## Multiemployer Administrative Expense Supplement

2017 Data Tables

## 2017 Multiemployer Supplement

This supplement, an update to the 2015 version $^{1}$, examines Multiemployer (ME) Administrative Expenses (AE) for the PBGC insured ME pension system.

Two measures of $A E$ are presented:

- The ratio of $A E$ to the benefit payments made to participants
- The per participant AE ratio

Statistics based on these measures are presented for three categories:

- Plan Zone Status
- Industry
- Plan Size

1 pbgc.gov/sites/default/files/2015-pbgc-data-tables-multiemployer-graphical-supplement.pdf

## Challenges in Understanding Expenses

Given the complexities of the topic, there is not a single measurement or set of measures that inform(s) on all aspects of the cost to administer a pension plan.

Costs can be influenced by many factors, including:

- Plan size
- Plan provisions
- Benefit complexity
- How actively the plan is managed
- Number of participants receiving benefits at the time of measurement
- Plan maturity/age


## Components of Multiemployer Expenses

ME plans report expenses on the Form 5500, Schedules $\mathrm{H} / \mathrm{I}^{2}$. These expenses include:

- Professional fees - Fees paid to actuarial, legal and audit (among others) professionals.
- Contract administration fees - These fees are paid to a contract administrator for performing administrative services for the plan on a contract basis.
- Investment fees (for purposes of this study, investment expenses are excluded)
- Other expenses - Include salaries and other compensation and expenses for supplies, equipment, rent, etc. Also includes premium payments to PBGC.

2 More detail is available in the Form 5500 instructions, found at: dol.gov/agencies/ebsa/employers-and-advisers/plan-administration-and-compliance/reporting-and-filing/form-5500

## Administrative Expenses Distribution

## 2016 Plan Year Administrative Expenses ${ }^{3}$ <br> (\$millions)



■ Professional Fees
Contract Administration
■ Other Expenses

3
For purposes of this report, Investment fees are excluded.

## Expenses by Zone Status

## Administrative Expenses as a Percent of Benefits Paid, 2016 data



| Zone | Minimum | 25th Pctl | Median | Mean | 75th Pctl | Maximum | Std Dev | Plan Count | Excluded Plans* | Total Plans |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :---: | :---: |
| Green | $1.2 \%$ | $3.7 \%$ | $6.0 \%$ | $11.6 \%$ | $10.6 \%$ | $584.2 \%$ | $28.1 \%$ | 742 | 12 | 754 |
| Yellow | $1.3 \%$ | $3.0 \%$ | $4.2 \%$ | $5.7 \%$ | $6.5 \%$ | $40.5 \%$ | $5.2 \%$ | 133 | 3 | 136 |
| Red | $0.9 \%$ | $3.5 \%$ | $5.9 \%$ | $10.4 \%$ | $10.0 \%$ | $110.9 \%$ | $14.8 \%$ | 209 | 2 |  |
| Critical \& Declining | $1.0 \%$ | $3.9 \%$ | $6.5 \%$ | $8.5 \%$ | $11.4 \%$ | $41.9 \%$ | $6.4 \%$ | 101 | 211 |  |
| Terminated | $2.5 \%$ | $6.4 \%$ | $12.7 \%$ | $17.0 \%$ | $21.8 \%$ | $79.6 \%$ | $14.9 \%$ | 59 | 3 | 1 |
| Insolvent | $2.3 \%$ | $5.9 \%$ | $16.2 \%$ | $23.6 \%$ | $25.9 \%$ | $146.9 \%$ | $25.3 \%$ | 50 | 104 |  |
| Unclassifiable | $2.9 \%$ | $2.9 \%$ | $11.5 \%$ | $11.5 \%$ | $20.1 \%$ | $20.1 \%$ | $12.2 \%$ | 2 | 5 | 1 |
| System Wide | $0.9 \%$ | $3.7 \%$ | $6.0 \%$ | $11.3 \%$ | $11.2 \%$ | $584.2 \%$ | $23.4 \%$ | 1296 | 5 | 2 |

* Plans that did not report a value for either Administrative Expenses or Participants are excluded.

Pension Benefit
Guaranty Corporation

## Expenses by Zone Status

## Administrative Expenses per Participant, 2016 data



Note: The 2016 ME PBGC premium rate was \$27 per participant.

| Zone | Minimum |  | 25th PctI |  | Median |  | Mean |  | 75th PctI |  | Maximum | Std Dev |  | Plan Count 742 | Excluded Plans* <br> 12 | Total Plans <br> 754 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Green | \$ | 22 | \$ | 166 | \$ | 244 | \$ | 286 | \$ | 353 | \$ 2,295 | \$ | 189 |  |  |  |
| Yellow | \$ | 71 | \$ | 171 | \$ | 234 | \$ | 378 | \$ | 345 | \$ 10,689 | \$ | 929 | 133 | 3 | 136 |
| Red | \$ | 42 | \$ | 147 | \$ | 239 | \$ | 295 | \$ | 329 | \$ 2,808 | \$ | 269 | 209 | 2 | 211 |
| Critical \& Declining | \$ | 77 | \$ | 166 | \$ | 287 | \$ | 332 | \$ | 399 | \$ 1,227 | \$ | 214 | 101 | 3 | 104 |
| Terminated | \$ | 82 | \$ | 165 | \$ | 251 | \$ | 326 | \$ | 397 | \$ 1,647 | \$ | 257 | 59 | 1 | 60 |
| Insolvent | \$ | 50 | \$ | 106 | \$ | 192 | \$ | 267 | \$ | 322 | \$ 1,593 | \$ | 258 | 50 | 5 | 55 |
| Unclassifiable | \$ | 215 | \$ | 215 | \$ | 293 | \$ | 293 | \$ | 372 | \$ 372 | \$ | 111 | 2 | 1 | 3 |
| System Wide | \$ | 22 | \$ | 163 | \$ | 243 | \$ | 301 | \$ | 353 | \$ 10,689 | \$ | 360 | 1296 | 27 | 1323 |

* Plans that did not report a value for either Administrative Expenses or Participants are excluded.


## Expenses by Industry

## Administrative Expenses as a Percent of Benefits Paid, 2016 data



| Industry | Minimum | 25th Pctl | Median | Mean | 75th Pctl | Maximum | Std Dev | Plan Count | Excluded Plans* | Total Plans |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :---: | :---: |
| Construction | $1.2 \%$ | $3.3 \%$ | $5.0 \%$ | $7.2 \%$ | $7.7 \%$ | $126.7 \%$ | $8.2 \%$ | 728 | 5 | 733 |
| Manufacturing | $1.0 \%$ | $5.9 \%$ | $9.3 \%$ | $14.2 \%$ | $19.0 \%$ | $94.1 \%$ | $13.9 \%$ | 133 | 3 | 136 |
| Transportation | $0.9 \%$ | $3.4 \%$ | $5.2 \%$ | $12.8 \%$ | $11.4 \%$ | $215.1 \%$ | $25.8 \%$ | 126 | 8 | 134 |
| All other industries | $1.5 \%$ | $4.8 \%$ | $9.5 \%$ | $18.9 \%$ | $17.3 \%$ | $584.2 \%$ | $41.0 \%$ | 309 | 11 | 320 |

* Plans that did not report a value for Administrative Expenses, Benefits paid or Industry code are excluded.


## Expenses by Industry

Administrative Expenses per Participant, 2016 data


| Industry | Minimum |  | 25th Pctl |  | Median |  | Mean |  | 75th Pctl |  | Maximum | Std Dev |  | $\begin{array}{\|c\|} \hline \text { Plan Count } \\ \hline 728 \\ \hline \end{array}$ | Excluded Plans* | $\begin{array}{\|c\|} \hline \text { Total Plans } \\ \hline 733 \\ \hline \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction | \$ | 59 | \$ | 186 | \$ | 258 | \$ | 300 | \$ | 361 | \$ 1,647 | \$ | 179 |  |  |  |
| Manufacturing | \$ | 69 | \$ | 137 | \$ | 210 | \$ | 264 | \$ | 309 | \$ 1,068 | \$ | 190 | 133 | 3 | 136 |
| Transportation | \$ | 77 | \$ | 170 | \$ | 292 | \$ | 417 | \$ | 410 | \$ 10,689 | \$ | 949 | 126 | 8 | 134 |
| All other industries | \$ | 22 | \$ | 121 | \$ | 203 | \$ | 275 | \$ | 320 | \$ 2,808 | \$ | 288 | 310 | 10 | 320 |

* Plans that did not report a value for Administrative Expenses, Participants or Industry code are excluded.


## Expenses by Plan Size

## Administrative Expenses as a Percent of Benefits Paid, 2016 data



| Plan Size | Minimum | 25th Pctl | Median | Mean | 75th Pctl | Maximum | Std Dev | Plan Count | Excluded Plans* | Total Plans |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :---: | :---: |
| Under 250 | $1.3 \%$ | $8.9 \%$ | $15.6 \%$ | $21.9 \%$ | $21.8 \%$ | $146.9 \%$ | $23.3 \%$ | 99 | 25 | 124 |
| $250-499$ | $1.7 \%$ | $6.4 \%$ | $11.0 \%$ | $16.2 \%$ | $19.0 \%$ | $126.7 \%$ | $17.4 \%$ | 146 | 0 | 146 |
| $500-999$ | $1.0 \%$ | $4.3 \%$ | $7.2 \%$ | $11.5 \%$ | $12.3 \%$ | $118.6 \%$ | $14.3 \%$ | 238 | 0 | 238 |
| $1,000-4,999$ | $1.2 \%$ | $3.6 \%$ | $5.3 \%$ | $9.8 \%$ | $8.0 \%$ | $584.2 \%$ | $29.5 \%$ | 526 | 2 | 5 |
| Over 5,000 | $0.9 \%$ | $2.6 \%$ | $4.1 \%$ | $7.5 \%$ | $6.6 \%$ | $240.8 \%$ | $17.3 \%$ | 287 | 0 | 0 |

* Plans that did not report a value for Administrative Expenses or Participants are excluded.


## Expenses by Plan Size

## Administrative Expenses per Participant, 2016 data



| Plan Size | Minimum |  | 25th Pctl |  | Median |  | Mean |  | 75th Pctl |  | $\begin{array}{\|c\|} \hline \text { Maximum } \\ \hline \$ 10,689 \\ \hline \end{array}$ | $\begin{array}{\|l\|} \hline \text { Std Dev } \\ \hline \$ 1,061 \\ \hline \end{array}$ | $\begin{array}{\|c\|} \hline \text { Plan Count } \\ \hline 99 \\ \hline \end{array}$ | Excluded Plans* <br> 25 | $\begin{array}{\|c\|} \hline \text { Total Plans } \\ \hline 124 \\ \hline \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Under 250 | \$ | 63 | \$ | 362 | \$ | 486 | \$ | 631 | \$ | 631 |  |  |  |  |  |
| 250-499 | \$ | 65 | \$ | 279 | \$ | 384 | \$ | 463 | \$ | 528 | \$ 2,808 | \$ 346 | 146 | 0 | 146 |
| 500-999 | \$ | 91 | \$ | 222 | \$ | 305 | \$ | 345 | \$ | 407 | \$ 1,576 | \$ 196 | 238 | 0 | 238 |
| 1,000-4,999 | \$ | 68 | \$ | 166 | \$ | 227 | \$ | 249 | \$ | 298 | \$ 1,240 | \$ 118 | 527 | 1 | 528 |
| Over 5,000 | \$ | 22 | \$ | 101 | \$ | 139 | \$ | 165 | \$ | 216 | \$ 584 | \$ 91 | 287 | 0 | 287 |

* Plans that did not report a value for Administrative Expenses or Benefits Paid are excluded.

Pension Benefit
Guaranty Corporation

## Multiemployer Expenses Observations

- Terminated and Insolvent groups show:
- Dramatically higher expense to benefits paid ratios
o This may be a function of differences in plan composition, lower benefit levels (potentially partially attributable to applying the guarantee maximum to the plan benefits of insolvent plans) or a combination of these and other factors.
- Relatively similar costs per participant as other groups, which supports the idea that the plan expenses are reasonable, and the expenses/benefits paid metric is failing in this case.


## Multiemployer Expenses Observations (cont.)

- The data supports the concept that there are economies of scale in plan operation (as plan size increases, the AE ratios decline).
- Plan size appears to have a strong alignment with low AE. If there is a high concentration of large plans within a category (i.e. zone status, industry), the differences may be partially attributable to plan size.
- While the per participant expenses are similar between industries for ongoing plans, this may lead one to believe that there is little variation between industry groups, however:
- The difference between highest and lowest median AE is about \$90 per participant, and
- The highest median AE is about 31 percent larger than the lowest median AE.
- AE costs have remained similar between the updates of this report.

Notes and Methodology

## Notes and Methodology

- Zone statuses are reviewed and adjusted for input error and are imputed (where possible) for years in which a zone status code was missing from the Form 5500, Schedule MB.
- The descriptive statistics exclude plans with no benefit payments during the plan year but include plans with relatively small benefit payments during the plan year.
- Industry codes reported on Form 5500 are reviewed and adjusted for input error.


## Notes and Methodology (cont.)

- For the purposes of this study, administrative expenses excludes investment expenses.
- Plan size is based on the total participants reported on the Schedule MB.
- For the purposes of this report, plans receiving PBGC financial assistance and terminated plans likely to result in a future claim are separated into distinct groups (Insolvent and Terminated, respectively).


## Notes and Methodology (cont.)

- The Pension Protection Act of 2006 (PPA) created zone statuses intended to provide a measure of a plan's health based on current and projected funding levels. These zones statuses are:
- Critical status (Red Zone)
- Endangered status (Yellow Zone)
o Seriously Endangered (Orange Zone) - is a subset of Endangered status which is occasionally shown as a separate zone. For the purposes of this supplement, plans in this subgroup are included as Endangered.
- Neither Critical nor Endangered status (Green Zone)
- The Multiemployer Pension Reform Act of 2014 (MPRA) created another zone status, which is a sub-class of Critical status:
- Critical \& Declining (Deep Red or C\&D)


## Elements of a Box \& Whisker Graph



Note: IQR stands for the Interquartile Range, which is the difference between the third and first quartiles.

Pension Benefit
Guaranty Corporation

