

2020 Actuarial Report

Table of Contents

Overview of Valuation Results	3
Single-Employer Program	
Seriatim at FYE Method	6
Seriatim at DOPT Method	7
Nonseriatim Method	7
Missing Participants Program	11
Collins Settlement	11
Multiemployer Program	12
Actuarial Assumptions, Methods, and Procedures	14
Data Sources and Assumptions	20
Valuation Statistics	21
Reconciliation of Results	26
Statement of Actuarial Opinion	28

ACTUARIAL VALUATION REPORT- 2020 FISCAL YEAR

The 2020 Annual Report of the Pension Benefit Guaranty Corporation (PBGC) contains a summary of the results of the September 30, 2020 actuarial valuation. The purpose of this separate Actuarial Valuation Report is to provide greater detail concerning the valuation of future benefits than is presented in PBGC's Annual Report.

Overview of Valuation Results

PBGC calculated and validated the present value of future benefits (PVFB) for both the single-employer and multiemployer programs and of nonrecoverable future financial assistance (NRFFA) under the multiemployer program. Generally, except for the changes in interest and mortality assumptions, we used the same methods and procedures as in 2019 for the Single-Employer and Multiemployer Programs. These calculations reflect the present value of claims as of the date of the financial statements. They present a snapshot of the liabilities as of a point in time and do not include liability projections over the period after the date of the financial statements.

For the single-employer program, the liability as of September 30, 2020 consisted of:

- (1) \$121.6 billion for the 5,031 plans that have terminated: and
- (2) \$429.0 million for one probable termination.

Liabilities for "probable terminations" reflected reasonable estimates of the losses for plans that are likely to terminate in a future year. These estimated losses were based on conditions that existed as of PBGC's fiscal year-end. Management believes it is likely that one or more events after PBGC's fiscal year-end will occur, confirming the fact of the loss. In addition, the liability for reasonably possible terminations has been calculated and is discussed in a note to the financial statements of PBGC's 2020 Annual Report.

For the multiemployer program, the liability as of September 30, 2020 consisted of:

- (1) less than \$500,000 for 10 pension plans that terminated before the passage of the Multiemployer Pension Plan Amendments Act of 1980 (MPPAA) and of which PBGC is trustee.
- (2) \$2,993.9 million for estimable post-MPPAA losses due to financial assistance to 91 multiemployer pension plans that were currently receiving PBGC assistance: and
- (3) \$63,871.4 million for probable estimable post-MPPAA losses due to financial assistance to 101 multiemployer pension plans that were probable to receive PBGC assistance in the future.

The results of the valuation (the present value of future benefits and nonrecoverable future financial assistance) are presented in Table 1 and are displayed in the graphs on pages 9 and 10.

Table 1: Present Value of Future Benefits and Nonrecoverable Future Financial Assistance – 2020

	Number of Plans	Estimated Number of Participants (in thousands)	Liability (in millions)
I. Single-Employer Program			
A. Terminated plans			
1. Seriatim at fiscal year-end (FYE)	4,549	1,022	\$82,254
2. Seriatim at DOPT, adjusted to FYE	174	185	20,231
3. Nonseriatim ¹	308	246	18,929
4. Missing Participants Program (seriatim) ²		30	188
Subtotal	5,031	1,483	\$121,602
B. Probable terminations (nonseriatim) ³	1	3	429
Total ⁴	5,032	1,486	\$122,031
II. Multiemployer Program			
A. Pre-MPPAA termination (seriatim)	10	*	\$**
B. Post-MPPAA liability (net of plan assets)			
1. Currently receiving assistance ⁵	91	97	2,994
2. Probable for assistance	101	1,124	63,871
Total	202	1,221	\$66,865

^{*} Fewer than 500 participants

Notes

- 1) Liability for terminated plans includes an estimated liability of \$17 million in settled litigation.
- The Missing Participants Program refers to a liability that PBGC assumed for unlocated participants in plan Terminations under PBGC's Expanded Missing Participants Program.
- 3) The net claims for probable plans reported in the financial statements include \$99 million for not-yet-identified probable terminations.
- 4) The PVFB in the financial statements (\$120,430 million) is net of estimated plan assets and recoveries on probable terminations (\$227 million), estimated recoveries on terminated plans (\$137 million), and estimated assets for plans pending trusteeship (\$1,237 million), or, \$122,031 million less \$227 million less \$137 million less \$1,237 million = \$120,430 million.
- 5) For the first time this year PBGC approved a MPRA facilitated merger committing to provide to the Laborers Local 235 Pension Fund \$26.7 million in financial assistance over three equal annual installments of \$8.9 million. The first payment was made in January 2020, the following two payments will be made in January 2021, and January 2022. This plan is not counted as Currently Receiving Financial Assistance.

^{**} Less than \$500,000

Single-Employer Program

PBGC calculated the single-employer program's liability for benefits for each of the terminated plans and for each of the plans considered to be a probable termination using one of three methods:

- (1) seriatim at fiscal year-end (FYE);
- (2) seriatim at date of plan termination (DOPT), adjusted to FYE; and
- (3) nonseriatim.

In addition, PBGC included liabilities for incurred but not reported (IBNR) plans, for the Missing Participants Program, and for the Collins Settlement.

Seriatim at FYE Method

The liability for each participant's benefit was calculated separately at FYE for plans for which PBGC had sufficiently complete and accurate data. This was termed the seriatim at FYE method. PBGC selected plans to be valued using the seriatim at FYE method according to two criteria:

- (1) completeness whether PBGC's computer system contained enough of the plan's participant records and whether enough of those records had been finalized; and
- (2) accuracy whether the participant's record contained enough of the critical elements of data that were necessary to perform an actuarial valuation.

For this valuation, these criteria were met by 4,549 pension plans (90% of the single-employer terminated plans) representing \$82,254 million (68%) in liabilities and about 1,022,000 (69%) participants. This was an increase of 71 plans over the 4,478 plans valued seriatim at September 30, 2019. The critical discrepancy rates for 598 plans or 13.1% of the seriatim plans (0.5% lower percentage than last year) exceeded 5%. The overall critical discrepancy rate for the group of 4,549 seriatim plans was 1.3%, which is 0.1% higher than last year. A data discrepancy is considered critical if the value of the data element in discrepancy has a major impact on the liability associated with a benefit record.

Seriatim at DOPT Method

There were 174 plans for which a final seriatim valuation as of date of plan termination (DOPT) had been completed, but the Office of Benefit Administration of PBGC had not finished processing the case as of year-end (e.g., participant data had not been fully loaded into PBGC's computer database, or the data lacked too many critical elements to be valued by the seriatim at FYE method). When PBGC benefit calculations were finalized but not ready for seriatim valuation as of fiscal year-end, PBGC valued the plan's liability seriatim as of the plan's termination date and brought the total amounts forward to September 30, 2020 using the nonseriatim method outlined below. Because PBGC had finalized and valued these benefits for each participant and valued them using PBGC assumptions and regulations as of each plan's date of termination, these amounts are more accurate than similar calculations for plans whose benefits are not final.

Nonseriatim Method

If calculations of benefits provided by PBGC were not final, PBGC based the liability calculations on the plan's most recent actuarial valuation performed before the termination date that is available to PBGC. For the 308 terminated plans valued nonseriatim, PBGC obtained the liability for each plan as of the most recent available actuarial valuation date for each category of participant: retired, active, and terminated vested. These liabilities were adjusted to reflect such factors as:

- (1) benefits accrued between the valuation and plan termination dates.
- (2) differences between the interest rates assumed by the plans' actuaries and those assumed by PBGC.
- (3) differences between the mortality, retirement age, and expense assumptions used by the plans' actuaries and those used by PBGC; and

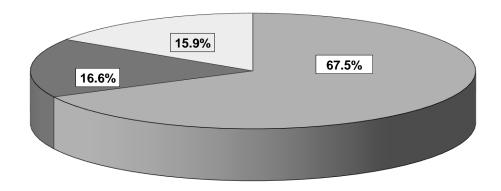
(4) the effect on the liability of time elapsed between the valuation date and September 30,2020.

PBGC based the adjustment factors used in the nonseriatim procedure on its experience in routinely estimating the liability for benefits for administrative purposes.

<u>Distribution of FYE20 Single-Employer Liability by</u> <u>Method of Calculation</u>

Liability for Benefits: \$122,031

(Dollars in Millions)



■ Seriatim at FYE: \$82,442*

■ Seriatim at DOPT Adjusted to FYE: \$20,231

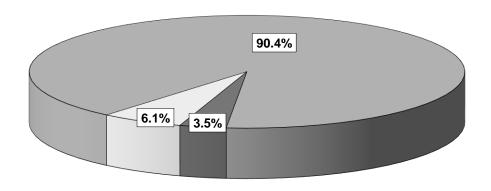
☐ Nonseriatim: \$19,358**

^{*}Seriatim at FYE includes the Missing Participants Program

^{**}Nonseriatim includes Probable terminations.

<u>Distribution of FYE20 Single-Employer Plans by</u> <u>Method of Calculation</u>

Total Plans: 5,032



- **Seriatim at FYE: 4,549**
- Seriatim at DOPT Adjusted to FYE: 174
- □ Nonseriatim: 309

^{*}Nonseriatim includes Probable terminations.

Missing Participants Program

The Missing Participants Program refers to a responsibility that PBGC has assumed under the Retirement Protection Act of 1994 to act as a clearinghouse for unlocated participants in standard plan terminations. As with other parts of PVFB, only the liabilities are shown here. Because plan administrators have transferred a corresponding asset amount to PBGC, the net increase in liabilities of PBGC due to this program, if any, will be negligible. Effective January 22, 2018, PBGC revised the existing program, as authorized by the Pension Protect Act of 2006, to establish similar programs for most defined contribution plans, multiemployer plans covered by the pension insurance system, and certain defined benefit plans that are not covered by PBGC guarantees. This valuation incorporates the impact of this change.

Collins Settlement

The Collins Settlement refers to the liability for benefits that PBGC incurred because of the settlement of a class action lawsuit during fiscal year 1996. This settlement provides benefits for participants in plans which terminated between January 1, 1976 and December 31, 1981 without having been amended to conform to ERISA's vesting requirements. The remaining liability under this settlement is included in the nonseriatim portion of the liability.

Multiemployer Program

There was a total of ten pre-MPPAA terminations, nine of which were granted discretionary coverage under the provisions of ERISA as passed in 1974. The remaining plan terminated when coverage under Title IV was mandatory (from August 1, 1980 until September 25, 1980). PBGC calculated the liability for these ten terminations under the seriatim at FYE method using the same assumptions as for the single-employer program.

The post-MPPAA portion of the liability represented the present value, as of September 30, 2020, of net losses that PBGC expected to incur from nonrecoverable future financial assistance to 192 pension plans of which 91 were insolvent (i.e., currently receiving PBGC financial assistance) and 101 were expected to become insolvent. The liability for each plan was calculated (using the cash flow method) as the present value of future guaranteed benefit and expense payments, net of the present value of future employer contributions and withdrawal liability payments. This liability was determined as of the later of September 30, 2020 and the actual or projected date of insolvency, and then discounted back to September 30, 2020 using interest only. The most recent available actuarial reports and information provided by representatives of the affected plans served as the basis for the valuations.

Projected benefit payments were estimated based on liabilities, current benefit payments and estimated average ages for actives, terminated vesteds and retirees from the most recent actuarial reports, combined with assumptions of retirement ages and of future rates of mortality and termination. Projected expense payments were estimated as a constant percentage of the projected benefit payments; this percentage is equal to the ratio of current expense payments to current benefit payments. The projected date of insolvency was then established using a cashflow model with initial assets, expense payments, contributions, and projected benefit and withdrawal liability payments as inputs, estimated when necessary.

The post-MPPAA liability of \$66,865 million as of September 30, 2020 is about \$1,130 million lower than it was a year earlier. The main reasons for the decrease in liabilities were due to the removal of seven plans from the multiemployer inventory, the actual investment returns exceeding the assumed annual investment returns, and updated data from new actuarial valuation reports received during the year offset by increases due to the change in interest factors and six new plans added to the inventory.

Actuarial Assumptions, Methods, and Procedures

PBGC continues to review the actuarial assumptions used in the valuation to assure that they remain consistent with current market conditions in the insurance industry and with PBGC's experience. The actuarial assumptions, which are used in both the single-employer and multiemployer valuations, are presented in Table 2A. Assumptions concerning data that were not available are discussed in the data section of this report.

Beginning with the March 31, 2017 valuation, PBGC used spot rate yield curve interest factors to value PBGC's liabilities. For September 30, 2020, the spot rate yield curve starts with an interest factor of 0.62% in year 1 and changes as the future period for discounting gets longer until year 31 when the factor becomes 1.49% and is assumed to remain level thereafter. For September 30, 2019, the spot rate yield curve started with an interest factor of 2.36% in year 1 and the interest factor for year 31 and beyond was 1.98%. These interest factors are dependent upon PBGC's mortality assumption. See PBGC Annual Performance & Financial Report 2020 for a more detailed discussion on interest factors.

Beginning with the June 30, 2016 valuation, PBGC updated the mortality assumptions by adopting the recommendations from a study by an independent consulting firm. The study recommended that, when conducting valuations for its financial statements, PBGC use the RP-2014 Healthy Male Table times 1.09 and Healthy Female Table times 0.99. The study also recommended that continuing mortality improvements be considered by using the most recent projection scale available to project these tables forward. Beginning with the June 30, 2017 valuation, PBGC updated the valuation systems to fully implement using generational mortality tables. PBGC used the adjusted RP-2014 Healthy Male and Female Tables, with blended healthy annuitant and employee tables before age 50 each projected generationally using Scale MP-2019 for the September 30, 2020 valuation.

The mortality tables used for healthy lives in the FY 2019 valuation are the adjusted RP-2014 Healthy Male and Female Mortality tables each projected generationally with scale MP-2018.

Retirement age assumptions were not changed.

The SPARR (Small Plan Average Recovery Ratio) assumptions as shown in Table 2B were updated to reflect the SPARR calculated in FY2020. The FY2020 SPARR of 11.95% is used for the September 30, 2020 valuation.

Based on the results of a 2018 study of PBGC's case administration expenses, a new expense assumption was adopted for the 12/31/2018 and subsequent Financial Statements. The new expense reserve factors are significantly higher than the prior reserve factors primarily due to increased annual expenses, change in discount rate, and increased lag to complete tasks. The reserve factors are static and do not assume any future increases or decreases. The factors are intended to estimate a reserve for the entire inventory of plans and is not intended to predict costs for any one plan.

PBGC used the expense assumption for expenses in all terminated plans and single-employer probable terminations. The reserve for expenses was assumed to be 0.68% of the liability for benefits plus additional reserves for cases whose plan asset determinations, participant database audits, and actuarial valuations were not yet complete. The factors to determine the additional reserves were based on case sizes (large/small), number of participants, and time since trusteeship. The factors used in the expense reserve formula are shown in Table 2C.

During the 2020 fiscal year, PBGC improved the system that calculates the liabilities to address some of the valuation audit findings surrounding the valuation systems. In this year we have made improvements to our ability to value various forms of payment, improved the calculation of shared payment QDROs, improved the nonseriatim calculations, as well as increased and improved the reports available for the analysis of our results. We continue our ongoing efforts to improve the quality of the seriatim data and, as in other years, made various changes to generally improve the accuracy, speed, security and auditability of the calculations as well as integrate with the evolving PBGC technologies.

Table 2A
Actuarial Valuation Assumptions

			Previou	ıs Valuat	ion as of	9/30/19		
Interest	Spot Rate	Yield Curv	e:					
Factors	Period	Rate	Period	Rate	Period	Rate	Period	Rate
	1	2.36%	11	2.08%	21	2.14%	31	1.98%
	2	2.09%	12	2.08%	22	2.13%	32	1.98%
	3	2.02%	13	2.09%	23	2.11%	33	1.98%
	4	2.01%	14	2.09%	24	2.08%	34	1.98%
	5	2.01%	15	2.10%	25	2.06%	35	1.98%
	6	2.04%	16	2.10%	26	2.03%	36	1.98%
	7	2.05%	17	2.11%	27	2.01%	37	1.98%
	8	2.06%	18	2.12%	28	1.99%	38	1.98%
	9	2.08%	19	2.13%	29	1.98%	39	1.98%
	10	2.08%	20	2.15%	30	1.98%	40	1.98%

			Curren	t Valuati	ion as of	9/30/20		
Interest Factors	Spot Rate	Yield Curv	e:					
	Period	Rate	Period	Rate	Period	Rate	Period	Rate
	1	0.62%	11	1.62%	21	1.63%	31	1.49%
	2	0.71%	12	1.63%	22	1.62%	32	1.49%
	3	0.90%	13	1.63%	23	1.61%	33	1.49%
	4	1.09%	14	1.64%	24	1.60%	34	1.49%
	5	1.25%	15	1.64%	25	1.58%	35	1.49%
	6	1.38%	16	1.64%	26	1.56%	36	1.49%
	7	1.47%	17	1.64%	27	1.54%	37	1.49%
	8	1.54%	18	1.64%	28	1.52%	38	1.49%
	9	1.58%	19	1.64%	29	1.50%	39	1.49%
	10	1.60%	20	1.64%	30	1.49%	40	1.49%

Table 2A
Actuarial Valuation Assumptions

	Previous Valuation as of 9/30/19	Current Valuation as of 9/30/20
Mortality Healthy Lives	RP-2014 Healthy Male Table times 1.09 and RP-2014 Healthy Female Mortality Table times 0.99, each projected generationally with Scale MP-2018.	RP-2014 Healthy Male Table times 1.09 and RP-2014 Healthy Female Mortality Table times 0.99, each projected generationally with Scale MP-2019.
Disabled Lives Eligible for Social Security (SS) Disability Benefits	Healthy Male and Female Mortality Tables as described above, set forward 7 years for male lives and 8 years for female lives.	Healthy Male and Female Mortality Tables as described above, set forward 7 years for male lives and 8 years for female lives.
Disabled Lives Not Eligible for SS Disability Benefits	Healthy Male and Female Mortality Tables as described above, set forward 5 years for male lives and 7 years for female lives.	Healthy Male and Female Mortality Tables as described above, set forward 5 years for male lives and 7 years for female lives.
SPARR	Calculated SPARR through fiscal year ending 9/30/19.	Calculated SPARR through current fiscal year ending 9/30/20. See Table 2B for values and notes.
Retirement Ages	 (a) Earliest possible for shutdown companies. (b) Expected retirement age (XRA) tables from 29 CFR 4044 for ongoing companies. (c) Deferred participants past XRA are assumed to be in pay status, retroactive to their XRA. To reflect lower likelihood of payment: (d) Unlocated deferred participants past age 65 are phased out over 3 years. (e) Located deferred participants are fully phased out past age 70. (f) Deferred participants in the Missing Participants Program are phased out over 10 years past age 70. 	Same
Expenses	All terminated plans and single-employer probable terminations: 0.68% of the liability for benefits plus Additional reserves as shown in Table 2C for cases where plan asset determinations, participant database audits and actuarial valuations were not complete.	Same

Table 2B
Small Plan Average Recovery Ratio (SPARR) Assumptions

The SPARR is used in the calculation of the liability for benefits determined under section 4022(c) of ERISA, which provides participants with a portion of PBGC's recoveries. The SPARR has been determined by PBGC for terminations initiated in a given fiscal year based on actual recoveries and unfunded benefit liabilities for plan terminations initiated during a five-year averaging period. As of the end of fiscal year 2020, the SPARR had been calculated for plan terminations initiated in fiscal years 1991-2020. The FY 2020 SPARR is assumed for probable plans affected by future SPARRs.

Fiscal Year	SPARR	Fiscal Year	SPARR
1991	12.01%	10/1/05 - 9/15/06	4.13%
		9/16/06-9/30/06	3.50%
1992	7.73%	2007	4.35%
1993	7.44%	2008	4.26%
1994	7.04%	2009	3.85%
1995	7.22%	2010	9.15%
1996	7.90%	2011	12.30%
1997	5.98%	2012	12.56%
1998	6.84%	2013	17.23%
1999	8.01%	2014	4.93%
2000	4.58%	2015	9.29%
2001	4.94%	2016	9.39%
2002	9.60%	2017	6.92%
2003	7.86%	2018	6.84%
2004	3.42%	2019	5.77%
2005	4.39%	2020	11.95%

Table 2C Reserve Factors for Expenses

		Large I	Plans (more	than 100 part	icipants)		
	Plan Asset Audit	Participant Data Audit		Actuarial	Valuation		Interim Plan Processing
Years Since Trusteeship	Per Large Plan	Per Large Plan	Per Large Plan	Per Participant for the First 100	Per Participant for the Next 400	Per Participant for >500	Per Participant
0<=y<1	\$134,940	\$393,310	\$190,990	\$4,220	\$710	\$60	\$2,680
1<=y<2	101,520	288,520	146,130	3,230	530	60	2,050
2<=y<3	71,020	200,070	106,100	2,340	390	40	1,490
3<=y<4	47,360	146,880	73,110	1,620	280	20	1,010
4<=y<5	31,850	101,590	46,980	1,040	180	20	650
5<=y	25,480	73,890	33,810	750	120	20	470

		Small	Plans (100 c	or fewer partio	cipants)		
	Plan Asset Audit	Participant Data Audit		Actuarial	Valuation		Interim Plan Processing
Years Since Trusteeship	Per Small Plan	Per Small Plan	Per Small Plan	Per Participant	Per Participant	Per Participant for >500	Per Participant
0<=y<1	\$134,940	\$49,490	\$190,990	\$4,220	N/A	N/A	\$2,680
1<=y<2	101,520	35,430	146,130	3,230	N/A	N/A	2,050
2<=y<3	71,020	26,450	106,100	2,340	N/A	N/A	1,490
3<=y<4	47,360	22,210	73,110	1,620	N/A	N/A	1,010
4<=y<5	31,850	17,150	46,980	1,040	N/A	N/A	650
5<=y	25,480	13,190	33,810	750	N/A	N/A	470

In addition to the reserve factors shown, an expense loading factor equal to 0.68% of the liability for benefits applies to both Large Plans and Small Plans.

Data Sources and Assumptions

The seriatim portion of this valuation was based on participant data maintained by PBGC's Office of Benefits Administration. For the seriatim liability, benefit amounts have been determined for each participant using plan documents, together with ERISA and PBGC regulations relating to guaranteed benefits and the allocation of assets. If specific data were not available for deferred vested participants under the seriatim method, participants were assumed to be married and to elect the qualified Joint and Survivor (J&S) benefit; wives were assumed to be four years younger than their husbands. When certain other data elements for a participant were missing, they were replaced by the average for the plan. When the plan average was not available, the average for all plans valued seriatim was used.

The nonseriatim liability was based on the plan's most recent actuarial valuation performed before the termination date that is available to PBGC. The valuation information generally was obtained from actuarial reports or Schedule SB or MB filings. For nonseriatim plans and probable terminations, provision generally has been made to reduce benefits to guaranteed levels. Attained ages for active participants, terminated vested participants, and retired participants were assumed to be ages 55.1, 55.6 and 70.9 respectively for new nonseriatim plans when plan data were unavailable. For post-MPPAA multiemployer plans, the assumed ages are 55 for actives, 56 for terminated vested when the data were unavailable.

Valuation Statistics

The FY 2020 valuation for the single-employer program included approximately 1,483,000 participants owed future payments in terminated plans as of September 30, 2020. For the multiemployer program, the FY 2020 valuation included, as of September 30, 2020, 19 participants in terminated pre-MPPAA plans and approximately 97,000 participants in post-MPPAA plans currently receiving financial assistance and 1,124,000 participants in post-MPPAA plans expected to receive financial assistance. Of these, about 984,000 participants from terminated single employer plans and 11 participants from terminated multiemployer plans were receiving benefits from PBGC at fiscal year-end.

The average monthly benefit paid by PBGC for participants in pay status during FY 2020 was \$514 (including supplemental benefits) for the single employer program and \$115 for the multiemployer program in the ten pre-MPPAA plans.

Tables 3 through 6 summarize the detailed results of the seriatim and nonseriatim valuations for both the single-employer and multiemployer programs.

Table 3: Liability for Pay-Status Recipients in "Seriatim at FYE" Method

		Single-E	mployer]	- \$0 0% - 0 0 - 0 0 - 0 0 - 0 0 - 0 0 - 0 0 - 0 0 - 0 0 - 0 0 - 0 0% - 0 0% - 0 0%	yer
Age	Number of Benefit Recipients**	Average Monthly Benefit	Average Supplemental Monthly Benefit	Liability (Millions)	Percent of Liability	Number of Benefit Recipients	Average Monthly Benefit	•	Percent of Liability
Under 50	1,670	\$126	\$249	\$92	*%	0	-	\$0	0%
50-54	1,492	238	290	116	*%	0	-	0	0
55-59	12,532	332	114	1,220	2%	0	-	0	0
60-64	46,898	386	98	4,630	8%	0	-	0	0
65-69	127,498	491	202	13,790	25%	0	-	0	0
70-74	163,421	525	308	15,339	28%	0	-	0	0
75-79	137,090	562	296	10,898	19%	0	-	0	0%
80-84	102,421	586	183	6,381	11%	0	-	0	0%
85-89	66,827	533	39	2,759	5%	3	84	*	35%
Over 89	44,458	422	166	975	2%	8	127	*	65%
TOTAL	704,307	\$515	\$145	\$56,260	100%	11	\$115	*	100%

*Liability is less than \$500,000.

Not all recipients are receiving supplemental benefits.

Missing Participants Program liabilities and adjustments are not included.

Numbers may not add up due to rounding.

Table 4: Liability for Deferred Participants in "Seriatim at FYE" Method

		Single-Empl	loyer			Multiemple	yer		
Age	Number of Benefit Recipients**	Average Monthly Benefit	Average Supplemental Monthly Benefit	Liability (Millions)	Percent of Liability	Number of Benefit Recipients	Average Monthly Benefit	Liability (Millions)	Percent of Liability
Under 40	508	\$246	\$0	\$24	0%	0	-	\$0	0%
40-44	5,336	227	0	264	1%	0	-	0	0
45-49	18,201	240	69	1,023	4%	0	-	0	0
50-54	43,896	296	118	3,346	13%	0	-	0	0
55-59	73,282	354	133	7,366	28%	0	-	0	0
60-64	76,454	415	136	9,954	39%	0	-	0	0
Over 64	29,672	351	131	3,439	13%	0	-	0	0
Other**	70,272			577	2%	8	-	*	100%
TOTAL	317,621	\$357	\$134	\$25,994	100%	8	-	\$*	100%

*Liability is less than \$500,000.

** "Other" includes unlocatable participants and participants scheduled at year end for lump sum payments.

Not all recipients are receiving supplemental benefits.

Missing Participants Program liabilities and adjustments are not included.

Numbers may not add up to totals due to rounding.

Table 5: Seriatim at DOPT and Nonseriatim Liability

Plane	with	Final	DOPT	Renefits

	Number of Plans	Liability (millions)	Percent of Liability
A. Large	79	\$19,956	50.6%
B. Other	<u>95</u>	\$274	0.7%
Subtotal	174	\$20,230	51.3%

Plans with Non-Final DOPT Benefits

	Number of Plans	Liability (millions)	Percent of Liability
A. Large	105	\$18,399	46.6%
B. Other	203	<u>\$513</u>	1.3%
Subtotal	308	\$18,912	47.9%

Probable Plans

	Number of Plans	Liability (millions)	Percent of Liability
A. Large	1	\$330	0.8%
B. Other	_0	\$0	0.0%
Subtotal	1	\$330	0.8%
Total	483	\$39,472	100.0%

Notes:

- 1) Numbers may not add up to totals due to rounding.
- Large Final DOPT benefits refer to those benefits that PBGC has determined and valued seriatim as of DOPT for the plan. Non-Final DOPT benefits are estimates of these final DOPT benefits.
- 3) Large plans in this table are those whose present value of Title IV benefits as of DOPT equals or exceeds \$10 million.
- 4) The liability shown in this table does not include the liability for settlements.
- 5) The liability for Probable Plans is shown as a gross amount (i.e., plan assets and collections on employer liabilities are not subtracted from the benefit liabilities). Also, the liability does not include the liability for not-yet-identified probable terminations.

Table 6A:
Distribution of Single-Employer Liability (including 4022(c)) by Trusteeship Status, Recipient Status, and Valuation Method (Dollars in millions)

Recipient Status	Seriatim/ Missing Participants	Nonseriatim/ Collins	Total Terminated Liability	Probables/ IBNR	Total Liability	Percent of Total Liability
Receiving Payments						
Trusteed	\$56,331	\$21,216	\$77,547	\$0	\$77,547	63.5%
Pending Trusteeship	3	<u>1,282</u>	1,285	241	1,526	1.3%
Total	\$56,334	\$22,498	\$78,832	\$241	\$79,073	64.8%
Not Receiving Payments						
Trusteed	\$26,108	\$16,057	\$42,165	\$0	\$42,165	34.6%
Pending Trusteeship	0	605	605	<u> 188</u>	<u>793</u>	0.6%
Total	\$26,108	\$16,662	\$42,770	\$188	\$42,958	35.2%
All Payment Statuses						
Trusteed	\$82,439	\$37,273	\$119,712	\$0	\$119,712	98.1%
Pending Trusteeship Total	\$82,442	1,887 \$39,160	1,890 \$121,602	<u>429</u> \$429	2,319 \$122,031	1.9% 100.0%
Percent of Terminated	67.8%	32.2%	100.0%			
Percent of Total	67.5%	32.1%	99.6%	0.4%	100%	

Notes:

- 1) Recipient status for Seriatim and Missing Participants liabilities refers to status as of 09/30/2020. For Nonseriatim and Probable liabilities, recipient status refers to the status as of the most recent actuarial valuation report (date of plan termination if benefits are "final"). The term "final" is defined in the notes to Table 5.
- 2) The Probable liabilities are shown as gross amounts (i.e., plan assets and collections on employer liabilities are not subtracted from the liability for benefits).

Table 6B:
Distribution of Single Employer Participants (including 4022(c)) by Trusteeship Status, Recipient Status, and Valuation Method
(Participants in thousands)

Desiring States	Seriatim/ Missing	NI ou mont of the	Total Terminated	Dockeller	Total	Percent of Total
Recipient Status	Participants	Nonseriatim	Participants	Probables	Participants	Participants *
Receiving Payments						
Trusteed	704	204	908	0	908	61.1%
Pending Trusteeship	0	<u>11</u>	<u>11</u>	_2	_13	0.9%
Total	704	215	919	2	921	62.0%
Not Receiving Payments						
Trusteed	348	209	557	0	557	37.5%
Pending Trusteeship	_0	_7	_7	_1	8	0.5%
Total	348	216	564	1	565	38.0%
All Payment Statuses						
Trusteed	1,052	413	1,465	0	1,465	98.6%
Pending Trusteeship	_0	<u>18</u>	<u>18</u>	<u>3</u>	<u>21</u>	1.4%
Total	1,052	431	1,483	3	1,486	100.0%
Percent of Terminated	70.9%	29.1%	100.0%			
Percent of Total	70.8%	29.0%	99.8%	0.2%	100.0%	

Notes:

- 1) Recipient status for Seriatim and Missing Participants liabilities refers to status as of 9/30/20. For Nonseriatim and Probable liabilities, recipient status refers to the status as of the most recent actuarial valuation report (date of plan termination if benefits are "final"). The term "final" is defined in the notes to Table 5.
- 2) Participant counts for IBNR and Collins are not included.

Reconciliation of Results

Table 7 reconciles the September 30, 2020 valuation with the September 30, 2019 valuation. It shows that the \$8,406 million increase in the liability for the Single Employer program was the net effect of:

- (1) increased liability from change in interest factors = \$6,207 million
- (2) actual benefit payments = (\$6,126) million
- (3) increased liability for probable plans = \$256 million
- (4) change in mortality assumptions = (\$235) million
- (5) new plan terminations as of the beginning of the year = \$5,414 million
- (6) expected interest on liability = \$2,620 million
- (7) other changes = \$270 million.

The Multiemployer columns reconcile the liability for the post-MPPAA financial assistance to insolvent plans. The liability for the pre-MPPAA terminated plans in FY20 is less than \$500,000 and not included or shown in this table.

Table 7: Reconciliation of the Present Value of Future Benefits (dollars in millions)

1	Hars in inililoi	
	Total Single	Post-MPPAA
	Employer	Multiemployer
1. Liability at BOY (9/30/19)		
(a) Present Value of Future Benefits for all Plans	\$113,625	\$67,995
(b) Liability for Probable Plans (gross liability including unreported)	(173)	(65,188)
(c) Liability for Unreported Terminated Plans and other settlements	(17)	0
(d) 9/30/19 Liability for Terminated Plans (a + b + c)	\$113,435	\$2,807
(d) 7/30/17 Elability for Terminated Flairs (a + b + c)	φ113,433	Ψ2,007
2. Change in Valuation Software		
(a) Effect on Liability as of DOPT	(\$1)	\$0
(b) Projection of (a) from DOPT to BOY + post-DOPT changes	276	0
	\$275	\$0
(c) Total (a + b)	\$213	\$0
3. Net New Plans and Missing Participant Liability		
(a) New Missing Participant Liability	\$94	\$0
(b) New Termination Inventory as of DOPT	5,089	152
in the contract of the contrac	,	
(c) Deletions as of DOPT	(2)	0
(d) Projection of $(b + c)$ from DOPT to BOY	324	0
(e) Total $(a+b+c+d)$	\$5,505	\$152
4. Noncoriation Data Changes and Effect of DODT Societion Valuation		
Nonseriatim Data Changes and Effect of DOPT Seriatim Valuation (a) Effect on Liability at DOPT	(\$64)	¢1
	(\$64)	\$4
(b) Projection of (a) from DOPT to BOY	(41)	(1)
(c) Total (a + b)	(\$105)	\$3
5. Actuarial Charges/Credits		
(a) Expected Interest	\$2,620	\$68
(b) Change in Interest Factors	6,207	146
		-
(c) Change in Mortality Assumption	(235)	(18)
(d) Change in Method (Current Year: Seriatim at DOPT to Seriatim at FYE)	938	0
(e) Effect of Experience*	(790)	0
(f) Change in Other Assumptions (Expense, SPARR, PBGCC STD Rates)	100	2
(g) Total $(a+b+c+d+e+f)$	\$8,840	\$197
6. Expected Expense Payments	(\$240)	\$0
7. Actual Benefit Payments	(\$6,126)	(\$166)
8. Liabilities at End of Period (9/30/20)		
	\$121,585	\$2,994
	\$121,363	\$2,994
= (1d) + (2c) + (3e) + (4c) + (5g) + (6) + (7)		_
(b) Liability for Unreported Terminated Plans and other settlements	17	0
(c) Liability for all Terminated Plans (a + b)	121,602	2,994
(d) Liability for Probable Plans (gross liability including unreported) **	429	63,871
(e) 9/30/20 Present Value of Future Benefits for all Plans (c + d)	\$122,031	\$66,865

^{*} Includes change from expected benefits (\$6,480 million) to actual benefits (\$6,126 million) in Total Single Employer. Includes change from expected benefits (\$184 million) to actual benefits (\$166 million) in Post-MPPAA Multiemployer. Actual does not include payments made by employers.

^{**} Includes \$99 million for not yet identified probable terminations.
Includes \$1,232 million for small reserves Post-MPPAA Multiemployer plans.

Statement of Actuarial Opinion

This valuation has been prepared in accordance with generally accepted actuarial principles and

practices and, to the best of my knowledge, fairly reflects the actuarial present value of the Corporation's

liabilities for the single-employer and multiemployer plan insurance programs as of September 30, 2020.

In preparing this valuation, I have relied upon information provided to me regarding plan

provisions, plan participants, plan assets, and other matters.

In my opinion, (1) the techniques and methodology used for valuing these liabilities are generally

acceptable within the actuarial profession; (2) the assumptions used are appropriate for the purposes of

this statement and are individually my best estimate of expected future experience, discounted using

current settlement rates from insurance companies as determined by PBGC's Policy Research and

Analysis Department; and (3) the resulting total liability represents my best estimate of anticipated

experience under these programs.

I, Scott G. Young, am the Chief Valuation Actuary of PBGC. I am a Member of the American

Academy of Actuaries, a Fellow of the Society of Actuaries and an Enrolled Actuary.

I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial

opinion contained in this report.

Scott G. Young

Scott G. Young, FSA, EA, MAAA

Fellow of the Society of Actuaries

Enrolled Actuary

Member of the American Academy of Actuaries

Chief Valuation Actuary and Department Director

Actuarial Services and Technology Department

Pension Benefit Guaranty Corporation

March 19, 2021

28