1    | 71,150,099      | 1.6    | 215                        | 135                          |
| FINANCE, INSURANCE, AND REAL ESTATE   | 12,945  | 1.7    | 83,278,325      | 1.9    | 558                        | 346                          |
| SERVICES                              | 22,745  | 3.0    | 85,961,151      | 1.9    | 345                        | 189                          |
| Health Care                           | 12,542  | 1.7    | 45,437,484      | 1.0    | 342                        | 212                          |
| Other Services                        | 10,203  | 1.4    | 40,523,667      | 0.9    | 349                        | 150                          |
| NON-PROFIT ORGANIZATIONS              | 322     | *      | 1,013,325       | *      | 257                        | 119                          |
| TOTAL                                 | 753,861 | 100.0% | \$4,477,804,291 | 100.0% | \$598                      | \$305                        |

 $Sources: \ PBGC\ Participant\ System\ (PRISM),\ fiscal\ year\ calculations,\ and\ PBGC\ Management\ Reports.$ 

Due to rounding of individual items, numbers and percentages may not add up to totals.

Industry classifications are based on principal business activity code used in the North American Industry Classification System.

<sup>\*</sup>Less than 0.05 of one percent.

# PBGC-Insured Plan Participants (1980-2009) Single-Employer Program

|      |  |   | U  | - •  | •  |  |  |  |
|------|--|---|--|--|--|--|--|--|
| Year | Total<br>Insured<br>Participants<br>(in thousands) | In Plans with<br>10,000 or more<br>Participants<br>(in thousands) | In Plans with<br>5,000-9,999<br>Participants<br>(in thousands) | In Plans with<br>1,000-4,999<br>Participants<br>(in thousands) | In Plans with<br>250-999<br>Participants<br>(in thousands) | In Plans with<br>100-249<br>Participants<br>(in thousands) | In Plans with<br>25-99<br>Participants<br>(in thousands) | In Plans with<br>Fewer than 25<br>Participants<br>(in thousands) |
| 1980 | 27,518   | 12,044  | 2,833  | 5,776  | 3,852  | 1,436  | 1,064  | 513  |
| 1985 | 29,809   | 12,724  | 3,164  | 6,579  | 4,032  | 1,585  | 1,164  | 561  |
| 1990 | 31,633   | 14,336  | 3,351  | 6,989  | 4,064  | 1,429  | 1,023  | 441  |
| 1995 | 32,634   | 16,934  | 3,771  | 6,908  | 3,136  | 1,062  | 625  | 198  |
| 1996 | 32,724   | 17,076  | 3,843  | 6,896  | 3,128  | 1,005  | 591  | 185  |
| 1997 | 33,214   | 18,046  | 3,787  | 6,767  | 3,008  | 919  | 527  | 160  |
| 1998 | 33,545   | 18,568  | 3,905  | 6,719  | 2,883  | 847  | 476  | 147  |
| 1999 | 33,804   | 19,591  | 3,869  | 6,355  | 2,662  | 776  | 422  | 130  |
| 2000 | 34,108   | 20,337  | 3,738  | 6,225  | 2,569  | 733  | 387  | 119  |
| 2001 | 34,342   | 21,100  | 3,661  | 6,045  | 2,408  | 673  | 346  | 110  |
| 2002 | 34,248   | 21,573  | 3,537  | 5,846  | 2,263  | 605  | 322  | 102  |
| 2003 | 34,407   | 21,947  | 3,609  | 5,682  | 2,164  | 593  | 310  | 100  |
| 2004 | 34,523   | 22,378  | 3,603  | 5,491  | 2,083  | 565  | 304  | 100  |
| 2005 | 34,232   | 22,293  | 3,607  | 5,373  | 2,013  | 550  | 297  | 98   |
| 2006 | 33,933   | 22,143  | 3,705  | 5,196  | 1,974  | 530  | 289  | 96   |
| 2007 | 33,892   | 22,149  | 3,756  | 5,149  | 1,929  | 523  | 289  | 97   |
| 2008 | 33,888   | 22,251  | 3,703  | 5,164  | 1,888  | 504  | 282  | 96   |
| 2009 | 33,606   | 22,299  | 3,601  | 5,069  | 1,801  | 479  | 266  | 91   |

Source: PBGC Premium Filings.

2009 figures are estimates from PBGC internal calculations. 2008 estimates reported last year have been updated to reflect actual premium filings. Due to rounding of individual items, numbers may not add up across columns.

Table S-31

## PBGC-Insured Plans (1980-2009)

# Single-Employer Program

|      |                           |   | ~  |  | ~  |  |  |  |
|------|---------------------------|---|--|--|--|--|--|--|
| Year | Total<br>Insured<br>Plans | Insured Plans<br>with 10,000<br>or more<br>Participants | Insured<br>Plans with<br>5,000-9,999<br>Participants | Insured<br>Plans with<br>1,000-4,999<br>Participants | Insured<br>Plans with<br>250-999<br>Participants | Insured<br>Plans with<br>100-249<br>Participants | Insured<br>Plans with<br>25-99<br>Participants | Insured<br>Plans with<br>Fewer than 25<br>Participants |
| 1980 | 95,439                    | 349   | 365  | 2,858  | 7,439  | 8,512  | 19,069   | 56,847   |
| 1985 | 112,208                   | 354   | 435  | 3,125  | 8,230  | 10,003   | 22,609   | 67,452   |
| 1990 | 91,899                    | 458   | 477  | 3,400  | 8,085  | 8,976  | 19,464   | 51,039   |
| 1995 | 53,589                    | 528   | 559  | 3,308  | 6,743  | 6,850  | 11,674   | 23,927   |
| 1996 | 48,748                    | 531   | 556  | 3,280  | 6,217  | 6,225  | 10,931   | 21,008   |
| 1997 | 43,902                    | 563   | 550  | 3,199  | 5,962  | 5,734  | 9,822  | 18,072   |
| 1998 | 41,462                    | 570   | 565  | 3,139  | 5,693  | 5,255  | 8,788  | 17,452   |
| 1999 | 37,536                    | 603   | 555  | 2,933  | 5,271  | 4,803  | 7,779  | 15,592   |
| 2000 | 35,373                    | 621   | 531  | 2,875  | 5,056  | 4,536  | 7,150  | 14,604   |
| 2001 | 32,954                    | 644   | 522  | 2,787  | 4,757  | 4,154  | 6,335  | 13,755   |
| 2002 | 31,229                    | 632   | 505  | 2,671  | 4,461  | 3,742  | 5,875  | 13,343   |
| 2003 | 30,611                    | 621   | 514  | 2,569  | 4,238  | 3,662  | 5,705  | 13,302   |
| 2004 | 30,148                    | 627   | 510  | 2,478  | 4,083  | 3,483  | 5,616  | 13,351   |
| 2005 | 29,605                    | 618   | 509  | 2,404  | 3,935  | 3,379  | 5,493  | 13,267   |
| 2006 | 28,923                    | 592   | 525  | 2,337  | 3,850  | 3,272  | 5,341  | 13,006   |
| 2007 | 29,255                    | 595   | 533  | 2,336  | 3,768  | 3,204  | 5,352  | 13,467   |
| 2008 | 28,876                    | 591   | 524  | 2,339  | 3,700  | 3,090  | 5,253  | 13,379   |
| 2009 | 27,647                    | 591   | 509  | 2,294  | 3,533  | 2,954  | 4,971  | 12,795   |

Source: PBGC Premium Filings.

2009 figures are estimates from PBGC internal calculations. 2008 estimates reported last year have been updated to reflect actual premium filings.

Table S-32

# PBGC-Insured Plan Participants by Participant Status (1980-2007) Single-Employer Program

| Year | Active<br>Participants | Retired<br>Participants | Separated Vested<br>Participants |
|------|------------------------|-------------------------|----------------------------------|
| 1980 | 77.6%                  | 16.0%                   | 6.4%                             |
| 1985 | 72.2                   | 18.7                    | 9.1                              |
| 1990 | 68.1                   | 19.4                    | 12.6                             |
| 1995 | 57.8                   | 22.9                    | 19.3                             |
| 1996 | 55.3                   | 23.0                    | 21.8                             |
| 1997 | 54.7                   | 23.7                    | 21.5                             |
| 1998 | 54.2                   | 23.8                    | 22.0                             |
| 1999 | 53.7                   | 23.9                    | 22.4                             |
| 2000 | 51.9                   | 24.4                    | 23.7                             |
| 2001 | 51.3                   | 24.6                    | 24.1                             |
| 2002 | 49.8                   | 25.2                    | 25.0                             |
| 2003 | 48.6                   | 25.4                    | 26.0                             |
| 2004 | 47.2                   | 26.1                    | 26.7                             |
| 2005 | 45.7                   | 26.6                    | 27.6                             |
| 2006 | 44.8                   | 27.1                    | 28.1                             |
| 2007 | 41.1                   | 26.4                    | 32.5                             |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Due to rounding of individual items, percentages may not add up to 100%.

2007 figures are estimates from PBGC internal calculations. 2006 figures reported last year have been updated to reflect actual Form 5500 fillings.

### **PBGC-Insured Active Participants**

## as a Percent of Private-Sector Wage and Salary Workers (1980-2007)

|      |   | PERCENTAGE OF PRIVA                    | TE-SECTOR WAGE AND SAL               | ARY WORKERS                               |
|------|---|--|--------------------------------------|---|
| Year | Private-Sector<br>Wage and Salary Workers<br>(in thousands) | Single-Employer<br>Active Participants | Multiemployer<br>Active Participants | Total PBGC-Insured<br>Active Participants |
| 1980 | 78,349  | 27.3%                                  | 7.7%                                 | 35.0%                                     |
| 1985 | 88,293  | 24.4                                   | 6.1                                  | 30.5                                      |
| 1990 | 94,772  | 22.7                                   | 5.3                                  | 28.0                                      |
| 1991 | 94,959  | 22.3                                   | 5.2                                  | 27.5                                      |
| 1992 | 96,577  | 21.3                                   | 5.0                                  | 26.3                                      |
| 1993 | 97,749  | 20.4                                   | 4.7                                  | 25.2                                      |
| 1994 | 101,077   | 19.6                                   | 4.5                                  | 24.1                                      |
| 1995 | 102,162   | 18.5                                   | 4.4                                  | 22.9                                      |
| 1996 | 104,313   | 17.3                                   | 4.3                                  | 21.7                                      |
| 1997 | 106,955   | 17.0                                   | 4.3                                  | 21.3                                      |
| 1998 | 108,340   | 16.8                                   | 4.2                                  | 21.0                                      |
| 1999 | 110,131   | 16.5                                   | 4.2                                  | 20.6                                      |
| 2000 | 112,443   | 15.8                                   | 4.2                                  | 19.9                                      |
| 2001 | 113,458   | 15.5                                   | 4.1                                  | 19.6                                      |
| 2002 | 113,711   | 15.0                                   | 4.1                                  | 19.1                                      |
| 2003 | 114,924   | 14.5                                   | 4.0                                  | 18.5                                      |
| 2004 | 115,672   | 14.1                                   | 3.9                                  | 18.0                                      |
| 2005 | 118,160   | 13.2                                   | 3.8                                  | 17.1                                      |
| 2006 | 119,858   | 12.7                                   | 3.7                                  | 16.4                                      |
| 2007 | 121,563   | 11.5                                   | 3.7                                  | 15.2                                      |

Sources: PBGC Pension Insurance Data Book 2009 Tables S-30, S-32, M-5, and M-7 and data on employed and unemployed wage and salary workers from Employment and Earnings (Bureau of Labor Statistics, U.S. Department of Labor).

Due to rounding of individual items, percentages may not add up across columns.

2007 figures are estimates from PBGC internal calculations. 2006 figures reported last year have been updated to reflect actual Form 5500 filings.

## PBGC-Insured Hybrid Plans by Plan Size (2001-2008) Single-Employer Program

|                   |                |                 |                   |                | _  |                   | _              |  |                   |                |   |                   |  |
|-------------------|----------------|-----------------|-------------------|----------------|--|-------------------|----------------|--|-------------------|----------------|---|-------------------|--|
|                   | TOTAL          | INSURED         | PLANS             |                | INSURED PLANS WITH<br>5,000 OR MORE PARTICIPANTS |                   |                | INSURED PLANS WITH<br>1,000-4,999 PARTICIPANTS |                   |                | INSURED PLANS WITH<br>FEWER THAN 1,000 PARTICIPANTS |                   |  |
| Beginning of Year | Total<br>Plans | Hybrid<br>Plans | Percent<br>Hybrid | Total<br>Plans | Hybrid<br>Plans                                  | Percent<br>Hybrid | Total<br>Plans | Hybrid<br>Plans                                | Percent<br>Hybrid | Total<br>Plans | Hybrid<br>Plans                                     | Percent<br>Hybrid |  |
| 2001              | 32,954         | 1,227           | 3.7%              | 1,166          | 256  | 22.0%             | 2,787          | 290  | 10.4%             | 29,001         | 681   | 2.3%              |  |
| 2002              | 31,229         | 1,308           | 4.2               | 1,137          | 263  | 23.1              | 2,671          | 310  | 11.6              | 27,421         | 735   | 2.7               |  |
| 2003              | 30,611         | 1,541           | 5.0               | 1,135          | 303  | 26.7              | 2,569          | 326  | 12.7              | 26,907         | 912   | 3.4               |  |
| 2004              | 30,148         | 1,756           | 5.8               | 1,137          | 342  | 30.1              | 2,478          | 338  | 13.6              | 26,533         | 1,076   | 4.1               |  |
| 2005              | 29,605         | 1,944           | 6.6               | 1,127          | 342  | 30.3              | 2,404          | 331  | 13.8              | 26,074         | 1,271   | 4.9               |  |
| 2006              | 28,923         | 2,116           | 7.3               | 1,117          | 352  | 31.5              | 2,337          | 347  | 14.8              | 25,469         | 1,417   | 5.6               |  |
| 2007              | 29,255         | 2,439           | 8.3               | 1,128          | 356  | 31.6              | 2,336          | 350  | 15.0              | 25,791         | 1,733   | 6.7               |  |
| 2008              | 28,876         | 2,984           | 10.3              | 1,115          | 368  | 33.0              | 2,339          | 355  | 15.2              | 25,422         | 2,261   | 8.9               |  |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans.

Hybrid plans incorporate elements of both defined benefit and defined contribution plans but are treated as defined benefit plans. They often express benefits in terms of an account balance. The two most common types of hybrid plans are Cash Balance Plans and Pension Equity Plans. 2008 figures are estimates from PBGC internal calculations. 2007 figures reported last year have been updated to reflect actual Form 5500 fillings.

# PBGC-Insured Hybrid Plan Participants by Plan Size (2001-2008) Single-Employer Program

|                      |   |  |                         |  |  | •                       | ·  |  |                         |   |  |                         |
|----------------------|---|--|-------------------------|--|--|-------------------------|--|--|-------------------------|---|--|-------------------------|
|                      | TOTAL INSURED PLANS                     |  |                         | INSURED PLANS WITH<br>5,000 OR MORE PARTICIPANTS |  |                         | INSURED PLANS WITH<br>1,000-4,999 PARTICIPANTS |  |                         | INSURED PLANS WITH FEWER<br>THAN 1,000 PARTICIPANTS |  |                         |
| Beginning<br>of Year | Total<br>Participants<br>(in thousands) | Participants<br>in Hybrid<br>Plans<br>(in thousands) | % in<br>Hybrid<br>Plans | Total<br>Participants<br>(in thousands)          | Participants<br>in Hybrid<br>Plans<br>(in thousands) | % in<br>Hybrid<br>Plans | Total<br>Participants<br>(in thousands)        | Participants<br>in Hybrid<br>Plans<br>(in thousands) | % in<br>Hybrid<br>Plans | Total<br>Participants<br>(in thousands)             | Participants<br>in Hybrid<br>Plans<br>(in thousands) | % in<br>Hybrid<br>Plans |
| 2001                 | 34,342                                  | 7,034  | 20.5%                   | 24,761   | 6,180  | 25.0%                   | 6,045  | 698  | 11.5%                   | 3,536   | 156  | 4.4%                    |
| 2002                 | 34,248                                  | 7,915  | 23.1                    | 25,110   | 6,999  | 27.9                    | 5,846  | 763  | 13.1                    | 3,292   | 153  | 4.6                     |
| 2003                 | 34,407                                  | 8,475  | 24.6                    | 25,556   | 7,530  | 29.5                    | 5,682  | 789  | 13.9                    | 3,168   | 156  | 4.9                     |
| 2004                 | 34,523                                  | 9,993  | 28.9                    | 25,981   | 8,979  | 34.6                    | 5,491  | 837  | 15.2                    | 3,051   | 177  | 5.8                     |
| 2005                 | 34,232                                  | 10,333   | 30.2                    | 25,900   | 9,328  | 36.0                    | 5,373  | 821  | 15.3                    | 2,959   | 184  | 6.2                     |
| 2006                 | 33,933                                  | 10,326   | 30.4                    | 25,848   | 9,284  | 35.9                    | 5,196  | 853  | 16.4                    | 2,889   | 189  | 6.5                     |
| 2007                 | 33,892                                  | 10,921   | 32.2                    | 25,905   | 9,842  | 38.0                    | 5,149  | 874  | 17.0                    | 2,838   | 205  | 7.2                     |
| 2008                 | 33,888                                  | 10,591   | 31.3                    | 25,955   | 9,494  | 36.6                    | 5,164  | 865  | 16.7                    | 2,770   | 232  | 8.4                     |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans.

Hybrid plans incorporate elements of both defined benefit and defined contribution plans but are treated as defined benefit plans. They often

express benefits in terms of an account balance. The two most common types of hybrid plans are Cash Balance Plans and Pension Equity Plans. Because most hybrid plans converted from traditional defined benefit plans, not all participants will receive benefits based on the hybrid plan design. 2008 figures are estimates from PBGC internal calculations. 2007 figures reported last year have been updated to reflect actual Form 5500 fillings.

## PBGC-Insured Hard-Frozen Plans by Plan Size (2003-2007) Single-Employer Program

|                |                |                          |                            |  | U                        |  | U              |                          |   |                |                          |                            |
|----------------|----------------|--------------------------|----------------------------|--|--------------------------|--|----------------|--------------------------|---|----------------|--------------------------|----------------------------|
|                | TOTAL          | INSURED                  | PLANS                      | INSURED PLANS WITH<br>5,000 OR MORE PARTICIPANTS |                          | INSURED PLANS WITH<br>1,000-4,999 PARTICIPANTS |                |                          | INSURED PLANS WITH<br>FEWER THAN 1,000 PARTICIPANTS |                |                          |                            |
| End of<br>Year | Total<br>Plans | Hard-<br>Frozen<br>Plans | Percent<br>Hard-<br>Frozen | Total<br>Plans                                   | Hard-<br>Frozen<br>Plans | Percent<br>Hard-<br>Frozen                     | Total<br>Plans | Hard-<br>Frozen<br>Plans | Percent<br>Hard-<br>Frozen                          | Total<br>Plans | Hard-<br>Frozen<br>Plans | Percent<br>Hard-<br>Frozen |
| 2003           | 30,611         | 2,898                    | 9.5%                       | 1,135  | 23                       | 2.1%   | 2,569          | 153                      | 6.0%  | 26,907         | 2,722                    | 10.1%                      |
| 2004           | 30,148         | 3,626                    | 12.0                       | 1,137  | 32                       | 2.8  | 2,478          | 209                      | 8.4   | 26,533         | 3,385                    | 12.8                       |
| 2005           | 29,605         | 4,324                    | 14.6                       | 1,127  | 62                       | 5.5  | 2,404          | 267                      | 11.1  | 26,074         | 3,995                    | 15.3                       |
| 2006           | 28,923         | 4,760                    | 16.5                       | 1,117  | 68                       | 6.1  | 2,337          | 319                      | 13.7  | 25,469         | 4,373                    | 17.2                       |
| 2007           | 29,255         | 5,273                    | 18.0                       | 1,128  | 63                       | 5.6  | 2,336          | 371                      | 15.9  | 25,971         | 4,839                    | 18.8                       |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans.

Hard-frozen plans are plans where no participants are receiving new benefit accruals for additional service or increasing compensation.

2007 figures are estimates from PBGC internal calculations. 2006 figures reported last year have been updated to reflect actual Form 5500 fillings.

# PBGC-Insured Hard-Frozen Plan Participants by Plan Size (2003-2007) Single-Employer Program

|                |                                   |   |  |                                   |   | • •                              |                                   |   |                                  |                                   |   |                                  |
|----------------|-----------------------------------|---|--|-----------------------------------|---|----------------------------------|-----------------------------------|---|----------------------------------|-----------------------------------|---|----------------------------------|
|                | TOTAL INSURED PLANS               |   | INSURED PLANS WITH<br>5,000 OR MORE PARTICIPANTS |                                   |   | 1                                | ED PLANS WIT<br>199 PARTICIPA     |   | 1                                | PLANS WITH F                      |   |                                  |
| End<br>of Year | Total Participants (in thousands) | Participants<br>in Hard-<br>Frozen<br>Plans<br>(in thousands) | % in<br>Hard-<br>Frozen<br>Plans                 | Total Participants (in thousands) | Participants<br>in Hard-<br>Frozen<br>Plans<br>(in thousands) | % in<br>Hard-<br>Frozen<br>Plans | Total Participants (in thousands) | Participants<br>in Hard-<br>Frozen<br>Plans<br>(in thousands) | % in<br>Hard-<br>Frozen<br>Plans | Total Participants (in thousands) | Participants<br>in Hard-<br>Frozen<br>Plans<br>(in thousands) | % in<br>Hard-<br>Frozen<br>Plans |
| 2003           | 34,407                            | 882   | 2.6%   | 25,556                            | 249   | 1.0%                             | 5,682                             | 325   | 5.7%                             | 3,168                             | 308   | 9.7%                             |
| 2004           | 34,523                            | 1,231   | 3.6  | 25,981                            | 387   | 1.5                              | 5,491                             | 445   | 8.1                              | 3,051                             | 399   | 13.1                             |
| 2005           | 34,232                            | 2,355   | 6.9  | 25,900                            | 1,256   | 4.8                              | 5,373                             | 608   | 11.3                             | 2,959                             | 491   | 16.6                             |
| 2006           | 33,933                            | 2,824   | 8.3  | 25,848                            | 1,565   | 6.1                              | 5,196                             | 695   | 13.4                             | 2,889                             | 564   | 19.5                             |
| 2007           | 33,892                            | 2,565   | 7.6  | 25,905                            | 1,170   | 4.5                              | 5,149                             | 792   | 15.4                             | 2,838                             | 603   | 21.3                             |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans.

Hard-frozen plans are plans where no participants are receiving new benefit accruals for additional service or increasing compensation.

2007 figures are estimates from PBGC internal calculations. 2006 estimates reported last year have been updated to reflect actual Form 5500 filings.

Due to rounding of individual items, numbers may not add up across columns.

Table S-38

## PBGC-Insured Plans, Participants, and Premiums by Industry (2008) Single-Employer Program

| Industry                              | Insured | Insured Plans |        | rticipants<br>ands) | Premiums        |        |
|---------------------------------------|---------|---------------|--------|---------------------|-----------------|--------|
| AGRICULTURE, MINING, AND CONSTRUCTION | 2,592   | 9.0%          | 584    | 1.7%                | \$24,655,182    | 1.8%   |
| MANUFACTURING                         | 7,108   | 24.6          | 15,330 | 45.2                | 634,530,805     | 45.3   |
| Chemical and Allied Products          | 619     | 2.1           | 1,772  | 5.2                 | 68,410,058      | 4.9    |
| Fabricated Metal Products             | 1,178   | 4.1           | 616    | 1.8                 | 27,322,123      | 1.9    |
| Food and Tobacco Products             | 676     | 2.3           | 1,316  | 3.9                 | 48,322,912      | 3.4    |
| Machinery and Computer Equipment      | 651     | 2.3           | 1,108  | 3.3                 | 47,724,750      | 3.4    |
| Motor Vehicle Equipment               | 324     | 1.1           | 2,127  | 6.3                 | 92,800,330      | 6.6    |
| Paper Manufacturing                   | 276     | 1.0           | 590    | 1.7                 | 25,406,013      | 1.8    |
| Primary Metals                        | 418     | 1.4           | 555    | 1.6                 | 32,033,466      | 2.3    |
| Rubber and Miscellaneous Plastics     | 348     | 1.2           | 363    | 1.1                 | 24,034,620      | 1.7    |
| Other Manufacturing                   | 2,618   | 9.1           | 6,883  | 20.3                | 268,476,533     | 19.1   |
| TRANSPORTATION AND PUBLIC UTILITIES   | 1,026   | 3.6           | 2,378  | 7.0                 | 154,794,477     | 11.0   |
| Air Transportation                    | 60      | 0.2           | 586    | 1.7                 | 74,985,109      | 5.3    |
| Other Transportation                  | 569     | 2.0           | 711    | 2.1                 | 37,103,697      | 2.6    |
| Public Utilities                      | 397     | 1.4           | 1,081  | 3.2                 | 42,705,671      | 3.0    |
| INFORMATION                           | 721     | 2.5           | 2,397  | 7.1                 | 88,225,961      | 6.3    |
| WHOLESALE TRADE                       | 2,091   | 7.2           | 765    | 2.3                 | 28,752,476      | 2.1    |
| RETAIL TRADE                          | 1,357   | 4.7           | 1,733  | 5.1                 | 68,211,783      | 4.9    |
| FINANCE, INSURANCE, AND REAL ESTATE   | 5,333   | 18.5          | 4,338  | 12.8                | 153,138,515     | 10.9   |
| SERVICES                              | 7,627   | 26.4          | 6,126  | 18.1                | 239,007,172     | 17.0   |
| Health Care                           | 1,795   | 6.2           | 2,900  | 8.6                 | 112,046,669     | 8.0    |
| Other Services                        | 5,832   | 20.2          | 3,226  | 9.5                 | 126,960,503     | 9.1    |
| NON-PROFIT ORGANIZATIONS              | 1,021   | 3.5           | 237    | 0.7                 | 10,683,629      | 0.8    |
| TOTAL                                 | 28,876  | 100.0%        | 33,888 | 100.0%              | \$1,402,000,000 | 100.0% |

Source: PBGC Premium Filings.

Due to rounding of individual items, numbers and percentages may not add up to totals.

Industry classifications are based on principal business activity codes used in the North American Industry Classification System.

## PBGC's Historic Premium Rates Single-Employer Program

| For Plan Years<br>Beginning         | Flat-Rate<br>Premium<br>(per participant) | Variable-Rate<br>Premium*                   | Premium Rate for<br>Certain Terminated Plans**<br>(per participant) |
|-------------------------------------|---|---|---|
| September 2, 1974-December 31, 1977 | \$1.00                                    |   |   |
| 1978-1985                           | 2.60                                      |   |   |
| 1986-1987                           | 8.50                                      |   |   |
| 1988-1990                           | 16.00                                     | \$6 per \$1,000 of unfunded vested benefits |   |
| 1991-2005                           | 19.00                                     | \$9 per \$1,000 of unfunded vested benefits |   |
| 2006                                | 30.00***                                  | \$9 per \$1,000 of unfunded vested benefits | \$1,250 per year for 3 years  |
| 2007                                | 31.00                                     | \$9 per \$1,000 of unfunded vested benefits | \$1,250 per year for 3 years  |
| 2008                                | 33.00                                     | \$9 per \$1,000 of unfunded vested benefits | \$1,250 per year for 3 years  |
| 2009                                | 34.00                                     | \$9 per \$1,000 of unfunded vested benefits | \$1,250 per year for 3 years  |
| 2010                                | 35.00                                     | \$9 per \$1,000 of unfunded vested benefits | \$1,250 per year for 3 years  |

<sup>\*</sup> Only vested liabilities are used when determining underfunding for variable-rate premium payment purposes. Prior to July 1, 1996, the variable-rate premium was capped at various levels. Effective beginning with the 2007 plan year, a cap was imposed on the variable-rate premium for plans of small employers. If all contributing sponsors to the plan and their controlled group members have 25 or fewer employees, the per-participant variable-rate premium for that plan will be capped at \$5.00 times the number of participants in the plan. (The cap for the plan as a whole is effectively \$5.00 times the square of the number of plan participants.) Effective beginning with the 2008 plan year, an exemption that allowed some underfunded plans to escape payment of the variable-rate premium was eliminated and a modification was made to how underfunding is determined for variable-rate premium purposes.

<sup>\*\*</sup> Applies to certain distress or involuntary pension plan terminations that occur after 2005. For certain airline-related plans that terminate within five years of electing to be covered under special funding rules, the annual termination premium (payable for three years) is \$2,500 per participant.

<sup>\*\*\*</sup> Beginning in 2007, this amount is adjusted annually based on changes in the national average wage index (as defined in section 209(k)(1) of the Social Security Act).

The premium rate will not decline even if the national average wage index declines. The adjusted premium rate is rounded to the nearest multiple of \$1.

# PBGC Premium Revenue (1980-2009) Single-Employer Program

| Year  | Flat-Rate<br>Premium<br>(in millions) |        | Prem    | Variable-Rate<br>Premium<br>(in millions) |        | Termination<br>Premium<br>(in millions) |         |  |
|-------|---------------------------------------|--------|---------|---|--------|---|---------|--|
| 1980  | \$71.2                                | 100.0% |         |   |        |   | \$71.2  |  |
| 1985  | 81.7                                  | 100.0  |         |   |        |   | 81.7    |  |
| 1990  | 509.0                                 | 77.2   | \$150.0 | 22.8%                                     |        |   | 659.0   |  |
| 1995  | 587.0                                 | 70.0   | 251.0   | 30.0                                      |        |   | 838.0   |  |
| 1996  | 600.0                                 | 52.4   | 546.0   | 47.6                                      |        |   | 1,146.0 |  |
| 1997  | 646.0                                 | 60.5   | 421.0   | 39.5                                      |        |   | 1,067.0 |  |
| 1998  | 642.0                                 | 66.5   | 324.0   | 33.5                                      |        |   | 966.0   |  |
| 1999  | 611.0                                 | 67.7   | 291.0   | 32.3                                      |        |   | 902.0   |  |
| 2000  | 661.0                                 | 81.9   | 146.0   | 18.1                                      |        |   | 807.0   |  |
| 2001  | 674.0                                 | 82.1   | 147.0   | 17.9                                      |        |   | 821.0   |  |
| 2002  | 654.0                                 | 83.1   | 133.0   | 16.9                                      |        |   | 787.0   |  |
| 2003  | 647.0                                 | 68.2   | 301.0   | 31.8                                      |        |   | 948.0   |  |
| 2004  | 654.0                                 | 44.9   | 804.0   | 55.1                                      |        |   | 1,458.0 |  |
| 2005  | 664.0                                 | 45.8   | 787.0   | 54.2                                      |        |   | 1,451.0 |  |
| 2006  | 892.0                                 | 61.9   | 550.0   | 38.1                                      |        |   | 1,442.0 |  |
| 2007  | 1,057.0                               | 71.6   | 358.0   | 24.3                                      | \$61.0 | 4.1%                                    | 1,476.0 |  |
| 2008  | 1,104.0                               | 78.7   | 241.0   | 17.2                                      | 57.0   | 4.1                                     | 1,402.0 |  |
| 2009* | 1,126.0                               | 61.8   | 696.0   | 38.2                                      | 0.0    | 0.0                                     | 1,822.0 |  |

Source: PBGC Premium Filings.

Premium data include penalties and interest.

Due to rounding of individual items, percentages may not add up to 100%.

\* Beginning in 2009, PBGC started to report premium income net of bad debt expense for premium, interest, and penalties.

# PBGC Premium Revenue by Size of Plan and Type of Premium (2008) Single-Employer Program

| Number of Plan<br>Participants | Flat-Rate<br>Premium |        | Variable-Rate<br>Premium |        | Total<br>Premium* |        |
|--------------------------------|----------------------|--------|--------------------------|--------|-------------------|--------|
| Fewer than 100                 | \$10,908,892         | 1.0%   | \$7,425,462              | 3.1%   | \$18,334,355      | 1.4%   |
| 100-499                        | 37,804,699           | 3.4    | 13,921,475               | 5.8    | 51,726,173        | 3.8    |
| 500-999                        | 35,626,874           | 3.2    | 12,164,421               | 5.0    | 47,791,296        | 3.6    |
| 1,000-2,499                    | 79,959,518           | 7.2    | 22,875,685               | 9.5    | 102,835,203       | 7.6    |
| 2,500-4,999                    | 85,414,106           | 7.7    | 20,350,908               | 8.4    | 105,765,015       | 7.9    |
| 5,000-9,999                    | 117,833,543          | 10.7   | 35,701,316               | 14.8   | 153,534,859       | 11.4   |
| 10,000 or more                 | 736,452,368          | 66.7   | 128,560,732              | 53.3   | 865,013,099       | 64.3   |
| TOTAL                          | \$1,104,000,000      | 100.0% | \$241,000,000            | 100.0% | \$1,345,000,000   | 100.0% |
| PERCENT OF TOTAL               | 82                   | %      | 18                       | %      | 100               | 1%     |

Source: PBGC Premium Filings.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

<sup>&</sup>quot;Percent of Total" represents the proportion of total premiums made up of flat-rate and variable-rate premiums, respectively.

<sup>\*</sup>Excludes termination premium revenues.

## PBGC-Insured Plans and Participants by Total Premium Paid (2008) Single-Employer Program

| Average Variable-Rate<br>Premium Per Participant | Plans  | Percent of Variable-Rate<br>Premium-Paying Plans | Percent<br>of All<br>Plans | Participants | Percent of<br>Participants<br>in Variable-Rate<br>Premium-Paying<br>Plans | Percent of All<br>Participants |
|--|--------|--|----------------------------|--------------|---|--------------------------------|
| NO VARIABLE-RATE PREMIUM PAID                    | 19,237 |  | 66.6%                      | 25,862,885   |   | 76.3%                          |
| TOTAL VARIABLE-RATE PREMIUM PAYERS               | 9,639  | 100.0%   | 33.4                       | 8,025,402    | 100.0%  | 23.7                           |
| \$0.01-\$9.99                                    | 1,708  | 17.7   | 5.9                        | 2,882,127    | 35.9  | 8.5                            |
| \$10.00-\$19.99                                  | 2,135  | 22.1   | 7.4                        | 1,520,051    | 18.9  | 4.5                            |
| \$20.00-\$29.99                                  | 1,413  | 14.7   | 4.9                        | 1,240,775    | 15.5  | 3.7                            |
| \$30.00-\$39.99                                  | 849    | 8.8  | 2.9                        | 521,638      | 6.5   | 1.5                            |
| \$40.00-\$49.99                                  | 625    | 6.5  | 2.2                        | 467,455      | 5.8   | 1.4                            |
| \$50.00-\$59.99                                  | 440    | 4.6  | 1.5                        | 320,654      | 4.0   | 0.9                            |
| \$60.00-\$69.99                                  | 406    | 4.2  | 1.4                        | 319,872      | 4.0   | 0.9                            |
| \$70.00-\$79.99                                  | 257    | 2.7  | 0.9                        | 132,622      | 1.7   | 0.4                            |
| \$80.00-\$89.99                                  | 219    | 2.3  | 0.8                        | 45,835       | 0.6   | 0.1                            |
| \$90.00-\$99.99                                  | 186    | 1.9  | 0.6                        | 71,939       | 0.9   | 0.2                            |
| \$100.00-\$149.99                                | 477    | 4.9  | 1.7                        | 171,579      | 2.1   | 0.5                            |
| \$150.00-\$199.99                                | 228    | 2.4  | 0.8                        | 107,058      | 1.3   | 0.3                            |
| \$200.00-\$249.99                                | 145    | 1.5  | 0.5                        | 114,865      | 1.4   | 0.3                            |
| \$250.00-\$299.99                                | 105    | 1.1  | 0.4                        | 93,831       | 1.2   | 0.3                            |
| \$300.00 or more                                 | 446    | 4.6  | 1.5                        | 15,101       | 0.2   | *                              |
| TOTAL ALL PLANS                                  | 28,876 |  | 100.0%                     | 33,888,287   |   | 100.0%                         |

Source: PBGC Premium Filings.

Due to rounding of individual items, percentages may not add up to 100%.

Because the flat premium rate is now indexed, the row headings show only the per-participant variable-rate premium paid by plans.

<sup>\*</sup> Less than 0.05 percent.

# PBGC-Insured Plans and Participants by Variable-Rate Premium Status (1992-2008)\* Single-Employer Program

|                   | Plans Paying             | Plans Paying              | Participants in<br>Plans Paying | Participants in<br>Plans Paying | Variable-Rate<br>Premium<br>Interest Rate** |                      |                     |
|-------------------|--------------------------|---------------------------|---------------------------------|---------------------------------|---|----------------------|---------------------|
| Beginning of Year | Variable-Rate<br>Premium | Flat-Rate<br>Premium Only | Variable-Rate<br>Premium        | Flat-Rate<br>Premium Only       | First<br>Segment***                         | Second<br>Segment*** | Third<br>Segment*** |
| 1992              | 30.8%                    | 69.2%                     | 27.4%                           | 72.6%                           |   | 6.16%                |                     |
| 1993              | 36.4                     | 63.6                      | 24.9                            | 75.1                            |   | 5.95                 |                     |
| 1994              | 43.1                     | 56.9                      | 34.2                            | 65.8                            |   | 5.00                 |                     |
| 1995              | 38.5                     | 61.5                      | 23.8                            | 76.2                            |   | 6.30                 |                     |
| 1996              | 46.8                     | 53.2                      | 32.1                            | 67.9                            |   | 4.85                 |                     |
| 1997              | 37.0                     | 63.0                      | 19.4                            | 80.6                            |   | 5.24                 |                     |
| 1998              | 35.6                     | 64.4                      | 16.6                            | 83.4                            |   | 5.09                 |                     |
| 1999              | 35.1                     | 64.9                      | 13.2                            | 86.8                            |   | 4.30                 |                     |
| 2000              | 28.0                     | 72.0                      | 7.4                             | 92.6                            |   | 5.40                 |                     |
| 2001              | 33.5                     | 66.5                      | 8.0                             | 92.0                            |   | 4.67                 |                     |
| 2002              | 35.7                     | 64.3                      | 9.8                             | 90.2                            |   | 5.48                 |                     |
| 2003              | 45.1                     | 54.9                      | 17.2                            | 82.8                            |   | 4.92                 |                     |
| 2004              | 50.0                     | 50.0                      | 33.1                            | 66.9                            |   | 4.94                 |                     |
| 2005              | 48.3                     | 51.7                      | 32.5                            | 67.5                            |   | 4.73                 |                     |
| 2006              | 38.3                     | 61.7                      | 14.4                            | 85.6                            |   | 4.86                 |                     |
| 2007              | 24.5                     | 75.5                      | 11.0                            | 89.0                            |   | 5.75                 |                     |
| 2008              | 33.4                     | 66.6                      | 23.7                            | 76.3                            | 4.93%                                       | 6.13%                | 6.69%               |

Source: PBGC Premium Filings.

<sup>\*</sup>Excludes plans paying PBGC Termination Premium.

<sup>\*\*</sup>Interest rates for valuing vested benefits for PBGC variable-rate premium for plans with premium payment years beginning in January of the respective year.

<sup>\*\*\*</sup>Beginning in 2008, plans were required to use spot segment interest rates published by the IRS for calculating a plan's vested liabilities to determine their variable-rate premiums.

The first segment rate applies to benefits expected to be paid within five years, the second to benefits expected to be paid from five to twenty years in the future, and the third to benefits expected to be paid more than twenty years in the future.

### Funding of PBGC-Insured Plans (1980-2007) Single-Employer Program

| Beginning<br>of Year | Assets (in millions) | Liabilities* (in millions) | Funding<br>Ratio | Underfunding (in millions) | Overfunding (in millions) | PBGC<br>Rate |
|----------------------|----------------------|----------------------------|------------------|----------------------------|---------------------------|--------------|
| 1980                 | \$259,810            | \$212,072                  | 123%             | \$20,156                   | \$67,894                  | 8.50%        |
| 1985                 | 500,673              | 308,617                    | 162              | 11,182                     | 203,238                   | 9.75         |
| 1990                 | 837,131              | 604,047                    | 139              | 35,689                     | 268,773                   | 7.25         |
| 1991                 | 848,251              | 687,896                    | 123              | 34,485                     | 194,840                   | 7.25         |
| 1992                 | 915,722              | 771,421                    | 119              | 47,528                     | 191,829                   | 6.25         |
| 1993                 | 951,972              | 844,803                    | 113              | 59,622                     | 166,791                   | 6.40         |
| 1994                 | 1,001,129            | 936,698                    | 107              | 75,569                     | 140,000                   | 5.65         |
| 1995                 | 1,032,503            | 887,730                    | 116              | 37,278                     | 182,050                   | 7.15         |
| 1996                 | 1,198,221            | 1,134,194                  | 106              | 83,071                     | 147,098                   | 5.30         |
| 1997                 | 1,368,188            | 1,192,222                  | 115              | 47,906                     | 223,871                   | 5.80         |
| 1998                 | 1,491,488            | 1,284,725                  | 116              | 49,242                     | 256,005                   | 5.40         |
| 1999                 | 1,692,755            | 1,455,469                  | 116              | 54,237                     | 291,524                   | 5.30         |
| 2000                 | 1,836,184            | 1,271,347                  | 144              | 6,566                      | 571,403                   | 7.00         |
| 2001                 | 1,714,534            | 1,374,416                  | 125              | 38,564                     | 378,682                   | 6.40         |
| 2002                 | 1,444,777            | 1,435,558                  | 101              | 142,573                    | 151,793                   | 5.70         |
| 2003                 | 1,372,490            | 1,620,607                  | 85               | 298,996                    | 50,879                    | 5.00         |
| 2004                 | 1,590,057            | 1,860,514                  | 85               | 321,831                    | 51,373                    | 4.00         |
| 2005                 | 1,728,856            | 1,946,593                  | 89               | 282,953                    | 65,215                    | 3.90         |
| 2006                 | 1,840,181            | 1,910,563                  | 96               | 185,883                    | 115,502                   | 4.50         |
| 2007                 | 2,012,833            | 1,930,368                  | 104              | 114,645                    | 197,110                   | 4.99         |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Estimates for 2006 reported last year have been updated.

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Vested liabilities have been adjusted to the PBGC rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year.

The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

### Funding of Underfunded PBGC-Insured Plans (1980-2007) Single-Employer Program

| Beginning<br>of Year | Assets (in millions) | Liabilities* (in millions) | Underfunding (in millions) | Funding<br>Ratio | PBGC<br>Rate |
|----------------------|----------------------|----------------------------|----------------------------|------------------|--------------|
| 1980                 | \$53,840             | \$73,996                   | \$20,156                   | 73%              | 8.50%        |
| 1985                 | 28,722               | 39,904                     | 11,182                     | 72               | 9.75         |
| 1990                 | 95,068               | 130,758                    | 35,689                     | 73               | 7.25         |
| 1991                 | 147,301              | 181,786                    | 34,485                     | 81               | 7.25         |
| 1992                 | 172,372              | 219,900                    | 47,528                     | 78               | 6.25         |
| 1993                 | 215,695              | 275,317                    | 59,622                     | 78               | 6.40         |
| 1994                 | 308,516              | 384,085                    | 75,569                     | 80               | 5.65         |
| 1995                 | 218,493              | 255,771                    | 37,278                     | 85               | 7.15         |
| 1996                 | 493,597              | 576,668                    | 83,071                     | 86               | 5.30         |
| 1997                 | 353,823              | 401,729                    | 47,906                     | 88               | 5.80         |
| 1998                 | 358,514              | 407,756                    | 49,242                     | 88               | 5.40         |
| 1999                 | 413,446              | 467,683                    | 54,237                     | 88               | 5.30         |
| 2000                 | 63,218               | 69,784                     | 6,566                      | 91               | 7.00         |
| 2001                 | 308,514              | 347,078                    | 38,564                     | 89               | 6.40         |
| 2002                 | 778,351              | 920,925                    | 142,573                    | 85               | 5.70         |
| 2003                 | 1,069,966            | 1,368,962                  | 298,996                    | 78               | 5.00         |
| 2004                 | 1,229,811            | 1,551,642                  | 321,831                    | 79               | 4.00         |
| 2005                 | 1,197,558            | 1,480,512                  | 282,953                    | 81               | 3.90         |
| 2006                 | 971,052              | 1,156,935                  | 185,883                    | 84               | 4.50         |
| 2007                 | 782,575              | 897,220                    | 114,645                    | 87               | 4.99         |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Estimates for 2006 reported last year have been updated.

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Vested liabilities have been adjusted to the PBGC rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year. The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

TABLES 8

Table S-46

### Funding of Overfunded PBGC-Insured Plans (1980-2007) Single-Employer Program

| Beginning<br>of Year | Assets (in millions) | Liabilities* (in millions) | Overfunding (in millions) | Funding<br>Ratio | PBGC<br>Rate |
|----------------------|----------------------|----------------------------|---------------------------|------------------|--------------|
| 1980                 | \$205,970            | \$138,076                  | \$67,894                  | 149%             | 8.50%        |
| 1985                 | 471,951              | 268,713                    | 203,238                   | 176              | 9.75         |
| 1990                 | 742,063              | 473,289                    | 268,773                   | 157              | 7.25         |
| 1991                 | 700,950              | 506,110                    | 194,840                   | 138              | 7.25         |
| 1992                 | 743,350              | 551,520                    | 191,829                   | 135              | 6.25         |
| 1993                 | 736,277              | 569,486                    | 166,791                   | 129              | 6.40         |
| 1994                 | 692,613              | 552,613                    | 140,000                   | 125              | 5.65         |
| 1995                 | 814,009              | 631,959                    | 182,050                   | 129              | 7.15         |
| 1996                 | 704,624              | 557,526                    | 147,098                   | 126              | 5.30         |
| 1997                 | 1,014,365            | 790,494                    | 223,871                   | 128              | 5.80         |
| 1998                 | 1,132,974            | 876,969                    | 256,005                   | 129              | 5.40         |
| 1999                 | 1,279,309            | 987,785                    | 291,524                   | 130              | 5.30         |
| 2000                 | 1,772,966            | 1,201,563                  | 571,403                   | 148              | 7.00         |
| 2001                 | 1,406,020            | 1,027,338                  | 378,682                   | 137              | 6.40         |
| 2002                 | 666,426              | 514,633                    | 151,793                   | 129              | 5.70         |
| 2003                 | 302,524              | 251,645                    | 50,879                    | 120              | 5.00         |
| 2004                 | 360,246              | 308,872                    | 51,373                    | 117              | 4.00         |
| 2005                 | 531,297              | 466,082                    | 65,215                    | 114              | 3.90         |
| 2006                 | 869,129              | 753,627                    | 115,502                   | 115              | 4.50         |
| 2007                 | 1,230,258            | 1,033,148                  | 197,110                   | 119              | 4.99         |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Estimates for 2006 reported last year have been updated.

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Vested liabilities have been adjusted to the PBGC rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year. The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

Table S-47

### Concentration of Underfunding in PBGC-Insured Plans (1990-2007) Single-Employer Program

| Beginning<br>of Year | Total<br>Underfunding<br>(in millions) | 10 Plans With<br>Underfu | ınding | Next 40 Plans'<br>Underfunding<br>(in millions) |       | Under    | er Plans'<br>funding<br>iillions) |
|----------------------|--|--------------------------|--------|---|-------|----------|-----------------------------------|
| 1990                 | \$35,689                               | \$14,119                 | 39.6%  | \$6,487   | 18.2% | \$15,083 | 42.3%                             |
| 1991                 | 34,485                                 | 14,067                   | 40.8   | 6,884   | 20.0  | 13,534   | 39.2                              |
| 1992                 | 47,528                                 | 21,610                   | 45.5   | 7,818   | 16.4  | 18,100   | 38.1                              |
| 1993                 | 59,622                                 | 25,894                   | 43.4   | 9,337   | 15.7  | 24,392   | 40.9                              |
| 1994                 | 75,569                                 | 28,658                   | 37.9   | 10,310  | 13.6  | 36,601   | 48.4                              |
| 1995                 | 37,278                                 | 6,535                    | 17.5   | 7,921   | 21.2  | 22,822   | 61.2                              |
| 1996                 | 83,071                                 | 13,850                   | 16.7   | 16,410  | 19.8  | 52,810   | 63.6                              |
| 1997                 | 47,906                                 | 7,751                    | 16.2   | 8,473   | 17.7  | 31,682   | 66.1                              |
| 1998                 | 49,242                                 | 14,432                   | 29.3   | 6,942   | 14.1  | 27,868   | 56.6                              |
| 1999                 | 54,237                                 | 11,500                   | 21.2   | 9,018   | 16.6  | 33,719   | 62.2                              |
| 2000                 | 6,566                                  | 1,631                    | 24.8   | 1,077   | 16.4  | 3,858    | 58.8                              |
| 2001                 | 38,564                                 | 12,776                   | 33.1   | 7,254   | 18.8  | 18,534   | 48.1                              |
| 2002                 | 142,573                                | 33,691                   | 23.6   | 25,933  | 18.2  | 82,949   | 58.2                              |
| 2003                 | 298,996                                | 34,922                   | 11.7   | 59,169  | 19.8  | 204,905  | 68.5                              |
| 2004                 | 321,831                                | 34,899                   | 10.8   | 62,414  | 19.4  | 224,517  | 69.8                              |
| 2005                 | 282,953                                | 29,255                   | 10.3   | 50,825  | 18.0  | 202,874  | 71.7                              |
| 2006                 | 185,883                                | 23,881                   | 12.8   | 31,663  | 17.0  | 130,339  | 70.1                              |
| 2007                 | 114,645                                | 16,997                   | 14.8   | 20,016  | 17.5  | 77,633   | 67.7                              |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Estimates for 2006 reported last year have been updated.

Due to rounding of individual items, numbers may not add up across columns and percentages may not add up to 100%.

Vested liabilities have been adjusted to an interest rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year. The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

### Plans, Participants, and Funding of PBGC-Insured Plans by Funding Ratio (2007) Single-Employer Program

| Funding Ratio | F      | Plans  | Participants Total Liabilities* (in thousands) (in millions) |        | 1           | Underfunding (in millions) |           | Overfunding (in millions) |           |        |  |  |
|---------------|--------|--------|--|--------|-------------|----------------------------|-----------|---------------------------|-----------|--------|--|--|
| Less than 40% | 362    | 1.2%   | 134  | 0.4%   | \$1,102     | 0.1%                       | \$980     | 0.9%                      |           |        |  |  |
| 40%-49%       | 289    | 1.0    | 20   | 0.1    | 604         | **                         | 326       | 0.3                       |           |        |  |  |
| 50%-59%       | 583    | 2.0    | 142  | 0.4    | 11,661      | 0.6                        | 5,071     | 4.4                       |           |        |  |  |
| 60%-69%       | 1,441  | 4.9    | 525  | 1.5    | 35,592      | 1.8                        | 11,774    | 10.3                      |           |        |  |  |
| 70%-79%       | 3,489  | 11.9   | 3,142  | 9.3    | 141,474     | 7.3                        | 33,287    | 29.0                      |           |        |  |  |
| 80%-89%       | 5,224  | 17.9   | 6,544  | 19.3   | 293,791     | 15.2                       | 43,300    | 37.8                      |           |        |  |  |
| 90%-99%       | 4,498  | 15.4   | 7,336  | 21.6   | 412,996     | 21.4                       | 19,907    | 17.4                      |           |        |  |  |
| 100%-109%     | 6,818  | 23.3   | 6,200  | 18.3   | 406,308     | 21.0                       |           |                           | \$23,597  | 12.0%  |  |  |
| 110%-119%     | 1,866  | 6.4    | 4,210  | 12.4   | 305,442     | 15.8                       |           |                           | 44,131    | 22.4   |  |  |
| 120%-129%     | 1,023  | 3.5    | 2,429  | 7.2    | 138,239     | 7.2                        |           |                           | 34,024    | 17.3   |  |  |
| 130%-139%     | 690    | 2.4    | 1,560  | 4.6    | 91,046      | 4.7                        |           |                           | 29,798    | 15.1   |  |  |
| 140%-149%     | 441    | 1.5    | 707  | 2.1    | 46,226      | 2.4                        |           |                           | 20,789    | 10.5   |  |  |
| 150% or more  | 2,531  | 8.7    | 943  | 2.8    | 45,887      | 2.4                        |           |                           | 44,772    | 22.7   |  |  |
| TOTAL         | 29,255 | 100.0% | 33,892   | 100.0% | \$1,930,368 | 100.0%                     | \$114,645 | 100.0%                    | \$197,110 | 100.0% |  |  |
| UNDERFUNDED   | 15,886 | 54.3%  | 17,843   | 52.6%  | \$897,220   | 46.5%                      | \$114,645 | 100.0%                    |           |        |  |  |
| OVERFUNDED    | 13,369 | 45.7%  | 16,049   | 47.4%  | \$1,033,148 | 53.5%                      |           |                           | \$197,110 | 100.0% |  |  |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans.

Due to rounding of individual items, numbers and percentages may not add up to totals.

<sup>\*</sup>Vested liabilities have been adjusted to an interest rate that, along with the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007, reflects the cost to purchase an annuity at the beginning of 2007.

<sup>\*\*</sup> Less than 0.05 percent.

## Various Measures of Underfunding in PBGC-Insured Plans (1992-2009) Single-Employer Program

| Beginning<br>of Year | (A)<br>Form 5500<br>Filings<br>(in billions) | (B) Variable-Rate Premium (in billions) | (C) Section 4010 Filings (in billions) | (D) Reasonably Possible (in billions) | (E) Total in PBGC-Insured Plans (in billions) |
|----------------------|--|---|--|---------------------------------------|---|
| 1992                 | \$47.53                                      | \$31.67                                 |  | \$12.36                               | \$74.0  |
| 1993                 | 59.62  | 31.67                                   |  | 13.06                                 | 84.2  |
| 1994                 | 75.57  | 34.11                                   |  | 18.23                                 | 109.3   |
| 1995                 | 37.28  | 27.89                                   |  | 14.56                                 | 61.7  |
| 1996                 | 83.07  | 60.67                                   | \$38.10                                | 22.47                                 | 94.5  |
| 1997                 | 47.91  | 46.78                                   | 28.70                                  | 20.73                                 | 99.6  |
| 1998                 | 49.24  | 36.00                                   | 25.20                                  | 15.38                                 | 87.8  |
| 1999                 | 54.24  | 32.33                                   | 34.90                                  | 17.50                                 | 104.7   |
| 2000                 | 6.57   | 16.22                                   | 7.37                                   | 3.79                                  | 22.8  |
| 2001                 | 38.56  | 16.33                                   | 19.46                                  | 9.54                                  | 39.4  |
| 2002                 | 142.57                                       | 14.78                                   | 95.57                                  | 34.10                                 | 163.9   |
| 2003                 | 299.00                                       | 33.44                                   | 273.37                                 | 83.92                                 | 419.7   |
| 2004                 | 321.83                                       | 89.33                                   | 283.34                                 | 95.67                                 | 452.1   |
| 2005                 | 282.95                                       | 87.44                                   | 289.64                                 | 108.04                                | 431.8   |
| 2006                 | 185.88                                       | 61.11                                   | 212.50                                 | 73.30                                 | 313.8   |
| 2007                 | 114.65                                       | 39.78                                   | 104.18                                 | 65.67                                 | 225.1   |
| 2008                 |  | 26.78                                   | 58.03                                  | 46.73                                 | 150.0   |
| 2009                 |  | 77.33                                   | 84.85                                  | 167.86                                | 503.6   |

#### Definitions:

- (A) Underfunding calculated from Internal Revenue Service Form 5500 Series Filings for single-employer plans. Vested liabilities have been adjusted to the PBGC rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year. The assumed mortality table was UP-84 for 1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007. Vested liabilities are used as a proxy for PBGC-quaranteed benefits.
- (B) Underfunding data from PBGC premium filings used to calculate the variable-rate premium. Underfunding is based on vested benefits.
- (C) Data from filings made under Section 4010 of ERISA, which requires that companies annually provide PBGC with information on their underfunded plans. For the 2007 and earlier plan years, the filing was required if aggregate underfunding exceeded \$50 million or there was an outstanding lien for missed contributions exceeding \$1 million or an outstanding funding waiver of more than \$1 million. For later plan years, a filing is required if plans are less than 80 percent funded in the aggregate. Underfunding is based on an estimate of vested benefits.
- (D) Underfunding for plan sponsors with less than investment-grade bond ratings. Underfunding is based on estimated vested benefits.
- (E) Estimated total liabilities are based on all plan liabilities, whether vested or not.

Only (A) and (E) represent the universe of PBGC-insured plans. Firms and plans included in the column (B), (C), and (D) totals may differ from year to year.

See "Underfunding Measures in Table S-47" in the Pension Insurance Data Book 2005, pp 16-23, for a further explanation of these measures.

The Form 5500 Filings value for 2006 in column (A) has been updated.

### Funding of PBGC-Insured Plans by Industry (2007) Single-Employer Program

| Industry                              | Average<br>Funding Ratio | (in millions) |        | Underfunding (in millions) |        | Overfu    | -      |
|---------------------------------------|--------------------------|---------------|--------|----------------------------|--------|-----------|--------|
| AGRICULTURE, MINING, AND CONSTRUCTION | 100%                     | \$26,348      | 1.4%   | \$2,301                    | 2.0%   | \$2,411   | 1.2%   |
| MANUFACTURING                         | 104                      | 1,012,356     | 52.4   | 50,530                     | 44.1   | 90,688    | 46.0   |
| Chemical and Allied Products          | 103                      | 119,506       | 6.2    | 5,429                      | 4.7    | 9,243     | 4.7    |
| Computer and Electronic Products      | 109                      | 107,081       | 5.5    | 2,253                      | 2.0    | 11,726    | 5.9    |
| Electrical Equipment                  | 114                      | 85,243        | 4.4    | 3,304                      | 2.9    | 15,303    | 7.8    |
| Fabricated Metal Products             | 96                       | 26,420        | 1.4    | 2,757                      | 2.4    | 1,665     | 0.8    |
| Food and Tobacco Products             | 105                      | 58,300        | 3.0    | 2,869                      | 2.5    | 6,046     | 3.1    |
| Machinery Manufacturing               | 101                      | 52,615        | 2.7    | 3,319                      | 2.9    | 4,006     | 2.0    |
| Motor Vehicle Equipment               | 107                      | 192,100       | 10.0   | 7,077                      | 6.2    | 20,781    | 10.5   |
| Paper Manufacturing                   | 99                       | 36,855        | 1.9    | 3,651                      | 3.2    | 3,186     | 1.6    |
| Petroleum and Coal Products           | 103                      | 44,265        | 2.3    | 1,168                      | 1.0    | 2,586     | 1.3    |
| Primary Metals                        | 90                       | 36,589        | 1.9    | 4,493                      | 3.9    | 685       | 0.3    |
| Other Manufacturing                   | 100                      | 253,383       | 13.1   | 14,210                     | 12.4   | 15,462    | 7.8    |
| TRANSPORTATION AND PUBLIC UTILITIES   | 98                       | 197,471       | 10.2   | 19,281                     | 16.8   | 16,177    | 8.2    |
| Air Transportation                    | 76                       | 49,287        | 2.6    | 12,040                     | 10.5   | 43        | **     |
| Other Transportation                  | 110                      | 28,442        | 1.5    | 2,069                      | 1.8    | 4,982     | 2.5    |
| Public Utilities                      | 105                      | 119,743       | 6.2    | 5,172                      | 4.5    | 11,152    | 5.7    |
| INFORMATION                           | 116                      | 156,086       | 8.1    | 7,271                      | 6.3    | 31,503    | 16.0   |
| WHOLESALE TRADE                       | 101                      | 30,887        | 1.6    | 2,165                      | 1.9    | 2,457     | 1.2    |
| RETAIL TRADE                          | 93                       | 39,799        | 2.1    | 5,250                      | 4.6    | 2,463     | 1.2    |
| FINANCE, INSURANCE, AND REAL ESTATE   | 111                      | 195,483       | 10.1   | 6,123                      | 5.3    | 27,342    | 13.9   |
| SERVICES                              | 101                      | 254,019       | 13.2   | 20,153                     | 17.6   | 22,779    | 11.6   |
| Health Care                           | 94                       | 97,046        | 5.0    | 9,792                      | 8.5    | 3,866     | 2.0    |
| Other Services                        | 105                      | 156,973       | 8.1    | 10,361                     | 9.0    | 18,913    | 9.6    |
| NON-PROFIT ORGANIZATIONS              | 98                       | 17,920        | 0.9    | 1,572                      | 1.4    | 1,290     | 0.7    |
| TOTAL                                 | 104%                     | \$1,930,368   | 100.0% | \$114,645                  | 100.0% | \$197,110 | 100.0% |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans.

Due to rounding of individual items, numbers and percentages may not add up to totals.

Industry classifications are based on principal business activity codes used in the North American Industry Classification System.

<sup>\*</sup> Vested liabilities have been adjusted to an interest rate that, along with the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007, reflects the cost to purchase an annuity at the beginning of 2007.

<sup>\*\*</sup> Less than 0.05 percent

## Pension Funding Data for PBGC-Insured Plans by Region and State (2007) Single-Employer Program

|                      |                      | OVERFUNDE    | D                         |                      | UNDERFUND    | ED                         | TC                   | TAL          |
|----------------------|----------------------|--------------|---------------------------|----------------------|--------------|----------------------------|----------------------|--------------|
| REGION/STATE         | Assets (in millions) | Liabilities* | Overfunding (in millions) | Assets (in millions) | Liabilities* | Underfunding (in millions) | Assets (in millions) | Liabilities* |
| NEW ENGLAND          | \$143,098            | \$118,878    | \$24,221                  | \$71,897             | \$79,379     | \$7,483                    | \$214,995            | \$198,257    |
| Connecticut          | 94,958               | 78,627       | 16,331                    | 33,963               | 36,774       | 2,810                      | 128,922              | 115,401      |
| Maine                | 965                  | 799          | 166                       | 2,005                | 2,290        | 284                        | 2,970                | 3,089        |
| Massachusetts        | 20,360               | 17,432       | 2,929                     | 31,960               | 35,762       | 3,802                      | 52,321               | 53,194       |
| New Hampshire        | 382                  | 349          | 33                        | 1,596                | 1,801        | 205                        | 1,978                | 2,150        |
| Rhode Island         | 26,140               | 21,418       | 4,722                     | 1,710                | 1,992        | 282                        | 27,850               | 23,411       |
| Vermont              | 292                  | 252          | 40                        | 662                  | 761          | 99                         | 954                  | 1,013        |
| MID-ATLANTIC         | 388,170              | 327,295      | 60,875                    | 222,921              | 253,771      | 30,850                     | 611,091              | 581,066      |
| Delaware             | 21,172               | 19,487       | 1,686                     | 2,278                | 2,577        | 298                        | 23,450               | 22,063       |
| District of Columbia | 6,435                | 4,589        | 1,847                     | 9,679                | 10,573       | 893                        | 16,114               | 15,161       |
| Maryland             | 25,733               | 24,771       | 962                       | 16,167               | 18,609       | 2,442                      | 41,900               | 43,380       |
| New Jersey           | 138,771              | 110,983      | 27,788                    | 56,332               | 64,361       | 8,029                      | 195,103              | 175,344      |
| New York             | 122,250              | 106,244      | 16,006                    | 64,059               | 72,833       | 8,774                      | 186,309              | 179,077      |
| Pennsylvania         | 44,692               | 38,114       | 6,578                     | 55,928               | 63,738       | 7,809                      | 100,621              | 101,852      |
| Virginia             | 28,760               | 22,819       | 5,941                     | 17,495               | 19,837       | 2,342                      | 46,254               | 42,655       |
| West Virginia        | 357                  | 289          | 68                        | 982                  | 1,244        | 262                        | 1,339                | 1,533        |
| SOUTHEAST            | 80,539               | 63,426       | 17,114                    | 99,966               | 117,450      | 17,485                     | 180,505              | 180,876      |
| Alabama              | 3,408                | 2,984        | 425                       | 2,128                | 2,568        | 440                        | 5,536                | 5,551        |
| Arkansas             | 1,365                | 1,302        | 63                        | 960                  | 1,107        | 148                        | 2,324                | 2,409        |
| Florida              | 6,711                | 4,410        | 2,301                     | 11,961               | 13,854       | 1,894                      | 18,671               | 18,264       |
| Georgia              | 35,985               | 28,063       | 7,922                     | 18,023               | 24,194       | 6,171                      | 54,008               | 52,257       |
| Kentucky             | 3,373                | 2,587        | 786                       | 4,694                | 5,499        | 806                        | 8,067                | 8,086        |
| Louisiana            | 1,147                | 1,015        | 132                       | 4,068                | 4,827        | 760                        | 5,215                | 5,843        |
| Mississippi          | 800                  | 646          | 154                       | 534                  | 650          | 116                        | 1,334                | 1,296        |
| North Carolina       | 20,699               | 16,494       | 4,205                     | 21,419               | 24,310       | 2,890                      | 42,119               | 40,803       |
| South Carolina       | 1,754                | 1,357        | 397                       | 8,214                | 9,445        | 1,231                      | 9,969                | 10,803       |
| Tennessee            | 5,297                | 4,567        | 730                       | 27,965               | 30,996       | 3,031                      | 33,263               | 35,563       |
| GREAT LAKES          | 318,050              | 271,878      | 46,172                    | 236,741              | 272,425      | 35,684                     | 554,791              | 544,303      |
| Illinois             | 70,862               | 61,536       | 9,326                     | 65,443               | 75,335       | 9,892                      | 136,305              | 136,871      |
| Indiana              | 10,974               | 8,703        | 2,272                     | 8,437                | 9,463        | 1,025                      | 19,412               | 18,165       |
| Michigan             | 156,111              | 135,267      | 20,843                    | 77,827               | 86,749       | 8,922                      | 233,937              | 222,017      |
| Minnesota            | 33,219               | 27,764       | 5,455                     | 19,804               | 24,966       | 5,162                      | 53,023               | 52,729       |
| Ohio                 | 35,878               | 29,097       | 6,781                     | 45,407               | 53,262       | 7,855                      | 81,285               | 82,359       |
| Wisconsin            | 11,006               | 9,511        | 1,495                     | 19,823               | 22,651       | 2,828                      | 30,829               | 32,162       |

Table S-51 (continued)

## Pension Funding Data for PBGC-Insured Plans by Region and State (2007) Single-Employer Program

|                   |               | OVERFUNDE     | ס             | UNDERFUNDED   |               |               | TOTAL         |               |  |
|-------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|--|
| REGION/STATE      | Assets        | Liabilities*  | Overfunding   | Assets        | Liabilities*  | Underfunding  | Assets        | Liabilities*  |  |
|                   | (in millions) |  |
| MIDWEST           | \$18,059      | \$15,013      | \$3,046       | \$36,336      | \$41,742      | \$5,406       | \$54,395      | \$56,755      |  |
| Iowa              | 5,536         | 4,704         | 832           | 5,586         | 6,544         | 958           | 11,122        | 11,248        |  |
| Kansas            | 2,667         | 1,960         | 707           | 8,066         | 9,304         | 1,238         | 10,732        | 11,264        |  |
| Missouri          | 8,482         | 7,205         | 1,277         | 15,868        | 18,542        | 2,673         | 24,350        | 25,746        |  |
| Nebraska          | 1,014         | 833           | 182           | 6,361         | 6,805         | 444           | 7,376         | 7,638         |  |
| North Dakota      | 202           | 162           | 40            | 374           | 452           | 78            | 576           | 613           |  |
| South Dakota      | 158           | 150           | 8             | 80            | 95            | 15            | 239           | 245           |  |
| SOUTHWEST         | 140,496       | 113,700       | 26,796        | 59,972        | 70,453        | 10,481        | 200,468       | 184,153       |  |
| Arizona           | 3,988         | 3,518         | 470           | 3,450         | 4,047         | 597           | 7,438         | 7,565         |  |
| New Mexico        | 5,428         | 3,583         | 1,845         | 885           | 975           | 90            | 6,313         | 4,558         |  |
| Oklahoma          | 6,020         | 5,674         | 346           | 1,634         | 1,848         | 214           | 7,654         | 7,522         |  |
| Texas             | 125,060       | 100,925       | 24,135        | 54,002        | 63,583        | 9,581         | 179,062       | 164,508       |  |
| ROCKY MOUNTAIN    | 16,712        | 14,627        | 2,085         | 10,634        | 12,243        | 1,609         | 27,346        | 26,870        |  |
| Colorado          | 10,867        | 9,467         | 1,400         | 5,485         | 6,436         | 951           | 16,352        | 15,903        |  |
| Idaho             | 562           | 496           | 66            | 1,425         | 1,634         | 209           | 1,987         | 2,130         |  |
| Montana           | 89            | 71            | 18            | 448           | 571           | 123           | 538           | 642           |  |
| Nevada            | 104           | 62            | 42            | 1,491         | 1,630         | 139           | 1,595         | 1,692         |  |
| Utah              | 5,059         | 4,509         | 550           | 1,721         | 1,905         | 184           | 6,780         | 6,414         |  |
| Wyoming           | 30            | 21            | 9             | 64            | 68            | 3             | 94            | 89            |  |
| PACIFIC           | 123,975       | 107,265       | 16,709        | 41,928        | 47,281        | 5,352         | 165,903       | 154,546       |  |
| Alaska            | 67            | 62            | 5             | 270           | 308           | 37            | 337           | 369           |  |
| California        | 81,607        | 72,267        | 9,340         | 29,643        | 33,339        | 3,696         | 111,250       | 105,606       |  |
| Hawaii            | 714           | 539           | 175           | 2,398         | 2,765         | 367           | 3,111         | 3,304         |  |
| Oregon            | 3,783         | 3,492         | 291           | 5,057         | 5,605         | 548           | 8,840         | 9,096         |  |
| Washington        | 37,804        | 30,906        | 6,898         | 4,561         | 5,264         | 703           | 42,365        | 36,170        |  |
| U.S. TERRITORIES  | 1,134         | 1,050         | 85            | 1,988         | 2,262         | 274           | 3,123         | 3,312         |  |
| Puerto Rico       | 1,130         | 1,047         | 83            | 1,918         | 2,169         | 251           | 3,049         | 3,216         |  |
| Virgin Islands    | 1             | **            | 1             | 68            | 90            | 22            | 69            | 90            |  |
| Other             | 3             | 3             | **            | 2             | 3             | 1             | 5             | 6             |  |
| FOREIGN COUNTRIES | 24            | 17            | 8             | 192           | 213           | 21            | 217           | 230           |  |
| TOTAL             | \$1,230,258   | \$1,033,148   | \$197,110     | \$782,574     | \$897.220     | \$114.645     | \$2.012.832   | \$1.930.368   |  |

Source: Internal Revenue Service Form 5500 Series Filings for single-employer plans. Due to rounding of individual items, numbers may not add up to totals or across columns.

Funding data is reported by state or country of plan administration.

<sup>\*</sup> Vested liabilities have been adjusted to an interest rate that, along with the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007, reflects the cost to purchase an annuity at the beginning of 2007.

<sup>\*\*</sup>Less than \$500,000.

# PBGC Pension Data by Region and State\* Single-Employer Program

| REGION/STATE         | CLAIMS<br>1975-2009 |                 | COVERAGE<br>2008 |              | BENEFITS PAID<br>2009 |               |                         |
|----------------------|---------------------|-----------------|------------------|--------------|-----------------------|---------------|-------------------------|
|                      | Plans               | Claims          | Plans            | Participants | Payees                | Payments      | Mean Monthly<br>Pension |
| NEW ENGLAND          | 436                 | \$1,031,914,210 | 2,004            | 1,619,402    | 34,481                | \$192,897,511 | \$479                   |
| Connecticut          | 123                 | 367,994,258     | 733              | 491,201      | 7,683                 | 35,278,196    | 396                     |
| Maine                | 14                  | 12,415,882      | 96               | 102,875      | 2,450                 | 11,346,857    | 396                     |
| Massachusetts        | 213                 | 564,657,610     | 887              | 642,544      | 16,218                | 102,235,327   | 536                     |
| New Hampshire        | 26                  | 29,693,556      | 105              | 199,065      | 4,519                 | 29,028,549    | 549                     |
| Rhode Island         | 47                  | 41,395,634      | 113              | 86,260       | 1,870                 | 6,788,851     | 327                     |
| Vermont              | 13                  | 15,757,271      | 70               | 97,457       | 1,741                 | 8,219,731     | 409                     |
| MID-ATLANTIC         | 1,308               | 13,244,291,952  | 8,741            | 7,399,541    | 195,343               | 1,155,354,721 | 556                     |
| Delaware             | 11                  | 35,509,452      | 109              | 58,655       | 1,497                 | 9,589,908     | 560                     |
| District of Columbia | 16                  | 17,349,264      | 224              | 122,617      | 375                   | 1,999,647     | 481                     |
| Maryland             | 73                  | 88,204,565      | 516              | 641,007      | 18,686                | 156,084,868   | 708                     |
| New Jersey           | 211                 | 403,547,821     | 1,611            | 1,134,450    | 16,364                | 77,338,093    | 452                     |
| New York             | 521                 | 3,567,464,929   | 3,834            | 2,382,102    | 42,331                | 202,713,600   | 600                     |
| Pennsylvania         | 368                 | 4,949,093,879   | 1,724            | 1,956,074    | 84,968                | 519,721,766   | 528                     |
| Virginia             | 54                  | 2,989,115,036   | 579              | 874,759      | 18,241                | 82,568,050    | 422                     |
| West Virginia        | 54                  | 1,194,007,005   | 144              | 229,877      | 12,881                | 105,338,788   | 684                     |
| SOUTHEAST            | 376                 | 4,027,574,753   | 3,370            | 6,779,069    | 183,478               | 912,764,036   | 471                     |
| Alabama              | 19                  | 26,520,262      | 227              | 426,286      | 16,265                | 52,693,439    | 428                     |
| Arkansas             | 16                  | 17,204,362      | 127              | 287,575      | 3,823                 | 14,558,163    | 342                     |
| Florida              | 89                  | 389,894,773     | 942              | 2,058,871    | 49,720                | 344,862,343   | 622                     |
| Georgia              | 64                  | 2,095,311,370   | 517              | 811,699      | 26,957                | 142,868,790   | 487                     |
| Kentucky             | 27                  | 97,306,971      | 256              | 545,251      | 6,405                 | 27,375,631    | 397                     |
| Louisiana            | 27                  | 75,714,400      | 209              | 496,845      | 5,481                 | 27,836,476    | 448                     |
| Mississippi          | 12                  | 22,262,774      | 109              | 266,141      | 5,353                 | 16,919,540    | 646                     |
| North Carolina       | 54                  | 388,512,029     | 470              | 847,033      | 35,752                | 146,430,682   | 362                     |
| South Carolina       | 19                  | 85,445,718      | 187              | 473,614      | 16,265                | 61,709,921    | 338                     |
| Tennessee            | 49                  | 829,402,093     | 326              | 565,754      | 17,457                | 77,509,050    | 406                     |
| GREAT LAKES          | 1,206               | 21,668,434,162  | 5,746            | 7,120,104    | 201,800               | 1,174,238,706 | 735                     |
| Illinois             | 276                 | 8,949,662,277   | 1,675            | 1,613,020    | 38,746                | 294,448,207   | 655                     |
| Indiana              | 115                 | 1,421,241,560   | 449              | 1,027,704    | 31,826                | 212,981,052   | 862                     |
| Michigan             | 322                 | 7,018,175,420   | 1,036            | 1,486,319    | 38,774                | 176,060,216   | 900                     |
| Minnesota            | 46                  | 208,363,244     | 473              | 641,401      | 9,237                 | 59,341,828    | 540                     |
| Ohio                 | 360                 | 3,784,060,279   | 1,549            | 1,641,381    | 72,404                | 381,187,506   | 685                     |
| Wisconsin            | 87                  | 286,931,382     | 564              | 710,279      | 10,813                | 50,219,897    | 562                     |

Table S-52 (continued)

# PBGC Pension Data by Region and State\* Single-Employer Program

| REGION/STATE      | CLAIMS<br>1975-2009 |                  | COVERAGE<br>2008 |              | BENEFITS PAID<br>2009 |                 |                         |
|-------------------|---------------------|------------------|------------------|--------------|-----------------------|-----------------|-------------------------|
|                   | Plans               | Claims           | Plans            | Participants | Payees                | Payments        | Mean Monthly<br>Pension |
| MIDWEST           | 147                 | \$436,862,230    | 1,057            | 1,717,441    | 24,941                | \$126,437,209   | \$445                   |
| Iowa              | 45                  | 101,251,363      | 293              | 328,097      | 6,269                 | 20,069,485      | 275                     |
| Kansas            | 24                  | 37,305,495       | 157              | 274,612      | 2,931                 | 17,023,117      | 538                     |
| Missouri          | 71                  | 290,764,788      | 387              | 757,900      | 13,912                | 79,433,034      | 498                     |
| Nebraska          | 4                   | 7,328,457        | 148              | 277,029      | 1,319                 | 6,460,268       | 418                     |
| North Dakota      | 3                   | 212,127          | 36               | 25,334       | 119                   | 580,918         | 414                     |
| South Dakota      |                     |                  | 36               | 54,469       | 391                   | 2,870,387       | 692                     |
| SOUTHWEST         | 177                 | 695,041,387      | 2,114            | 2,942,937    | 34,060                | 209,455,653     | 562                     |
| Arizona           | 27                  | 10,917,869       | 520              | 667,734      | 8,533                 | 66,487,585      | 706                     |
| New Mexico        | 7                   | 10,380,110       | 112              | 98,640       | 1,586                 | 9,081,741       | 528                     |
| Oklahoma          | 23                  | 413,704,255      | 170              | 322,691      | 3,736                 | 17,534,683      | 433                     |
| Texas             | 120                 | 260,039,153      | 1,312            | 1,853,872    | 20,205                | 116,351,643     | 527                     |
| ROCKY MOUNTAIN    | 49                  | 249,604,176      | 801              | 1,368,869    | 18,803                | 182,476,400     | 833                     |
| Colorado          | 19                  | 203,071,031      | 328              | 570,736      | 9,363                 | 102,209,232     | 933                     |
| Idaho             | 7                   | 12,709,942       | 77               | 92,772       | 1,930                 | 13,607,450      | 594                     |
| Montana           | 4                   | 2,288,314        | 43               | 52,720       | 583                   | 4,619,086       | 694                     |
| Nevada            | 9                   | 1,591,081        | 183              | 343,293      | 4,109                 | 41,463,339      | 888                     |
| Utah              | 9                   | 29,852,921       | 140              | 263,906      | 2,474                 | 17,757,257      | 609                     |
| Wyoming           | 1                   | 90,887           | 30               | 45,442       | 344                   | 2,820,035       | 710                     |
| PACIFIC           | 279                 | 1,543,614,465    | 4,926            | 4,862,765    | 56,030                | 504,355,743     | 776                     |
| Alaska            | 6                   | 46,121,421       | 25               | 50,633       | 546                   | 3,594,695       | 581                     |
| California        | 203                 | 1,041,365,528    | 4,142            | 3,549,828    | 37,743                | 324,257,291     | 747                     |
| Hawaii            | 24                  | 131,064,780      | 203              | 92,837       | 4,039                 | 41,912,348      | 900                     |
| Oregon            | 22                  | 40,542,203       | 232              | 444,730      | 3,364                 | 26,771,720      | 684                     |
| Washington        | 24                  | 284,520,533      | 324              | 724,737      | 10,338                | 107,819,690     | 877                     |
| PUERTO RICO       | 13                  | 19,875,698       | 90               | 72,111       | 2,862                 | 8,713,028       | 265                     |
| U.S. TERRITORIES  |                     |                  | 14               | 3,315        | 164                   | 692,549         | 352                     |
| FOREIGN COUNTRIES | 2                   | 862,986          | 13               | 2,730        | 1,899                 | 10,418,737      | 470                     |
| TOTAL             | 3,993               | \$42,918,076,019 | 28,876           | 33,888,284   | 753,861               | \$4,477,804,291 | \$598                   |

Sources: PBGC Fiscal Year Closing File (9/30/09), Retirement Expectations and Pension Plan Coverage Topic Module (Wave 7) of the 2004 Survey of Income and Program Participation (SIPP), PBGC Case Management System, PBGC Premium Filings, PBGC Participant System (PRISM), and fiscal year calculations. Due to rounding of individual items, numbers may not add up to totals.

<sup>\*</sup>Claims and plan coverage data by state of plan administration; benefits and participant coverage data by state of payee residence. SIPP used to estimate participant coverage data.

# PBGC Maximum Guaranteed Benefits (1990-2010) Single-Employer Program

| Year of Plan<br>Termination | Maximum Monthly Guarantee | Maximum Annual<br>Guarantee |
|-----------------------------|---------------------------|-----------------------------|
| 1990                        | \$2,164.77                | \$25,977.24                 |
| 1991                        | 2,250.00                  | 27,000.00                   |
| 1992                        | 2,352.27                  | 28,227.24                   |
| 1993                        | 2,437.50                  | 29,250.00                   |
| 1994                        | 2,556.82                  | 30,681.84                   |
| 1995                        | 2,573.86                  | 30,886.32                   |
| 1996                        | 2,642.05                  | 31,704.60                   |
| 1997                        | 2,761.36                  | 33,136.32                   |
| 1998                        | 2,880.68                  | 34,568.16                   |
| 1999                        | 3,051.14                  | 36,613.68                   |
| 2000                        | 3,221.59                  | 38,659.08                   |
| 2001                        | 3,392.05                  | 40,704.60                   |
| 2002                        | 3,579.55                  | 42,954.60                   |
| 2003                        | 3,664.77                  | 43,977.24                   |
| 2004                        | 3,698.86                  | 44,386.32                   |
| 2005                        | 3,801.14                  | 45,613.68                   |
| 2006                        | 3,971.59                  | 47,659.08                   |
| 2007                        | 4,125.00                  | 49,500.00                   |
| 2008                        | 4,312.50                  | 51,750.00                   |
| 2009                        | 4,500.00                  | 54,000.00                   |
| 2010*                       | 4,500.00                  | 54,000.00                   |

The Employee Retirement Income Security Act of 1974 (ERISA) mandates that the maximum guaranteed amounts be adjusted annually based on changes in the Social Security contribution and benefit base. The maximum guarantee shown applies to workers who retire at age 65. PBGC increases the maximum guarantee for people retiring later than age 65 and reduces it for retirees taking earlier retirement or electing survivor's benefits.

In some instances, where a pension plan has adequate resources or PBGC recovers sufficient amounts, a participant may receive benefits in excess of the maximum guarantee.

The Pension Protection Act of 2006 provides that if a plan terminates while the sponsor is in a bankruptcy entered into after September 16, 2006, the applicable guarantees will generally be those for the year the sponsor entered bankruptcy regardless of the year the plan actually terminates.

<sup>\*</sup> The 2010 guarantees are the same as the 2009 guarantees because the Social Security contribution and benefit base did not increase for 2010.



# APPENDIX M

Multiemployer Data Tables

## **PBGC's Multiemployer Program**

PBGC administers an insurance program for multiemployer defined benefit pension plans that is separate from its single-employer plan insurance program. Multiemployer plans are established pursuant to collective bargaining agreements involving two or more unrelated employers. Multiemployer plans are common in industries such as construction, trucking, mining, the hotel trades, and segments of the grocery business. Some multiemployer plans use a "unit benefit" formula that multiplies a participant's years of service by a fixed-dollar amount (such as \$15 times 20 years of service) to set the monthly benefit. In most cases, plan trustees establish benefit levels, but some plans set benefits in the collective bargaining process. Multiemployer plans must pay PBGC a yearly premium of \$9.00 per participant for pension benefit insurance coverage in 2010. This per-participant premium rate is adjusted annually to the national average wage index, rounded to the nearest whole dollar.

Unlike a plan termination in the single-employer program, a multiemployer plan termination does not trigger the PBGC guarantee.<sup>1</sup> A terminated plan continues to pay full plan benefits so long as it has sufficient assets to do so.<sup>2</sup> A plan that does not have enough assets to pay plan benefits is allowed to suspend payment of that portion of the benefit that exceeds the PBGC guarantee level. The current PBGC maximum guaranteed benefit for multiemployer plans is 100 percent of the first \$11 of the plan's monthly benefit rate plus 75 percent of the next \$33 of the plan's monthly benefit rate, multiplied by the participant's years of service.<sup>3</sup> The maximum guaranteed benefit is not indexed.

If a plan becomes insolvent despite benefit cutbacks, PBGC will provide financial assistance to the plan—typically as a loan—in the amount necessary to pay guaranteed benefits and administrative expenses. Few plans receiving financial assistance from PBGC are likely to recover sufficiently to repay all the monies lent to them. An allowance has been established on PBGC's financial records to account for financial assistance that is not expected to be repaid.

<sup>&</sup>lt;sup>1</sup> PBGC trusteed 10 multiemployer plans prior to October 1980 and continues to pay monthly benefits to participants in these plans.

<sup>&</sup>lt;sup>2</sup> In some situations, the trustees must amend the plan to eliminate benefits that are not eligible for the PBGC guarantee, generally benefit increases that are less than five years old.

<sup>&</sup>lt;sup>3</sup> Multiemployer plans that received financial assistance from PBGC at any time during the period from December 22, 1999, to December 21, 2000, receive a lower per-participant monthly benefit guarantee rate.

Table M-1 Net Financial Position of PBGC's Multiemployer Program (1980-2009)

| Fiscal Year | Assets (in millions) | Liabilities (in millions) | Net Position (in millions) |
|-------------|----------------------|---------------------------|----------------------------|
| 1980        | \$21                 | \$30                      | -\$9                       |
| 1985        | 78                   | 52                        | 27                         |
| 1990        | 190                  | 58                        | 132                        |
| 1995        | 477                  | 285                       | 192                        |
| 1996        | 505                  | 381                       | 124                        |
| 1997        | 596                  | 377                       | 219                        |
| 1998        | 745                  | 404                       | 341                        |
| 1999        | 692                  | 493                       | 199                        |
| 2000        | 694                  | 427                       | 267                        |
| 2001        | 807                  | 691                       | 116                        |
| 2002        | 944                  | 786                       | 158                        |
| 2003        | 1,000                | 1,261                     | -261                       |
| 2004        | 1,070                | 1,306                     | -236                       |
| 2005        | 1,160                | 1,495                     | -335                       |
| 2006        | 1,166                | 1,905                     | -739                       |
| 2007        | 1,197                | 2,152                     | -955                       |
| 2008        | 1,327                | 1,800                     | -473                       |
| 2009        | 1,459                | 2,328                     | -869                       |

Source: PBGC Annual Reports (1980-2009).

Due to rounding of individual items, numbers may not add up across columns.

## PBGC Premium Revenue, Benefit Payments, and Expenses (1980-2009) Multiemployer Program

| Fiscal Year | Total<br>Premium<br>Revenue<br>(in millions) | Benefit<br>Payments<br>(in millions) | Administrative & Investment Expenses (in millions) | Premiums Minus<br>Benefits Paid<br>and Expenses<br>(in millions) |
|-------------|--|--------------------------------------|--|--|
| 1980        | \$5  | \$4                                  | \$2  | -\$2   |
| 1985        | 14   | 4                                    | 4  | 7  |
| 1990        | 21   | 2                                    | 2  | 17   |
| 1995        | 22   | 2                                    | *  | 20   |
| 1996        | 22   | 2                                    | *  | 20   |
| 1997        | 23   | 1                                    | *  | 22   |
| 1998        | 23   | 1                                    | *  | 22   |
| 1999        | 23   | 1                                    | *  | 22   |
| 2000        | 24   | 1                                    | *  | 23   |
| 2001        | 24   | 1                                    | *  | 23   |
| 2002        | 25   | 1                                    | *  | 24   |
| 2003        | 25   | 1                                    | *  | 24   |
| 2004        | 27   | 1                                    | *  | 26   |
| 2005        | 26   | 1                                    | *  | 25   |
| 2006        | 58   | 1                                    | *  | 57   |
| 2007        | 81   | *                                    | *  | 81   |
| 2008        | 90   | *                                    | *  | 90   |
| 2009**      | 95   | *                                    | *  | 95   |

Source: PBGC Annual Reports (1980-2009).

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Less than \$500.000.

<sup>\*\*</sup>Beginning in FY 2009, PBGC started to report premium income net of bad debt expense for premium, interest, and penalties.

### PBGC Payees and Benefit Payments (1980-2009) Multiemployer Program

|             |                 | PERIODIC PENSION PAYMENTS  |                            |                           |  |  |  |  |
|-------------|-----------------|----------------------------|----------------------------|---------------------------|--|--|--|--|
| Fiscal Year | Payees in Year* | <b>Total</b> (in millions) | Average<br>Monthly Payment | Median<br>Monthly Payment |  |  |  |  |
| 1980        | 4,100           | \$4                        | \$77                       | \$45                      |  |  |  |  |
| 1985        | 3,100           | 4                          | 91                         | 45                        |  |  |  |  |
| 1990        | 2,170           | 2                          | 97                         | 50                        |  |  |  |  |
| 1995        | 1,300           | 2                          | 102                        | 55                        |  |  |  |  |
| 1996        | 1,130           | 2                          | 104                        | 55                        |  |  |  |  |
| 1997        | 1,000           | 1                          | 102                        | 55                        |  |  |  |  |
| 1998        | 855             | 1                          | 104                        | 55                        |  |  |  |  |
| 1999        | 738             | 1                          | 106                        | 62                        |  |  |  |  |
| 2000        | 626             | 1                          | 109                        | 62                        |  |  |  |  |
| 2001        | 510             | 1                          | 112                        | 77                        |  |  |  |  |
| 2002        | 463             | 1                          | 114                        | 82                        |  |  |  |  |
| 2003        | 389             | 1                          | 117                        | 90                        |  |  |  |  |
| 2004        | 324             | 1                          | 135                        | 115                       |  |  |  |  |
| 2005        | 279             | 1                          | 120                        | 102                       |  |  |  |  |
| 2006        | 238             | **                         | 120                        | 105                       |  |  |  |  |
| 2007        | 203             | * *                        | 126                        | 114                       |  |  |  |  |
| 2008        | 166             | **                         | 127                        | 114                       |  |  |  |  |
| 2009        | 134             | **                         | 132                        | 127                       |  |  |  |  |

Sources: PBGC Participant System (PRISM), fiscal year calculations, PBGC Management Reports, and PBGC Benefit Payment Reports. Payments made on a quarterly, semi-annual, or annual basis were converted to their monthly equivalent.

<sup>\*</sup>These payees were in the 10 multiemployer plans PBGC trusteed prior to October 1980. The Multiemployer Pension Plan Amendments Act of 1980 (MPPAA) changed PBGC's responsibility from trusteeship

of troubled plans to providing financial assistance (loans) to insolvent multiemployer plans.

<sup>\*\*</sup>Less than \$500.000.

## PBGC Financial Assistance to Insolvent Plans (1981-2009) Multiemployer Program

| Year    | Plans<br>Receiving<br>Financial<br>Assistance <sup>1</sup> | Total Amount of Financial Assistance (in thousands) | Plans<br>Receiving<br>a Lump-Sum<br>Payment <sup>2</sup> | Amount of<br>Lump-Sum<br>Payment<br>(in thousands) | Plans<br>Receiving<br>Periodic<br>Payments <sup>1</sup> | Amount of<br>Periodic<br>Payments<br>(in thousands) | Repayments of Past Financial Assistance |
|---------|--|---|--|--|---|---|---|
| 1981    | 1  | \$311.3   |  |  | 1   | \$311.3   |   |
| 1985    | 3  | 1,300.0   |  |  | 3   | 1,300.0   |   |
| 1990    | 3  | 1,000.0   |  |  | 3   | 1,000.0   |   |
| 1995    | 9  | 4,346.4   |  |  | 9   | 4,346.4   |   |
| 1996    | 12   | 4,021.8   |  |  | 12  | 4,021.8   |   |
| 1997    | 14   | 4,494.1   |  |  | 14  | 4,494.1   |   |
| 1998    | 18   | 5,437.6   |  |  | 18  | 5,437.6   | \$3,175.5                               |
| 1999    | 21   | 19,219.7  | 1  | \$14,150.0   | 20  | 5,069.7   |   |
| 2000    | 21   | 91,032.6  | 2  | 86,513.6   | 19  | 4,519.0   |   |
| 2001    | 22   | 4,526.3   | 1 3  | 53.4   | 22  | 4,472.9   |   |
| 2002    | 23   | 4,893.9   |  |  | 23  | 4,893.9   |   |
| 2003    | 24   | 5,022.1   | 1  | 230.9  | 23  | 4,791.2   |   |
| 2004    | 27   | 10,120.8  | 1 3  | 282.2  | 27  | 9,838.6   |   |
| 2005    | 29   | 13,757.7  | 1 <sup>3</sup>   | 535.0  | 28  | 13,222.7  |   |
| 2006    | 33   | 70,096.5  | 1  | 176.0  | 32  | 69,920.5  |   |
| 2007    | 36   | 71,869.5  | 3 3  | 641.1  | 36  | 71,228.4  |   |
| 2008    | 42   | 84,623.4  | 5 4  | 5,810.3  | 40  | 78,813.1  |   |
| 2009    | 43 5   | 85,636.5  | 4 <sup>3</sup>   | 7,308.7  | 41  | 78,327.8  |   |
| TOTAL 6 | 62   | \$503,396.3   | 20   | \$115,701.2  | 55  | \$387,695.0   | \$3,340.5 <sup>7</sup>                  |

Sources: PBGC Annual Reports and internal calculations.

- <sup>1</sup> A number of plans received financial assistance in more than one year.
- <sup>2</sup> Lump-sum payments were made to these insolvent multiemployer plans to facilitate mergers and closeouts.
- <sup>3</sup> These plans received periodic payments before receiving lump-sum payments.
- <sup>4</sup> Three of these five plans received periodic payments before receiving lump-sum payments.
- <sup>5</sup> Two of these plans received small lump-sum payments to finalize closeouts initiated in 2008. These two plans are not included with plans receiving a lump-sum payment for 2009.
- 6 Total for plan columns represents the total number of multiemployer plans that ever received the stated type of financial assistance from PBGC's Multiemployer Insurance Program.

<sup>&</sup>lt;sup>7</sup> Only one plan has repaid any of its past financial assistance. That plan repaid only the principal amount of the loans it received.

## PBGC-Insured Plan Participants (1980-2009) Multiemployer Program

|      |  |   |  | _ ·  | •  |  |  |   |
|------|--|---|--|--|--|--|--|---|
| Year | Total<br>Insured<br>Participants<br>(in thousands) | In Plans with<br>10,000 or more<br>Participants<br>(in thousands) | In Plans with<br>5,000-9,999<br>Participants<br>(in thousands) | In Plans with<br>2,500-4,999<br>Participants<br>(in thousands) | In Plans with<br>1,000-2,499<br>Participants<br>(in thousands) | In Plans with<br>500-999<br>Participants<br>(in thousands) | In Plans with<br>250-499<br>Participants<br>(in thousands) | In Plans with<br>Fewer than 250<br>Participants<br>(in thousands) |
| 1980 | 7,997  | 5,072   | 925  | 751  | 731  | 299  | 147  | 71  |
| 1985 | 8,209  | 5,376   | 857  | 761  | 729  | 283  | 136  | 66  |
| 1990 | 8,534  | 5,731   | 891  | 757  | 695  | 290  | 121  | 48  |
| 1995 | 8,632  | 5,986   | 855  | 709  | 661  | 264  | 112  | 45  |
| 1996 | 8,649  | 5,976   | 904  | 713  | 636  | 266  | 106  | 48  |
| 1997 | 8,740  | 6,058   | 906  | 718  | 641  | 263  | 110  | 44  |
| 1998 | 8,876  | 6,212   | 930  | 675  | 650  | 259  | 108  | 42  |
| 1999 | 8,991  | 6,323   | 935  | 666  | 663  | 260  | 104  | 39  |
| 2000 | 9,132  | 6,464   | 953  | 683  | 640  | 261  | 97   | 35  |
| 2001 | 9,423  | 6,776   | 927  | 733  | 617  | 240  | 96   | 33  |
| 2002 | 9,630  | 6,970   | 930  | 739  | 647  | 227  | 87   | 29  |
| 2003 | 9,699  | 7,127   | 885  | 715  | 642  | 228  | 75   | 27  |
| 2004 | 9,829  | 7,248   | 897  | 723  | 643  | 217  | 74   | 26  |
| 2005 | 9,887  | 7,286   | 938  | 709  | 631  | 224  | 74   | 25  |
| 2006 | 9,911  | 7,320   | 944  | 709  | 627  | 219  | 68   | 24  |
| 2007 | 10,032   | 7,504   | 884  | 696  | 644  | 212  | 67   | 24  |
| 2008 | 10,170   | 7,589   | 930  | 716  | 639  | 205  | 67   | 24  |
| 2009 | 10,417   | 7,879   | 910  | 712  | 626  | 203  | 64   | 23  |

Source: PBGC Premium Filings.

2009 figures are estimates from PBGC internal calculations. 2008 estimates reported last year have been updated to reflect actual premium filings. Due to rounding of individual items, numbers may not add up to totals.

## PBGC-Insured Plans (1980-2009) Multiemployer Program

| Year | Total<br>Insured<br>Plans | Insured<br>Plans with<br>10,000 or more<br>Participants | Insured<br>Plans with<br>5,000-9,999<br>Participants | Insured<br>Plans with<br>2,500-4,999<br>Participants | Insured<br>Plans with<br>1,000-2,499<br>Participants | Insured<br>Plans with<br>500-999<br>Participants | Insured<br>Plans with<br>250-499<br>Participants | Insured<br>Plans with<br>Fewer than 250<br>Participants |
|------|---------------------------|---|--|--|--|--|--|---|
| 1980 | 2,244                     | 120   | 131  | 211  | 452  | 420  | 404  | 506   |
| 1985 | 2,188                     | 137   | 124  | 216  | 459  | 402  | 376  | 474   |
| 1990 | 1,983                     | 140   | 127  | 214  | 428  | 402  | 332  | 340   |
| 1995 | 1,879                     | 144   | 123  | 205  | 409  | 368  | 303  | 327   |
| 1996 | 1,876                     | 143   | 132  | 206  | 400  | 373  | 287  | 335   |
| 1997 | 1,846                     | 145   | 131  | 206  | 401  | 365  | 296  | 302   |
| 1998 | 1,817                     | 147   | 136  | 193  | 400  | 357  | 290  | 294   |
| 1999 | 1,800                     | 149   | 137  | 189  | 403  | 357  | 279  | 286   |
| 2000 | 1,744                     | 152   | 138  | 197  | 388  | 357  | 258  | 254   |
| 2001 | 1,707                     | 159   | 133  | 210  | 377  | 327  | 254  | 247   |
| 2002 | 1,671                     | 163   | 133  | 212  | 397  | 316  | 233  | 217   |
| 2003 | 1,612                     | 166   | 129  | 206  | 391  | 321  | 202  | 197   |
| 2004 | 1,586                     | 166   | 129  | 208  | 393  | 305  | 198  | 187   |
| 2005 | 1,571                     | 164   | 134  | 204  | 381  | 309  | 195  | 184   |
| 2006 | 1,538                     | 162   | 132  | 203  | 380  | 305  | 184  | 172   |
| 2007 | 1,522                     | 167   | 124  | 197  | 388  | 293  | 177  | 176   |
| 2008 | 1,517                     | 167   | 130  | 205  | 388  | 283  | 176  | 168   |
| 2009 | 1,495                     | 171   | 128  | 203  | 380  | 278  | 170  | 165   |

Source: PBGC Premium Filings.

2009 figures are estimates from PBGC internal calculations. 2008 estimates reported last year have been updated to reflect actual premium fillings.

# PBGC-Insured Plan Participants by Participant Status (1980-2007) Multiemployer Program

| Year | Active<br>Participants | Retired<br>Participants | Separated Vested<br>Participants |
|------|------------------------|-------------------------|----------------------------------|
| 1980 | 75.9%                  | 17.7%                   | 6.5%                             |
| 1985 | 66.1                   | 22.6                    | 11.4                             |
| 1990 | 58.6                   | 25.2                    | 16.2                             |
| 1995 | 52.4                   | 28.9                    | 18.7                             |
| 1996 | 52.1                   | 29.1                    | 18.8                             |
| 1997 | 52.2                   | 28.9                    | 18.9                             |
| 1998 | 51.2                   | 30.4                    | 18.3                             |
| 1999 | 50.9                   | 30.5                    | 18.6                             |
| 2000 | 51.1                   | 30.1                    | 18.7                             |
| 2001 | 49.5                   | 29.6                    | 20.9                             |
| 2002 | 48.1                   | 29.7                    | 22.2                             |
| 2003 | 47.1                   | 30.2                    | 22.8                             |
| 2004 | 46.0                   | 30.8                    | 23.2                             |
| 2005 | 45.7                   | 30.8                    | 23.5                             |
| 2006 | 45.3                   | 30.9                    | 23.8                             |
| 2007 | 44.6                   | 31.0                    | 24.4                             |

Source: Internal Revenue Service Form 5500 Series Filings for multiemployer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Due to rounding of individual items, percentages may not add up to 100%.

2007 figures are estimates from PBGC internal calculations. 2006 figures reported last year have been updated to reflect actual Form 5500 fillings.

# PBGC-Insured Plans and Participants by Industry (2008) Multiemployer Program

| Industry                                  | Insured | l Plans | Insured Participants |        |  |
|---|---------|---------|----------------------|--------|--|
| AGRICULTURE                               | 12      | 0.8%    | 43,498               | 0.4%   |  |
| MINING                                    | 10      | 0.7     | 151,718              | 1.5    |  |
| CONSTRUCTION                              | 824     | 54.3    | 3,705,995            | 36.4   |  |
| Building Construction                     | 95      | 6.3     | 714,944              | 7.0    |  |
| Heavy Construction                        | 83      | 5.5     | 435,972              | 4.3    |  |
| Plumbing, Heating, and Air Conditioning   | 165     | 10.9    | 418,319              | 4.1    |  |
| Electrical Work                           | 122     | 8.0     | 772,880              | 7.6    |  |
| Building Finishing Contractors            | 81      | 5.3     | 391,774              | 3.9    |  |
| Foundation, Structure, and Exterior Work  | 157     | 10.3    | 512,036              | 5.0    |  |
| Other Construction                        | 121     | 8.0     | 460,070              | 4.5    |  |
| MANUFACTURING                             | 176     | 11.6    | 1,184,837            | 11.6   |  |
| Food and Tobacco Products                 | 41      | 2.7     | 235,576              | 2.3    |  |
| Apparel and Textile Products              | 11      | 0.7     | 13,119               | 0.1    |  |
| Paper and Allied Products                 | 4       | 0.3     | 87,605               | 0.9    |  |
| Printing and Publishing                   | 18      | 1.2     | 150,946              | 1.5    |  |
| Machinery and Computer Equipment          | 8       | 0.5     | 266,408              | 2.6    |  |
| Electrical and Electronic Equipment       | 9       | 0.6     | 35,827               | 0.4    |  |
| Other Manufacturing                       | 85      | 5.6     | 395,356              | 3.9    |  |
| TRANSPORTATION AND PUBLIC UTILITIES       | 145     | 9.6     | 1,601,330            | 15.7   |  |
| Trucking                                  | 71      | 4.7     | 1,416,649            | 13.9   |  |
| Water Transportation                      | 44      | 2.9     | 119,582              | 1.2    |  |
| Other Transportation and Public Utilities | 30      | 2.0     | 65,099               | 0.6    |  |
| INFORMATION                               | 39      | 2.6     | 214,312              | 2.1    |  |
| WHOLESALE TRADE                           | 34      | 2.2     | 77,066               | 0.8    |  |
| RETAIL TRADE                              | 91      | 6.0     | 1,405,041            | 13.8   |  |
| SERVICES                                  | 186     | 12.3    | 1,786,547            | 17.6   |  |
| Administrative/Support                    | 48      | 3.2     | 355,526              | 3.5    |  |
| Health Care/Social Assistance             | 17      | 1.1     | 422,360              | 4.2    |  |
| Accommodation/Food Service                | 33      | 2.2     | 628,522              | 6.2    |  |
| Other Services                            | 88      | 5.8     | 380,139              | 3.7    |  |
| TOTAL                                     | 1,517   | 100.0%  | 10,170,344           | 100.0% |  |

Source: PBGC Premium Filings.

Due to rounding of individual items, numbers and percents may not add up to totals.

Industry classifications are based on principal business activity codes used in the North American Industry Classification System.

## Funding of PBGC-Insured Plans (1980-2007) Multiemployer Program

| <b>.</b>             |                      |                            | - "              |                            |                           | PPOO         |
|----------------------|----------------------|----------------------------|------------------|----------------------------|---------------------------|--------------|
| Beginning<br>of Year | Assets (in millions) | Liabilities* (in millions) | Funding<br>Ratio | Underfunding (in millions) | Overfunding (in millions) | PBGC<br>Rate |
| 1980                 | \$40,363             | \$52,123                   | 77%              | \$17,887                   | \$6,126                   | 8.50%        |
| 1985                 | 88,182               | 75,942                     | 116              | 6,432                      | 18,672                    | 9.75         |
| 1990                 | 166,348              | 156,149                    | 107              | 11,574                     | 21,773                    | 7.25         |
| 1991                 | 165,734              | 160,370                    | 103              | 13,068                     | 18,432                    | 7.25         |
| 1992                 | 184,670              | 187,829                    | 98               | 17,835                     | 14,676                    | 6.25         |
| 1993                 | 197,461              | 202,177                    | 98               | 19,864                     | 15,148                    | 6.40         |
| 1994                 | 206,625              | 225,982                    | 91               | 29,193                     | 9,837                     | 5.65         |
| 1995                 | 209,947              | 218,458                    | 96               | 22,726                     | 14,216                    | 7.15         |
| 1996                 | 238,571              | 270,551                    | 88               | 40,019                     | 8,039                     | 5.30         |
| 1997                 | 268,471              | 287,569                    | 93               | 32,549                     | 13,452                    | 5.80         |
| 1998                 | 304,158              | 331,017                    | 92               | 39,497                     | 12,638                    | 5.40         |
| 1999                 | 320,704              | 351,021                    | 91               | 44,379                     | 14,063                    | 5.30         |
| 2000                 | 356,659              | 339,741                    | 105              | 21,135                     | 38,054                    | 7.00         |
| 2001                 | 351,108              | 385,272                    | 91               | 48,412                     | 14,249                    | 6.40         |
| 2002                 | 330,104              | 429,329                    | 77               | 102,469                    | 3,245                     | 5.70         |
| 2003                 | 308,678              | 486,845                    | 63               | 178,915                    | 748                       | 5.00         |
| 2004                 | 347,471              | 556,018                    | 62               | 209,181                    | 634                       | 4.00         |
| 2005                 | 372,404              | 598,551                    | 62               | 226,717                    | 569                       | 3.90         |
| 2006                 | 388,962              | 588,629                    | 66               | 200,701                    | 1,034                     | 4.50         |
| 2007                 | 434,902              | 628,238                    | 69               | 194,993                    | 1,657                     | 4.99         |

Source: Internal Revenue Service Form 5500 Series Filings for multiemployer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Estimates for 2006 reported last year have been updated.

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Vested liabilities have been adjusted to an interest rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year.

The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

## Funding of Underfunded PBGC-Insured Plans (1980-2007) Multiemployer Program

| Beginning<br>of Year | Assets (in millions) | Liabilities* (in millions) | Underfunding (in millions) | Funding<br>Ratio | PBGC<br>Rate |
|----------------------|----------------------|----------------------------|----------------------------|------------------|--------------|
| 1980                 | \$24,819             | \$42,706                   | \$17,887                   | 58%              | 8.50%        |
| 1985                 | 22,813               | 29,246                     | 6,432                      | 78               | 9.75         |
| 1990                 | 56,512               | 68,086                     | 11,574                     | 83               | 7.25         |
| 1991                 | 62,563               | 75,631                     | 13,068                     | 83               | 7.25         |
| 1992                 | 93,790               | 111,625                    | 17,835                     | 84               | 6.25         |
| 1993                 | 95,331               | 115,195                    | 19,864                     | 83               | 6.40         |
| 1994                 | 128,718              | 157,911                    | 29,193                     | 82               | 5.65         |
| 1995                 | 118,707              | 141,434                    | 22,726                     | 84               | 7.15         |
| 1996                 | 168,347              | 208,366                    | 40,019                     | 81               | 5.30         |
| 1997                 | 152,633              | 185,182                    | 32,549                     | 82               | 5.80         |
| 1998                 | 180,084              | 219,582                    | 39,497                     | 82               | 5.40         |
| 1999                 | 206,568              | 250,947                    | 44,379                     | 82               | 5.30         |
| 2000                 | 110,729              | 131,864                    | 21,135                     | 84               | 7.00         |
| 2001                 | 222,296              | 270,708                    | 48,412                     | 82               | 6.40         |
| 2002                 | 295,338              | 397,807                    | 102,469                    | 74               | 5.70         |
| 2003                 | 304,027              | 482,942                    | 178,915                    | 63               | 5.00         |
| 2004                 | 342,777              | 551,959                    | 209,181                    | 62               | 4.00         |
| 2005                 | 368,382              | 595,099                    | 226,717                    | 62               | 3.90         |
| 2006                 | 381,439              | 582,139                    | 200,701                    | 66               | 4.50         |
| 2007                 | 420,919              | 615,913                    | 194,993                    | 68               | 4.99         |

Source: Internal Revenue Service Form 5500 Series Filings for multiemployer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Estimates for 2006 reported last year have been updated.

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Vested liabilities have been adjusted to an interest rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year.

The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

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## Funding of Overfunded PBGC-Insured Plans (1980-2007) Multiemployer Program

| Beginning<br>of Year | Assets (in millions) | Liabilities* (in millions) | Overfunding (in millions) | Funding<br>Ratio | PBGC<br>Rate |
|----------------------|----------------------|----------------------------|---------------------------|------------------|--------------|
| 1980                 | \$15,543             | \$9,417                    | \$6,126                   | 165%             | 8.50%        |
| 1985                 | 65,368               | 46,697                     | 18,672                    | 140              | 9.75         |
| 1990                 | 109,836              | 88,062                     | 21,773                    | 125              | 7.25         |
| 1991                 | 103,171              | 84,739                     | 18,432                    | 122              | 7.25         |
| 1992                 | 90,880               | 76,204                     | 14,676                    | 119              | 6.25         |
| 1993                 | 102,130              | 86,981                     | 15,148                    | 117              | 6.40         |
| 1994                 | 77,907               | 68,070                     | 9,837                     | 114              | 5.65         |
| 1995                 | 91,240               | 77,024                     | 14,216                    | 118              | 7.15         |
| 1996                 | 70,224               | 62,185                     | 8,039                     | 113              | 5.30         |
| 1997                 | 115,838              | 102,386                    | 13,452                    | 113              | 5.80         |
| 1998                 | 124,073              | 111,435                    | 12,638                    | 111              | 5.40         |
| 1999                 | 114,136              | 100,074                    | 14,063                    | 114              | 5.30         |
| 2000                 | 245,930              | 207,877                    | 38,054                    | 118              | 7.00         |
| 2001                 | 128,812              | 114,564                    | 14,249                    | 112              | 6.40         |
| 2002                 | 34,766               | 31,522                     | 3,245                     | 110              | 5.70         |
| 2003                 | 4,651                | 3,903                      | 748                       | 119              | 5.00         |
| 2004                 | 4,694                | 4,060                      | 634                       | 116              | 4.00         |
| 2005                 | 4,021                | 3,452                      | 569                       | 116              | 3.90         |
| 2006                 | 7,523                | 6,489                      | 1,034                     | 116              | 4.50         |
| 2007                 | 13,983               | 12,326                     | 1,657                     | 113              | 4.99         |

Source: Internal Revenue Service Form 5500 Series Filings for multiemployer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Estimates for 2006 reported last year have been updated.

Due to rounding of individual items, numbers may not add up across columns.

<sup>\*</sup> Vested liabilities have been adjusted to an interest rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year.

The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

## Concentration of Underfunding in PBGC-Insured Plans (1990-2007) Multiemployer Program

| Beginning<br>of Year | Total<br>Underfunding<br>(in millions) | 10 Plans With<br>Underfu | inding | Next 40 l<br>Underfui<br>(in millio | nding | All Other<br>Underfu<br>(in mill | unding |
|----------------------|--|--------------------------|--------|-------------------------------------|-------|----------------------------------|--------|
| 1990                 | \$11,574                               | \$6,760                  | 58.4%  | \$2,791                             | 24.1% | \$2,023                          | 17.5%  |
| 1991                 | 13,068                                 | 7,906                    | 60.5   | 3,123                               | 23.9  | 2,038                            | 15.6   |
| 1992                 | 17,835                                 | 9,500                    | 53.3   | 4,411                               | 24.7  | 3,923                            | 22.0   |
| 1993                 | 19,864                                 | 10,348                   | 52.1   | 4,927                               | 24.8  | 4,590                            | 23.1   |
| 1994                 | 29,193                                 | 13,575                   | 46.5   | 7,012                               | 24.0  | 8,606                            | 29.5   |
| 1995                 | 22,726                                 | 11,340                   | 49.9   | 6,236                               | 27.4  | 5,150                            | 22.7   |
| 1996                 | 40,019                                 | 16,157                   | 40.4   | 10,900                              | 27.2  | 12,962                           | 32.4   |
| 1997                 | 32,549                                 | 14,666                   | 45.1   | 8,166                               | 25.1  | 9,717                            | 29.9   |
| 1998                 | 39,497                                 | 17,532                   | 44.4   | 9,375                               | 23.7  | 12,590                           | 31.9   |
| 1999                 | 44,379                                 | 19,244                   | 43.4   | 10,675                              | 24.1  | 14,459                           | 32.6   |
| 2000                 | 21,135                                 | 11,493                   | 54.4   | 5,255                               | 24.9  | 4,387                            | 20.8   |
| 2001                 | 48,412                                 | 20,032                   | 41.4   | 11,193                              | 23.1  | 17,187                           | 35.5   |
| 2002                 | 102,469                                | 34,276                   | 33.5   | 24,641                              | 24.0  | 43,552                           | 42.5   |
| 2003                 | 178,915                                | 57,902                   | 32.4   | 40,600                              | 22.7  | 80,413                           | 44.9   |
| 2004                 | 209,181                                | 63,736                   | 30.5   | 48,901                              | 23.4  | 96,544                           | 46.2   |
| 2005                 | 226,717                                | 68,829                   | 30.4   | 52,710                              | 23.2  | 105,178                          | 46.4   |
| 2006                 | 200,701                                | 62,461                   | 31.1   | 47,822                              | 23.8  | 90,418                           | 45.1   |
| 2007                 | 194,993                                | 59,808                   | 30.7   | 48,864                              | 25.1  | 86,321                           | 44.3   |

Source: Internal Revenue Service Form 5500 Series Filings for multiemployer plans. Data for plan years prior to 1999 include only plans with 100 or more participants. Due to rounding of individual items, numbers in rows may not add up to totals and percentages may not add up to 100%.

Vested liabilities have been adjusted to an interest rate that, along with an assumed mortality table, reflects the cost to purchase an annuity at the beginning of the relevant year.

The assumed mortality table was UP-84 for 1980-1992, GAM-83 for 1993-2006, and the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007.

Estimates for 2006 reported last year have been updated.

# Plans, Participants, and Funding of PBGC-Insured Plans by Funding Ratio (2007) Multiemployer Program

| Funding Ratio | Р     | lans   | 1      | icipants<br>nousands) | 1         | abilities* | 1         | funding | T. Control of the Con | funding |
|---------------|-------|--------|--------|-----------------------|-----------|------------|-----------|---------|--|---------|
| Less than 40% | 38    | 2.5%   | 211    | 2.1%                  | \$12,179  | 2.0%       | \$7,794   | 4.0%    |  |         |
| 40%-49%       | 61    | 4.0    | 775    | 7.7                   | 71,537    | 11.5       | 38,957    | 20.2    |  |         |
| 50%-59%       | 189   | 12.4   | 813    | 8.1                   | 60,522    | 9.7        | 26,689    | 13.8    |  |         |
| 60%-69%       | 363   | 23.9   | 2,584  | 25.8                  | 190,575   | 29.6       | 66,848    | 33.4    |  |         |
| 70%-79%       | 428   | 28.1   | 2,532  | 25.2                  | 140,544   | 22.6       | 36,019    | 18.7    |  |         |
| 80%-89%       | 210   | 13.8   | 2,003  | 20.0                  | 104,272   | 16.8       | 16,721    | 8.7     |  |         |
| 90%-99%       | 116   | 7.6    | 809    | 8.1                   | 36,284    | 5.8        | 1,966     | 1.0     |  |         |
| 100%-109%     | 55    | 3.6    | 172    | 1.7                   | 6,487     | 1.1        |           |         | \$272  | 16.4%   |
| 110%-119%     | 22    | 1.4    | 83     | 0.8                   | 3,711     | 0.6        |           |         | 515  | 31.1    |
| 120%-129%     | 9     | 0.6    | 21     | 0.2                   | 1,466     | 0.2        |           |         | 368  | 22.2    |
| 130%-139%     | 5     | 0.3    | 6      | 0.1                   | 343       | 0.1        |           |         | 118  | 7.1     |
| 140%-149%     | 3     | 0.2    | 2      | **                    | 19        | **         |           |         | 9  | 0.5     |
| 150% or more  | 23    | 1.5    | 21     | 0.2                   | 301       | 0.1        | ·         |         | 375  | 22.6    |
| TOTAL         | 1,522 | 100.0% | 10,032 | 100.0%                | \$628,238 | 100.0%     | \$194,993 | 100.0%  | \$1,657  | 100.0%  |
| UNDERFUNDED   | 1,405 | 92.3%  | 9,727  | 97.0%                 | \$615,913 | 98.0%      | \$194,993 | 100.0%  |  |         |
| OVERFUNDED    | 117   | 7.7%   | 305    | 3.0%                  | \$12,326  | 2.0%       |           |         | \$1,657  | 100.0%  |

Source: Internal Revenue Service Form 5500 Series Filings for multiemployer plans.

Due to aggregation and rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

<sup>\*</sup>Vested liabilities have been adjusted to an interest rate that, along with the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007, reflects the cost to purchase an annuity at the beginning of 2007.

<sup>\*\*</sup> Less than 0.05 of one percent.

# Funding of PBGC-Insured Plans by Industry (2007) Multiemployer Program

| Industry                                  | Average<br>Funding Ratio | Total Liabilities*<br>(in millions) |        | Underfunding<br>(in millions) |        | Overfunding (in millions) |        |
|---|--------------------------|-------------------------------------|--------|-------------------------------|--------|---------------------------|--------|
| AGRICULTURE                               | 100%                     | \$786                               | 0.1%   | \$44                          | ***    | \$45                      | 2.7%   |
| MINING                                    | 75                       | 9,373                               | 1.5    | 2,299                         | 1.2%   | **                        | ***    |
| CONSTRUCTION                              | 70                       | 286,994                             | 45.7   | 87,812                        | 45.0   | 436                       | 26.3   |
| Building Construction                     | 63                       | 55,319                              | 8.8    | 20,300                        | 10.4   | 12                        | 0.7    |
| Heavy Construction                        | 72                       | 48,317                              | 7.7    | 13,620                        | 7.0    | 33                        | 2.0    |
| Plumbing, Heating, and Air Conditioning   | 69                       | 41,667                              | 6.6    | 12,759                        | 6.5    | 42                        | 2.5    |
| Electrical Work                           | 73                       | 42,788                              | 6.8    | 11,490                        | 5.9    | 18                        | 1.1    |
| Building Finishing Contractors            | 69                       | 18,854                              | 3.0    | 5,819                         | 3.0    | 42                        | 2.5    |
| Foundation, Structure, and Exterior Work  | 70                       | 36,452                              | 5.8    | 11,267                        | 5.8    | 264                       | 15.9   |
| Other Construction                        | 71                       | 43,598                              | 6.9    | 12,556                        | 6.4    | 25                        | 1.5    |
| MANUFACTURING                             | 76                       | 46,201                              | 7.4    | 11,458                        | 5.9    | 139                       | 8.4    |
| Food and Tobacco Products                 | 71                       | 14,037                              | 2.2    | 4,080                         | 2.1    | 22                        | 1.4    |
| Apparel and Textile Products              | 81                       | 2,121                               | 0.3    | 408                           | 0.2    |                           |        |
| Paper and Allied Products                 | 64                       | 3,378                               | 0.5    | 1,218                         | 0.6    | 7                         | 0.4    |
| Printing and Publishing                   | 70                       | 6,681                               | 1.1    | 2,023                         | 1.0    |                           |        |
| Furniture and Fixtures                    | 61                       | 277                                 | ***    | 108                           | 0.1    |                           |        |
| Machinery and Computer Equipment          | 95                       | 10,504                              | 1.7    | 624                           | 0.3    | 67                        | 4.1    |
| Electrical and Electronic Equipment       | 90                       | 171                                 | ***    | 24                            | ***    | 7                         | 0.4    |
| Other Manufacturing                       | 67                       | 9,032                               | 1.4    | 2,974                         | 1.5    | 35                        | 2.1    |
| TRANSPORTATION AND PUBLIC UTILITIES       | 63                       | 141,132                             | 22.5   | 52,514                        | 26.9   | 586                       | 35.3   |
| Trucking                                  | 70                       | 79,761                              | 12.7   | 23,539                        | 12.1   | 5                         | 0.3    |
| Water Transportation                      | 77                       | 6,130                               | 1.0    | 1,785                         | 0.9    | 400                       | 24.2   |
| Other Transportation and Public Utilities | 51                       | 55,241                              | 8.8    | 27,189                        | 13.9   | 180                       | 10.9   |
| INFORMATION                               | 67                       | 15,294                              | 2.4    | 5,016                         | 2.6    | 36                        | 2.2    |
| WHOLESALE TRADE                           | 76                       | 2,095                               | 0.3    | 520                           | 0.3    | 10                        | 0.6    |
| RETAIL TRADE                              | 69                       | 46,860                              | 7.5    | 14,530                        | 7.5    | 102                       | 6.2    |
| SERVICES                                  | 74                       | 79,503                              | 12.7   | 20,801                        | 7.7    | 303                       | 18.3   |
| Administrative/Support                    | 65                       | 12,069                              | 1.9    | 4,268                         | 2.2    | 8                         | 0.5    |
| Health Care/Social Assistance             | 88                       | 16,022                              | 2.6    | 1,972                         | 1.0    | 3                         | 0.2    |
| Accommodation/Food Service                | 73                       | 9,398                               | 1.5    | 2,515                         | 1.3    | 9                         | 0.6    |
| Other Services                            | 72                       | 42,015                              | 6.7    | 12,046                        | 6.2    | 283                       | 17.1   |
| TOTAL                                     | 69%                      | \$628,238                           | 100.0% | \$194,993                     | 100.0% | \$1,657                   | 100.0% |

Source: Internal Revenue Service Form 5500 Series Filings for multiemployer plans.

Due to rounding of individual items, numbers may not add up to totals and percentages may not add up to 100%.

<sup>\*</sup> Vested liabilities have been adjusted to an interest rate that, along with the mortality table found in section 1.412(I)(7)-1 of the Income Tax Regulations for 2007, reflects the cost to purchase an annuity at the beginning of 2007.

<sup>\*\*</sup> Less than \$500,000.

<sup>\*\*\*</sup> Less than 0.05 of one percent.

## PBGC Maximum Guaranteed Benefits (1980-2010) Multiemployer Program

| Date of Plan<br>Insolvency           | Monthly Benefit Formula   | Maximum Monthly<br>Guarantee<br>(30 Years of Service)* | Maximum Annual<br>Guarantee<br>(30 Years of Service)* |
|--------------------------------------|---|--|---|
| September 27, 1980-December 21, 2000 | The participant's years of service multiplied by the sum of: (1) 100% of the first \$5 of the monthly benefit accrual rate -plus- (2) 75% of the next \$15 of the monthly benefit accrual rate  | \$487.50   | \$5,850.00  |
| On or after December 22, 2000**      | The participant's years of service multiplied by the sum of: (1) 100% of the first \$11 of the monthly benefit accrual rate -plus- (2) 75% of the next \$33 of the monthly benefit accrual rate | \$1,072.50   | \$12,870.00   |

<sup>\*</sup> The formula presumes that the workers' monthly benefits are calculated by multiplying the monthly benefit accrual rate (a plan-specified dollar amount) times years of service. If the monthly benefit accrual rate prior to December 22, 2000, was less than \$20 per year of service or if the accrual rate after December 21, 2000, is less than \$44 per year of service then the maximum benefit guarantee for a participant with 30 years of service will be lower than the amounts shown. Note that there is no cap on applicable years of service; 30 years was selected for illustrative purposes only.

<sup>\*\*</sup> The increased guarantee does not apply to multiemployer plans that received financial aid from PBGC between December 22, 1999, and December 21, 2000. The original, lower monthly benefit guarantee continues to apply to participants in these plans.

## PBGC's Historic Premium Rates Multiemployer Program

| For Plan Years<br>Beginning           | Premium Rate  (per participant)  |
|---------------------------------------|--|
| September 2, 1974-August 31, 1979     | \$0.50   |
| September 1, 1979-September 26, 1980  | \$0.50 for plan years beginning in September 1979,<br>growing gradually to \$1.00 for plan years beginning<br>September 1, 1980, to September 26, 1980 |
| September 27, 1980-September 26, 1984 | \$1.40   |
| September 27, 1984-September 26, 1986 | \$1.80   |
| September 27, 1986-September 26, 1988 | \$2.20   |
| September 27, 1988-December 31, 2005  | \$2.60   |
| 2006-2007                             | \$8.00*  |
| 2008-2010                             | \$9.00   |

<sup>\*</sup> Beginning in 2007, this amount is adjusted annually based on changes in the national average wage index (as defined in section 209(k)(1) of the Social Security Act).

The premium rate will not decline even if the national average wage index declines. The adjusted premium rate is rounded to the nearest multiple of \$1.





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